



**CITY OF  
BLOOMINGTON  
COMMITTEE OF THE  
WHOLE MEETING  
AUGUST 21, 2017**

# AGENDA



## **City Logo Design Rationale**

The symbol for the City of Bloomington is multifaceted in its visual and conceptual approach. Visually the symbol and the City's identity represent a modern progressive style which is consistent with the City's government. The symbol is based on three different concepts which combine to represent the City in a contemporary and appropriate way.

First and foremost is the chevron. The City government is a respected agency dedicated to serving the public. In this way, the chevron represents service, rank and authority.

The symbol may also be seen as a three dimensional building. This represents growth and diversity in our community.

Finally, the flower or plant derived from the original name "Blooming Grove," represents a community that is friendly and safe. Progress and growth are also associated with plant life as well as regeneration and renewal.

The symbol's positive upward movement is representative of the City's commitment to excellence!

## Brief Summary of Five Council Priorities

### Five Priorities

At the September retreat, Council informally selected its top five priorities, and since that time staff has seen that these five areas are the dominant focus of the Council's policy deliberations. The selected priorities are:

1. Economic Development
2. Infrastructure
3. Financial Planning
4. Reduced Emergency Response Times
5. Downtown Implementation Plan

The value in naming priorities is to establish policy direction, make that direction known to stakeholders and guide policy, budget and operational decisions. As we work to develop the City's FY17 budget, staff would find value in formalizing the five priorities for the next fiscal year.

Prior to formalization, we have prepared this brief summary to begin the dialogue about what each priority means, where it stands and what it will take to advance each going forward.

#### 1. Economic Development

- A. Economic development was overwhelmingly recognized by the Council as **essential to the financial sustainability** of the community. It is our prime means to diversify our tax base and expand our revenue streams.
- B. City of Bloomington economic development is undertaken in parallel with **regional collaboration** and economic development initiatives of the EDC, B/N Advantage and others.
- C. The time is right to review our **economic development strategic plan and incentive policy**. Tools such as TIF are invaluable for the redevelopment of areas such as Colonial Plaza, and will be key to our success.
- D. Economic development cannot stand alone and depends on sound infrastructure and quality of life to successfully ensure a financially-sound future for our community.

#### 2. Infrastructure

- A. The City is decades behind in funding much-needed **infrastructure maintenance**, estimated to total \$400M or more. Reliable infrastructure with the capacity to handle growth is essential to economic development, quality of life and the City's financial long-term stability.
- B. Our City's recently completed **infrastructure Master Plans**, encompassing streets, sanitary sewers, storm water, facilities, sidewalks and more provide detailed inventory, condition rating and make it possible for us to assess and prioritize critical needs.
- C. The next essential step is to develop a **five year Capital Improvement Plan** to address the most urgent/timely needs, AND a funding strategy.
- D. Some projects included in the City's Master Plans are prime candidates for borrowing. Financing options are many, and Council will determine a preferred strategy, ranging from conservative to aggressive.

3. Financial Planning

- A. Since the Great Recession, we are all adapting to a new economy that requires us to have a **long-term, continuously evolving plan for financial sustainability**, including a plan for appropriate reserves. We must have a balanced budget to avoid the pitfalls and reputational damage that many other governments continue to experience.
- B. A deficit in the City's General Fund was averted in the near term through Budget Task Force recommendations and the Council's recent adoption of a 1% sales tax increase. However, the City's expenses, especially those tied to Police and Fire pensions and labor costs, will continue to increase over the years. The **potential for a General Fund structural deficit** will continue to threaten future budgets.
- C. It will take all of us, including our citizens, to develop solutions for achievement of financial sustainability. We must focus on refining our financial projections, re-forecasting when appropriate, identifying programs and services, establishing appropriate levels of service performance measures, and prioritization.
- D. A **Capital Improvement Plan and funding** is critical to the City's financial strategy now and going forward.

4. Reduced Emergency Response Times

- A. Despite the excellent efforts of our first responders, the Fire Master Plan identified that **service to the City's northeast portion is inadequate and response times are below our standards**. Long-term, the Master Plan recommends a new Fire Station facility to serve the northeast area of the City. In the short-term, we must identify creative and innovative methods to reduce EMS and fire suppression response times.
- B. Quality public safety services are essential to a community's Economic Development and, with so many financial resources devoted to public safety, **finding efficient solutions to public safety issues** contributes to the long-term financial health of the community.

5. Downtown Implementation Plan

- A. The Downtown Master Plan was adopted by the City Council in 2013 without an Implementation Plan. Increased interest in Downtown economic development, notably in the proposed addition of hotel and/or convention center space, indicates this is the time to **design the City's role** in success of the Downtown.
  - a. It will take inside and outside **resources to vet potential Downtown projects**.
  - b. We must determine the amount and type of **public engagement** that is appropriate for Downtown development proposals.
  - c. Traditionally, municipalities play a role in Downtown **streetscape improvements** and meeting its **parking needs**.
- B. We can **build upon the qualities that make our Downtown special**, such as our ties to President Lincoln and Route 66, both expertly displayed in the new Visitors Center at the McLean County Museum of History. Smart economic development in Downtown will expand on existing assets and attractions like the Museum, the BCPA and the Coliseum.



CITY OF  
*Bloomington*  
ILLINOIS

RESOLUTION NO. 2016 -29

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***A RESOLUTION ADOPTING A MISSION, VISION AND VALUES STATEMENT FOR THE CITY OF BLOOMINGTON***

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**WHEREAS**, the City of Bloomington ("City") is an Illinois home-rule municipality; and

**WHEREAS**, the City is known as the "Jewel of the Midwest;" and

**WHEREAS**, the City is a great place to live, work and play; and

**WHEREAS**, the City Council desires to adopt a statement expressing the Organizational Mission, Vision and Values of the City.

**NOW, THEREFORE, BE IT RESOLVED BY THE** City Council of the City of Bloomington, McLean County, Illinois, as follows:

**Section 1.** The above stated recitals are incorporated herein by reference.

**Section 2.** The City Council of the City of Bloomington hereby formally adopt the following as the City's Organizational Mission, Vision and Values:

**Mission:** To lead, serve and uplift the City of Bloomington

**Vision:** A Jewel of Midwest Cities

**Values:** Service-centered, results-driven, inclusive.

**Section 3.** All resolutions in conflict with this Resolution, as well as any previous statements adopted on the mission, vision and values of the City are hereby repealed.

**Section 4.** This Resolution shall be in full force and effect immediately after its passage and approval.

**APPROVED** by the City Council of the City of Bloomington, McLean County, Bloomington, Illinois, July 25, 2016, by a vote of 7 to 1. (Nay: Alderman Kevin Lower) (Absent: Alderman David Sage)

CITY OF BLOOMINGTON

Tari Renner, Mayor

ATTEST

Cherry L. Lawson, City Clerk



**CITY COUNCIL COMMITTEE OF THE WHOLE  
MEETING AGENDA**

**CITY HALL COUNCIL CHAMBERS  
109 EAST OLIVE, BLOOMINGTON, IL 61701  
MONDAY, AUGUST 21, 2017, 5:30 P.M.**

1. Call to Order
2. Roll Call of Attendance
3. Public Comment

*(Each regular City Council meeting shall have a public comment period not to exceed 30 minutes. Every speaker is entitled to speak for up to 3 minutes. To be considered for public comment, complete a public comment card at least 5 minutes prior to the start of the meeting. The Mayor will randomly draw from the cards submitted. Public comment is a time to give comment. It is not a question and answer period and the City Council does not respond to public comments. Speakers who engage in threatening or disorderly behavior will have their time ceased.)*

4. Consideration of approving the Committee of the Whole Meeting Minutes of June 19, 2017. *(Recommend that the reading of the minutes be dispensed with and approved as printed.)*
5. Fire Service Strategic Planning. *(Presentation by Fire Chief Brian Mohr 20 minutes. Council discussion 20 minutes.)*
6. Five-year Capital Improvement Plan *(Presentation by David Hales, City Manager, and Patti-Lynn Silva, Finance Director, 20 minutes. Council discussion 20 minutes.)*
7. Update on Priority-Based Budgeting. *(Presentation by Melissa Hon, Assistant to the City Manager, 15 minutes. Council discussion 15 minutes.)*
8. Adjournment.

Note: No action will be taken on any matters at this meeting beyond approval of the minutes.



**COMMITTEE OF THE WHOLE MEETING  
AGENDA ITEM NO. 4**

FOR COUNCIL: August 21, 2017

**SUBJECT:** Consideration of approving Committee of the Whole Meeting Minutes from June 19, 2017.

**RECOMMENDATION/MOTION:** that the reading of the minutes be dispensed with and the minutes approved as printed.

**STRATEGIC PLAN LINK:** Goal 1. Financially sound City providing quality basic services.

**STRATEGIC PLAN SIGNIFICANCE:** Objective 1d. City services delivered in the most cost-effective, efficient manner.

**BACKGROUND:**

In compliance with the Open Meetings Act, Committee Proceedings must be approved within thirty (30) days after the meeting or at the Committee's second subsequent regular meeting whichever is later.

In accordance with the Open Meetings Act, Committee Proceedings are made available for public inspection and posted to the City's web site within ten (10) days after Committee approval.

**COMMUNITY GROUPS/INTERESTED PERSONS CONTACTED:** Not applicable.

**FINANCIAL IMPACT:** Not applicable.

Respectfully submitted for Committee consideration.

Prepared by: Cherry L. Lawson, City Clerk

Recommended by:

A handwritten signature in black ink, appearing to read "David A. Hales".

David A. Hales  
City Manager

**Attachments:**

- June 19, 2017 Committee of the Whole Meeting Minutes



**COMMITTEE OF THE WHOLE SESSION  
PUBLISHED BY THE AUTHORITY OF THE CITY COUNCIL OF  
BLOOMINGTON, ILLINOIS  
MONDAY, JUNE 19, 2017; 6:15 P.M.**

1. Call to Order

The Council convened in Committee of the Whole Session in the Council Chambers, City Hall Building, at 6:15 p.m., Monday, June 19, 2017. Mayor Renner called the meeting to order and directed the City Clerk to call the roll.

2. Roll Call

Aldermen Present: Mboka Mwilambwe, Amelia Buragas, Joni Painter, Karen Schmidt, Scott Black, Diane Hauman, Jamie Mathy, Kim Bray and Mayor Tari Renner.

Staff Present: David Hales, City Manager; Steve Rasmussen, Assistant City Manager; George Boyle, Assist. Corporation Counsel; Renee Gooderham, Chief Deputy Clerk; Brendan Heffner, Police Chief; Bob Yehl, Water Director, Scott Sprouls, Information Services Director; Tom Dabareiner, Community Development Director; and other City staff were present.

Guest attending: Gabriel Neibergall, Attorney, Sorling, Northrup, Hanna, Cullen & Cochran, Ltd.,

3. Public Comment

Mayor Renner opened the meeting to receive Public Comment.

Jean Carrillo

John Walthon

Candice Byrd

Michael Herzoy

Sonny Garcia

4. Proclamation, "Condemning the Recent Violent Acts in Alexandria, Virginia on June 14, 2017.

5. Consideration of approving the Committee of the Whole Meeting Minutes of April 17, 2017.

Motion by Alderman Schmidt, second by Alderman Black, that the minutes of the Committee of the Whole Meeting of May 15, 2017 be dispensed approved with a correction to the minutes.

Mayor Renner directed the Clerk to call the roll which resulted in the following:

Ayes: Aldermen, Mwilambwe, Sage, Painter, Schmidt, Black, Hauman, Buragas, Mathy, and Bray.

Nays: None.

Motion carried.

6. Presentation and discussion on the proposed Ordinance adding a Public Safety and Community Relations Board. (*Introduction by Mayor Tari Renner 5 minutes, Council discussion 40 minutes.*)

Mayor Renner stated that he had talked with other Mayors throughout the United States, including the Mayors of St. Petersburg, Florida and Indianapolis that have had Police Review Boards, and their perspective on it is that it has very often been very helpful. A large portion of cases are handled where they just recommend an apology, and that is certainly not everything, but about 20-25% were the figures that he was given in St. Petersburg.

Alderman Black stated that he had sent an email to the Council and encouraged everyone to look at it. There were a couple of small verbiage adjustments that he thought would be part of a final proposal.

Mayor Renner asked Alderman Black to read those adjustments.

Alderman Black stated that he was inquiring why we call it citizen complaints. Why do we not just call it resident complaints? He believes that one of the answers is that we do not want to just limit it to people who live in Bloomington. He stated he would like to see something that is more universal and does not know what the best legal verbiage for that would be. The other issue involved the use of him and her and instead using the word complainant. As for the issue about the felonies, he stated that he agrees that it is very unfortunate that having a felony precludes people from getting involved. Because it is an appointed office and not an elected office, that makes it a little tougher, and he does not know of any Board or Commission that allows folks with those types of criminal records.

Alderman Mathy stated in section, Item 3A states that the persons who are appointed have to be found of solid, ethical nature. This is a legal reason prohibiting us. Just because that is the way we have always done it, does not mean that is the way that we have to continue to do it. He also talked about how people are appointed and the way that it is currently written it states that it is a Mayoral appointee. This might be one of those situations where we want to make this a full Council appointee.

Mayor Renner asked for suggestions on implementing a change from Mayoral to Council appointment.

Alderman Mathy replied that he was on the Board of the Community Health Care Clinic and they have a recruitment Committee who goes out and solicits and tries to find the appropriate people who would be best serving on that particular Board.

Alderman Hauman stated, the appointment should include more than the Mayor's recommendation and that it should come from the Council as a whole. She suggested that we give this 18 months – 6 months to identify the people, get everyone trained, the Board up and running and then a year of actual work and then come back and evaluate the work that is being done.

Alderman Buragas asked a question pertaining to Mayoral appointment and Council involvement as Section 2A states, persons are appointed by the Mayor with approval of the City Council. She stated she was curious what process is envisioned being different because right now we have the ability to review the qualifications of people who have been suggested by the Mayor and to vote yes or no on that. She stated she assumed if we wanted more information, the Mayor would also share anyone else who has applied and was not sure what the different processes were that would be looked for.

Alderman Hauman responded, when the appointments come to us, it is on the agenda or we may have gotten them forwarded to us a little bit earlier than that. She stated that in her time on Council, we have only not approved one person that was recommended for appointment and feels like by the time the person is brought before us, it is not too late but it is awkward to let it go that long.

Alderman Mwilambwe stated he had a similar question, especially having gone through the appointment process. He stated, all of the potential nominees were put forward for everyone to see, so they knew who was involved in the process and has the opportunity to turn them down and that he envisioned something similar.

Mayor Renner stated, Council would have an opportunity to review the applications submitted.

Alderman Mwilambwe stated you could still advance the person that you think that you would like to nominate and it is advice and counsel from us, and we could turn that down if we are not happy with that choice.

Alderman Schmidt commented on Section 5, Rules and Procedures asked if rules and procedures would be reviewed by the Council.

Mr. Neibergall replied that there were a lot of ways that this could be structured in terms of the rules and procedures.

Mayor Renner stated that he, Mr. Boyle, Mr. Jurgens and the City Manager that since this is our first attempt, we keep it general.

Mr. Neibergall stated, from his perspective, the Board itself is going to have a lot of good insight as to how many types of avenues of complaint filing – the dates by which things need to be filed, the timeline that goes from the complaint being filed to getting to the Chief to getting an internal investigation and then coming back to the Board.

Mr. Hales stated that many of our Committees do have by-laws, so it is not unusual for these Committees to prepare and to follow some internal rules of procedure.

Alderman Bray stated that she was encouraged when she saw that the name of this proposed Board is the Public Safety and Community Relations Board, but when reading this as it currently exists, she did not see a lot of emphasis on relationship. She has identified three locations where she would like to embed some relationship tasks for the Board. She stated she would like to focus the first charge of this Board to be building relationships because we need to be about being good to one another and developing the kind of community where we show respect and we honor one another.

Mayor Renner clarified Alderman Bray's suggestions being under Section 1A, 8A and 8G.

Alderman Black stated he has some concerns about the Committee. When he hears Committees and complications, it sounds overwhelming and it sounds like it would be a hindrance to people wanting to get involved where if it is a Mayoral appointment. He can send it forward, it requires a two-thirds, and then go from there.

Mr. Hales commented that we would probably have some statutory requirements that vest the appointment power in the Mayor. Concerning the discussion about an alternative to that, we will get a legal opinion whether or not that is even feasible.

Alderman Hauman wanted to talk about Section 3; Item C which talks about a person with a criminal felony conviction will be eligible to serve on the Board.

Mayor Renner suggested that you could say a person with a violent criminal felony conviction or not have it all.

Alderman Hauman asked if that meant somebody with a violent past. A person can write three bad checks and you have a felony. Is that is a reason for keeping somebody off the Board.

Mayor Renner stated he felt that there needed to be a sense of that before the meeting was finished and where the Council seemed to be.

Alderman Sage commented on the two public comment sessions where comments from the public were raised concerning level of comfort in initiating a complaint with the Police Department. He asked whether the problem is this idea of accessing the process or submitting the complaint as he would like to understand the problems this proposed ordinance is seeking to address.

Mayor Renner stated, although Chief Heffner is probably one of our most outstanding Police Chiefs in a very long time, but he will not be there forever. The other thing is that generally speaking the logic for Police Review Boards is that there is a civilian additional set of eyes on a paramilitary organization and that is the history of American democracy and what tends to separate moderate democracies from third world countries and he believes that is the overall rationale.

Alderman Sage stated he had not heard any actual problems articulated. If we are not articulating actual problems, he suggested that at some level we have a solution looking for a problem.

Mayor Renner stated that the fact that the room was packed tonight suggests that there is at least a perception problem of what we need to be doing.

Alderman Mathy stated that he thought the problem is a trust issue. There is a significant trust issue with our community and the Police Department. The problem we are trying to solve is how do we repair that lack of trust?

Alderman Sage responded that we are trying to correct by law perceptions that may or may not partly be based in reality. Perhaps explore a more incremental approach with first working with the community groups to encourage folks to be more comfortable accessing the existing process rather than jumping to the set-up of another group of review.

Alderman Schmidt stated, if someone does not understand or does not agree with the resolution of their complaint, there is no other avenue. There is no additional commonly understood procedure for knowing how that review of a complaint reached a certain decision.

Alderman Black stated that this is one piece of a larger puzzle. Council has discussed how community policing is not always going to be a negative. This Board has the opportunity to not only bring a perspective, but it also has the opportunity to build relationships with the community so we do not see some of the issues that we see in other municipalities. The sense that he has gotten from the community is that there are people who feel as though their voice will not be heard systematically.

Alderman Painter stated in the beginning, she thought this was a great idea and realizes that there is a national problem with people trusting the Police, bad things have happened, and it is really good to tackle those things on the local level. She was supportive with this until the discussion began to include convicted criminals to serve on this Board. There are many places where people can serve their community after they have served their time, and that any other Board and Commission in Bloomington would be fine except for this one. We need to look for impartiality that means excluding the police from serving on the board.

Alderman Mwilambwe stated, there is a perception issue, whether real or not. He stated we have Police Officers that do a really good job. We have a Police Chief who has done the best that he can to put together a complaint process that would allow him to address some of the issues

that are brought to him. At this point given the fact that there is this sort of perception, it will be in our best interest to try to address it. It seems at this point that the consensus in terms of the community is to go with this Board, and we may even find out that the Police are actually doing a better job than we thought through this process. Rather than fighting the idea of the Board, we should move forward. If we stand in front of the process and try to stop it, it would make it seem as though there is something to hide. It helps everyone for all of us to do the best we can and to be as transparent as we can.

Mr. Hales stated it would be difficult to determine a financial impact to this Board. If this is going to be a Commission that is going to be more proactive and really gets into a lot of time and issue studies, there could be an impact. Staff could come back to the Council and say here is what we are trying to do, but the resource requirements are growing. It is going to take more resources than we have budgeted, and we can bring that issue back to the Council and seek approval for additional resources. In many ways it could depend on how proactive or reactive the Commission is going to be to complaints and the other items that are mentioned in this ordinance.

Alderman Bray commented about potentially adding a section to say that no civil action may accrue from the material generated by the Board nor may any Board materials be used as evidence in any civil action.

Mr. Neibergall stated that that is a pretty common provision in these and that would be easy to add.

Alderman Buragas stated the point of contention that we have the most is 3C and whether or not it would be appropriate to keep that provision or remove it. She was very sympathetic to the request that we remove it because she found it very concerning that knowing nothing else about an individual, we can define a criminal. It is dehumanizing and it marginalizes people and contributes to our recidivism rights, but we are not going to fix that through this Commission. When we talk about trust and building relationships, we also have to be concerned about the fact that the Police Officers who work very hard in our community are very concerned about whether or not they will have a fair playing field when it comes to this Commission. They want to make sure that everyone who comes to the table has an open mind.

Mayor Renner stated there were several issues, as noted by Council. He asked where the Council was on item 3C. He asked at this point, do we include it or is it removed or is it amended to include violent? I think those are our three options.

Alderman Bray stated another option might be to timeframe it so indiscretions of youth are not counted against a mature adult who is now well past that.

Alderman Hauman stated she liked the idea of some kind of statute of limitations.

Alderman Black stated he was okay with it as presented. If there was a time box on it, 7 years is a reasonable number but this is why we need to put something on the calendar to circle back to figure out if this is working the way that we want it to.

Alderman Schmidt stated she was conflicted about this issue. She stated she was leaning towards leaving it as is, but would like to see this language of compromise.

Alderman Painter stated she was very conflicted about the proposed ordinance and suggested revisiting the issue in the future. On the other side of it, if it would make the Police feel more comfortable maybe if we let people that have prior felony convictions be on this Board, how would everybody feel about having Police Officers be on this Board? She states she wanted everybody to consider the other side's feelings in this because we want to foster better relationships. She is open to hearing what a compromise might be, but is currently skeptical.

Alderman Buragas stated she would support a compromise.

Alderman Mwilambwe stated he was still very conflicted as the ultimate goal is to achieve better relations. We need to start slowly and build confidence in each other so that we become better partners with each other and eventually we can revisit this issue.

Alderman Sage stated additional conversations people on both sides of the issue needs to be had this coming week as he is not prepared to publicly declare support for this concept, for this particular question he would support it as presented.

Alderman Mathy stated he would prefer that 3C be removed. Violent felons will be eliminated in 3A to start with. He could be in the compromise category if removal of 3C is a deal breaker and there is no action moving forward. He would rather see something happen than nothing.

Mayor Renner stated there are a lot of Aldermen with misgivings. Some want to keep it as is, but two-thirds of the Aldermen are at least open to some sort of compromise as suggested by Alderman Bray.

7. Adjournment.

Motion by Alderman Black, seconded by Alderman Schmidt, to adjourn the Committee of the Whole Session. Time: 7:54 p.m.

Motion carried. (Viva voce)

CITY OF BLOOMINGTON

ATTEST

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Tari Renner, Mayor

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Cherry L. Lawson, City Clerk



**COMMITTEE OF THE WHOLE MEETING  
AGENDA ITEM NO. 5**

FOR COUNCIL: August 21, 2017

**SUBJECT:** Fire Service Strategic Planning

**RECOMMENDATION/MOTION:** Information only

**STRATEGIC PLAN LINK:** 1. financially sound city providing quality basic services

**STRATEGIC PLAN SIGNIFICANCE:** 1a. Budget with adequate resources to support defined services and level of services. 1d. City services delivered in the most cost-effective service delivery. 1e. Partnering with others for the most cost-effective service delivery.

**BACKGROUND:** Council priority #4 to Reduce Emergency Response times to the community. Presentation to show the department's strategic plan to continue to monitor and address the needs of the community with the appropriate level of resources.

**COMMUNITY GROUPS/INTERESTED PERSONS CONTACTED:**

**FINANCIAL IMPACT:**

**COMMUNITY DEVELOPMENT IMPACT:** *(If applicable)*

**FUTURE OPERATIONAL COST ASSOCIATED WITH NEW FACILITY  
CONSTRUCTION:** *(If applicable)*

Respectfully submitted for Council consideration.

Prepared by: Brian M. Mohr, Fire Chief

Recommended by:

A handwritten signature in black ink, appearing to read "David A. Hales".

David A. Hales  
City Manager

**Attachments:**

- PowerPoint Presentation



# **BLOOMINGTON FIRE DEPARTMENT**

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**Council Priority #4**

**Reduce Emergency Response Times**

**Strategic Plan**

# MISSION STATEMENT

"The mission of the Bloomington Fire Department is protecting life and property; minimizing the impacts of fire, medical emergencies, and other natural and man-made disasters without subjecting our personnel to unreasonable risk. Our mission is accomplished through public education, fire prevention, code enforcement, fire suppression, emergency medical services, technical rescue and fire investigation. We are dedicated to completing our mission in a competent and professional manner."

# NFPA 1710's key provisions – Fire

Calls for fire personnel to arrive at a fire scene *within six minutes*, 90% of the time

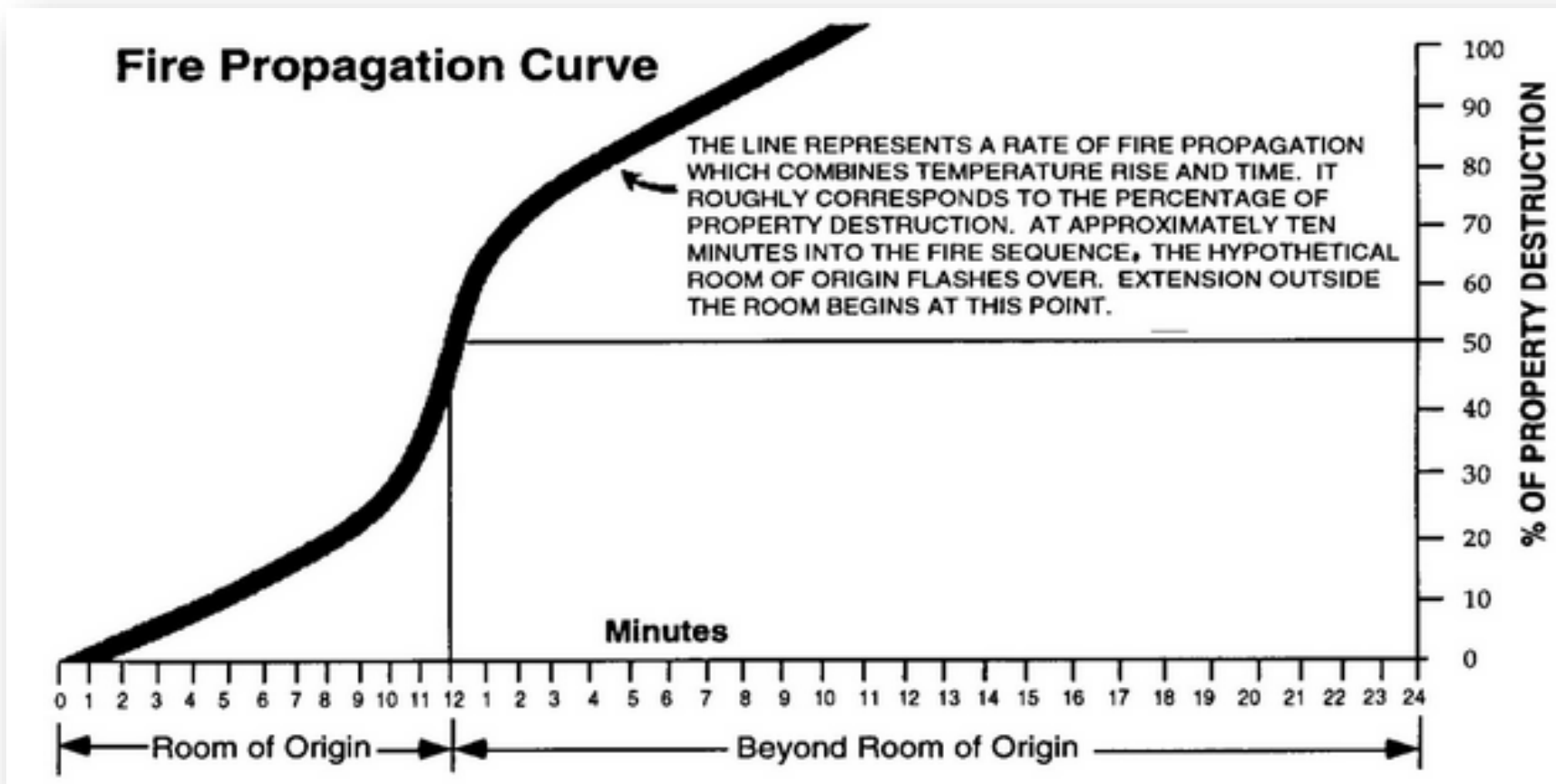
Six-minute figure includes one minute for dispatch, one minute to get into gear, and four minutes to drive to the emergency scene

# NFPA 1710's key provisions – Fire

Calls for 15 people to arrive at a “Full Alarm Assignment” *within nine minutes*, 90% of the time on a low hazard occupancy

Nine-minute figure includes one minute dispatch time, one minute to get into gear, and seven minutes to drive to the emergency scene

## Fire / EMS Rationale





Flashover of the room

02:37

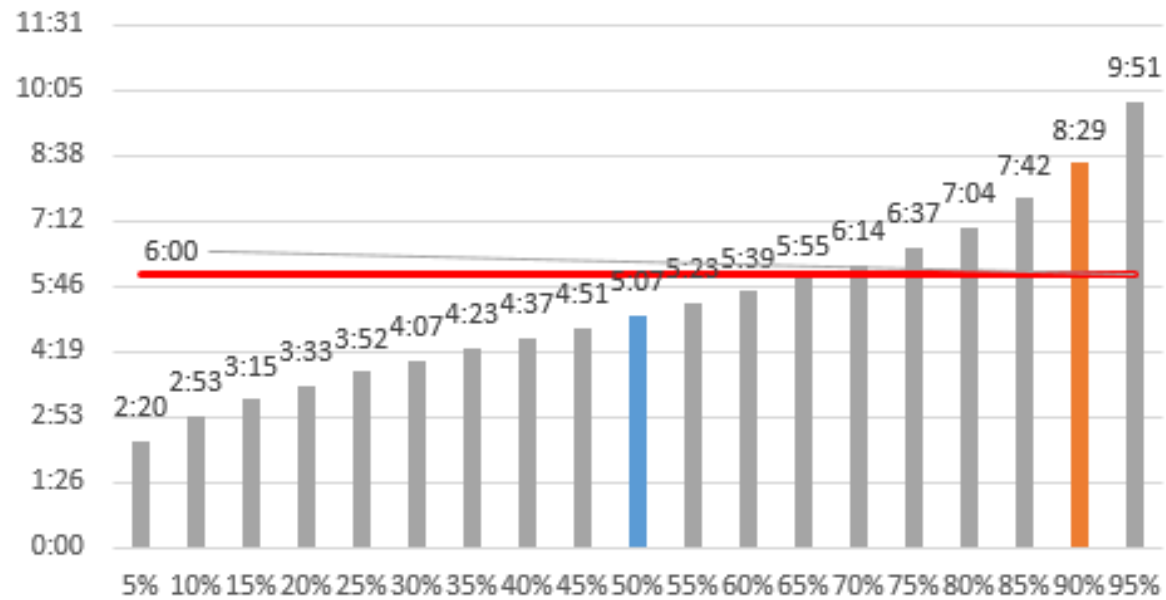
## Fire / EMS Rationale



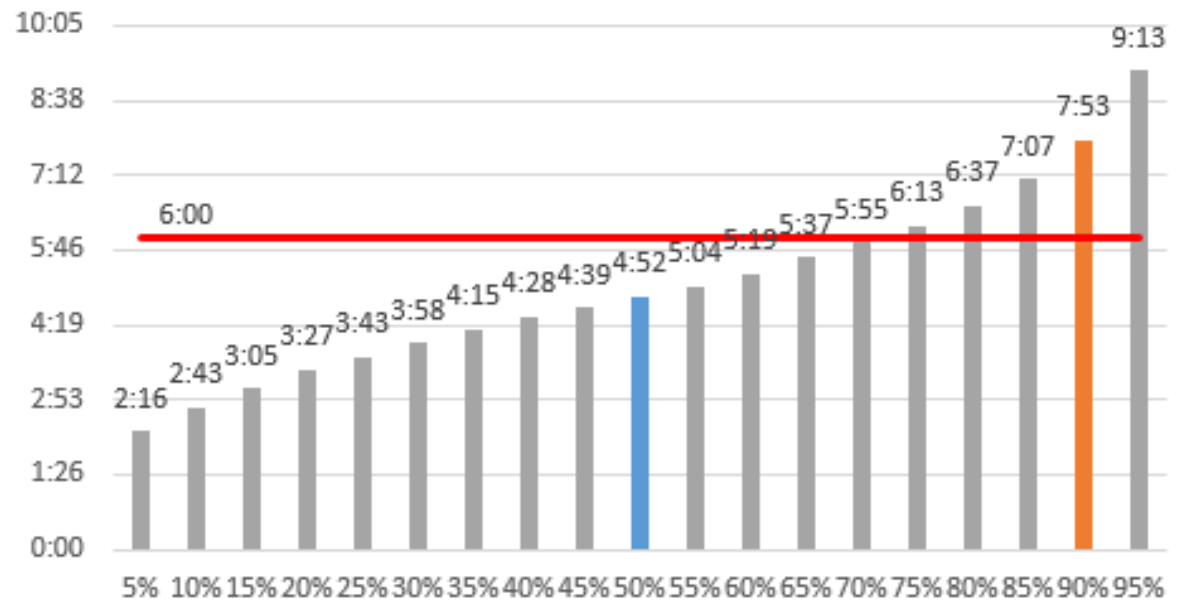
The brain can survive up to six minutes after the heart stops. After this time, irreversible brain damage occurs.

## EMS Response time comparison 2016 and 2017 year to date

### 2016 EMS Response



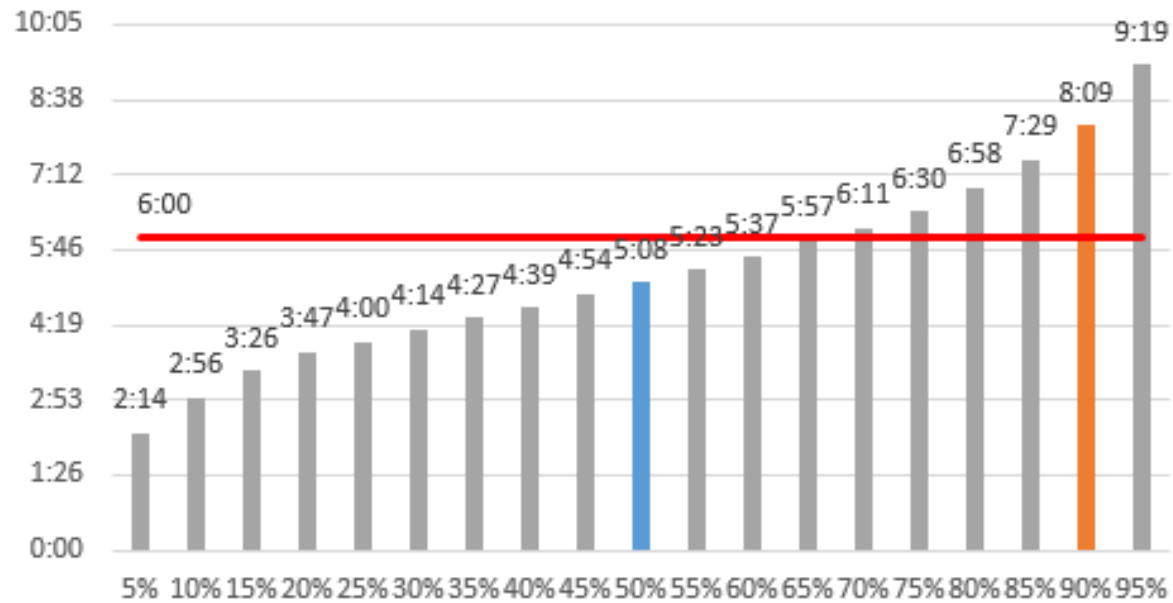
### 2017 EMS Response



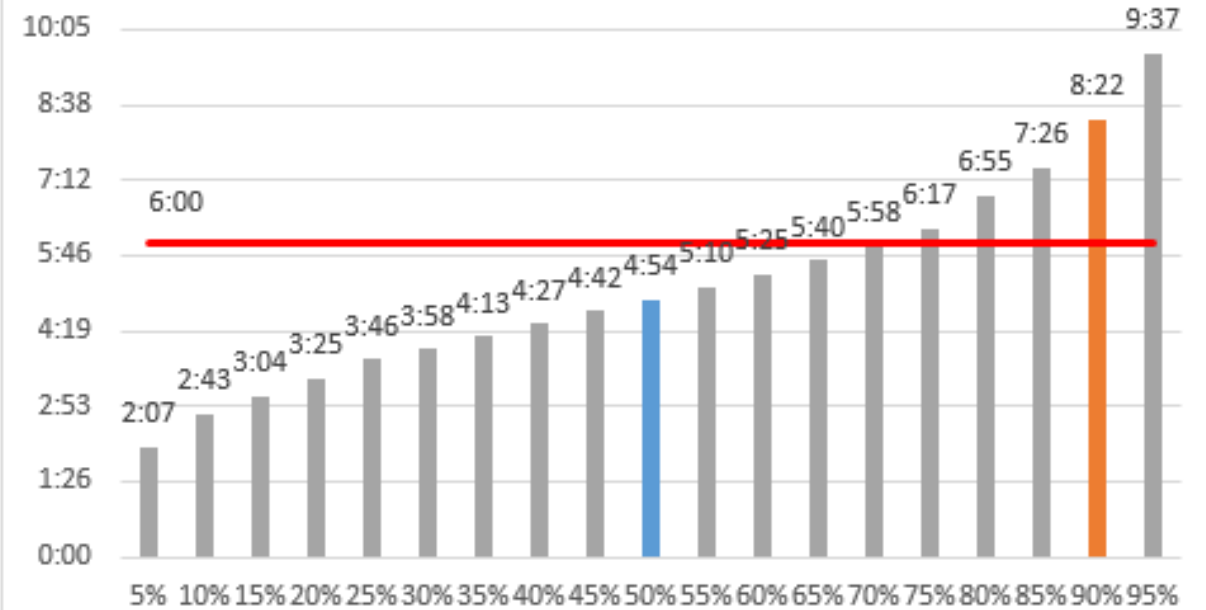


## Fire Response time comparison 2016 and 2017 year to date

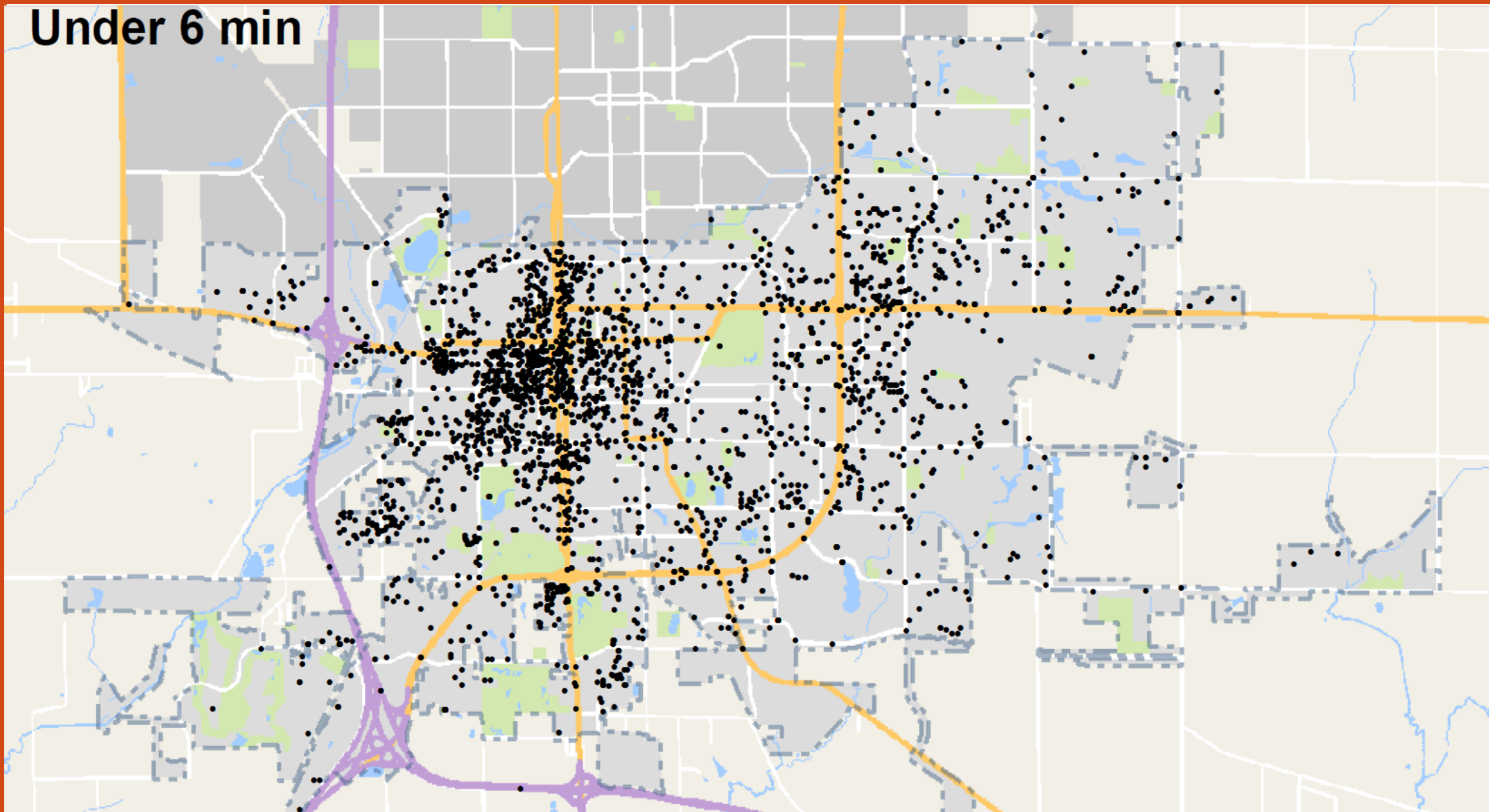
### 2016 Fire Response



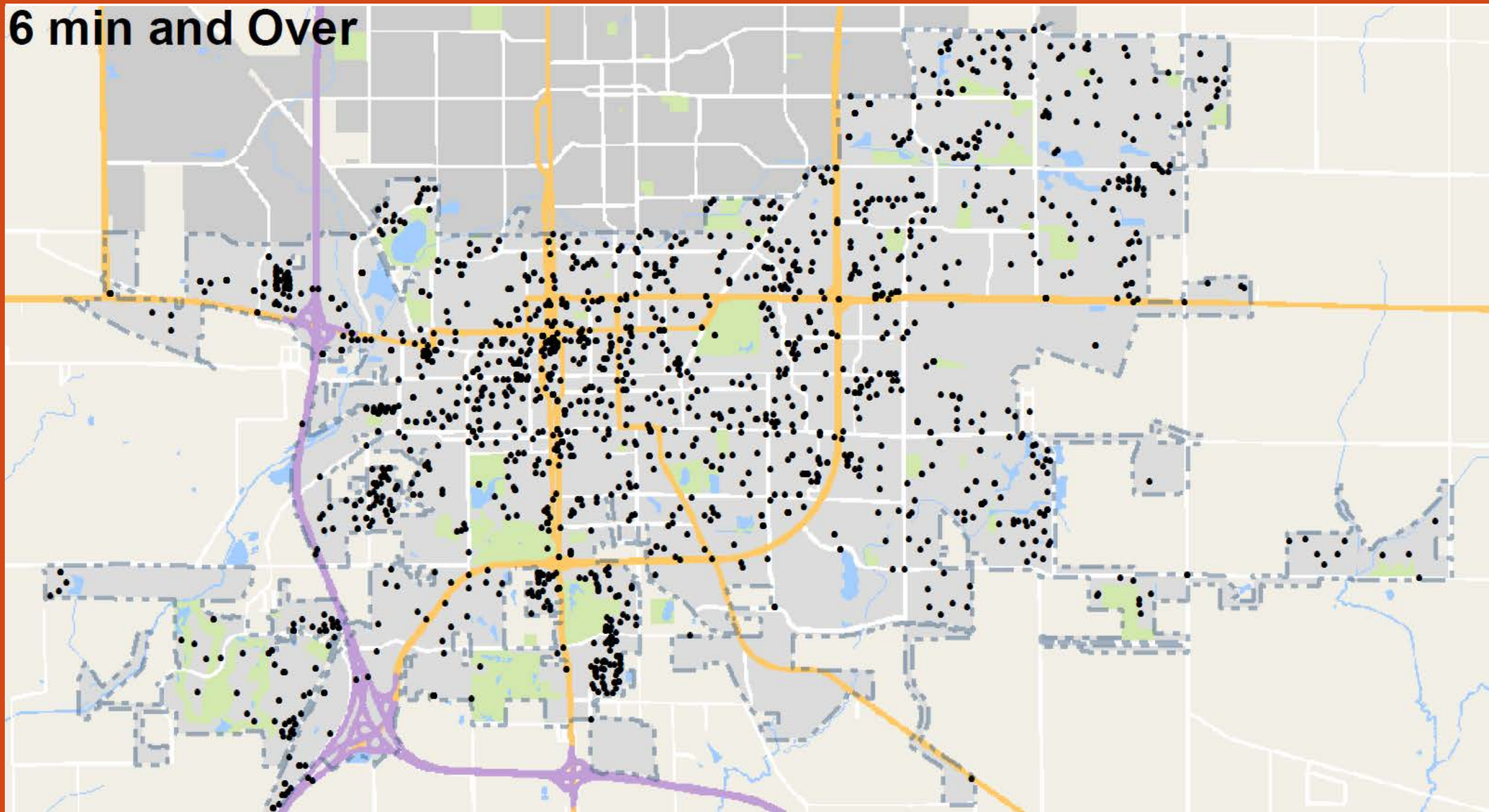
### 2017 Fire Response



**Under 6 min**



6 min and Over



# History of Ambulance Service



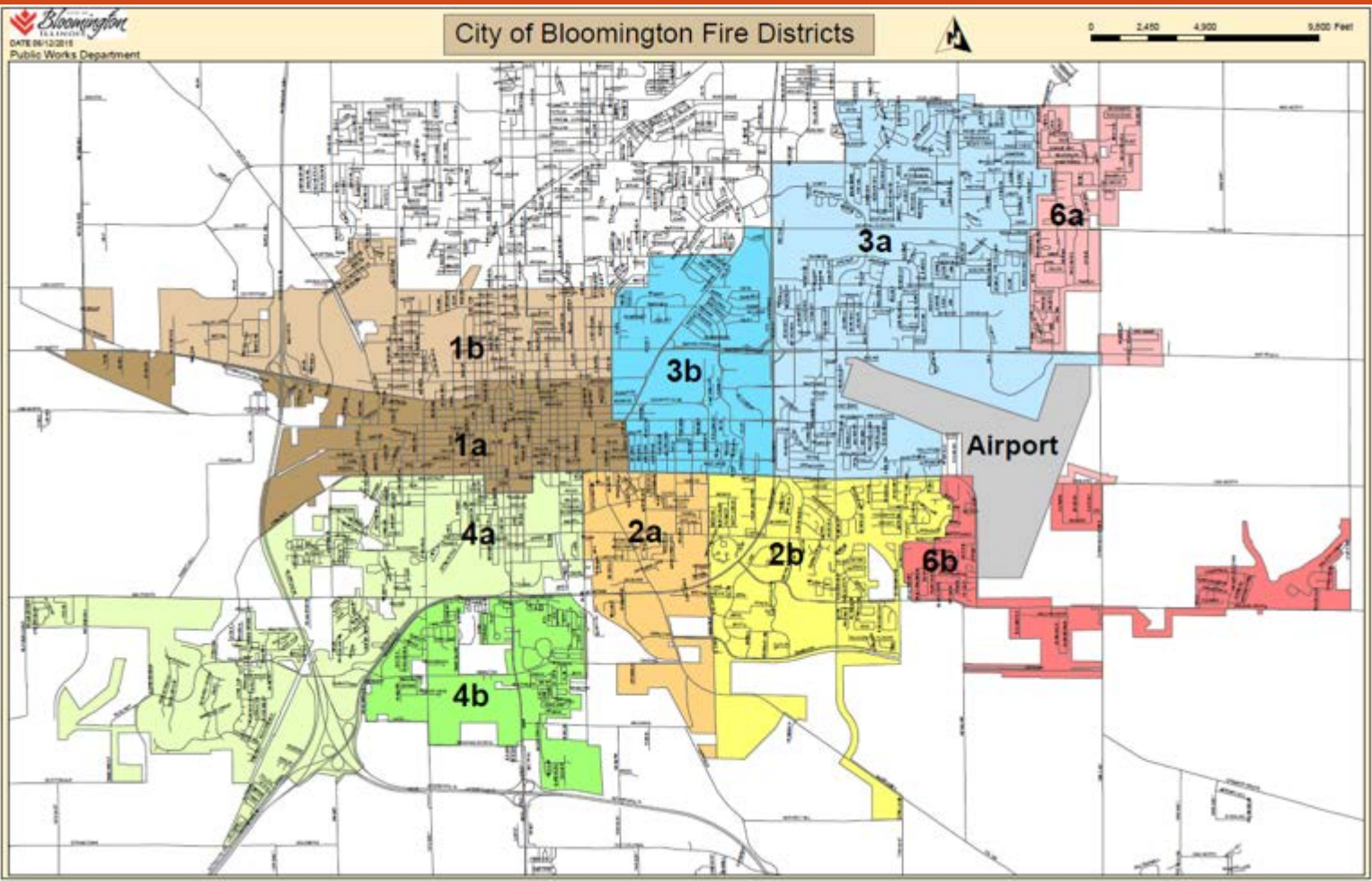
1990 - 2 Bloomington BLS Ambulances  
2 Lifeline Paramedic Ambulances  
1997 - 3 Bloomington BLS Ambulances  
2 Lifeline Paramedic Ambulances  
2006 - 4 Bloomington Ambulances  
    1 Paramedic Ambulance  
    3 Intermediate level Ambulances  
    2 Paramedic Chase Vehicles  
2016 – 4 Bloomington Paramedic Ambulances  
    1 EMS Supervisor

2966 Medical Calls

3977 Medical Calls

5502 Medical Calls

8327 Medical Calls



2016 Response Data  
4315 EMS Calls Headquarters Primary Response District  
3445 EMS Calls Covered Medic 1  
Medic 1 covered 3772 Runs total Fire/EMS





**Illinois Fire Chiefs Association  
Consulting Service**



# Accomplishments

- Improved Traffic Preemption equipment on Response Vehicles and upgraded infrastructure of signals (IFCA)
- Upgraded Headquarters Fire Engine to Intermediate Life Support capabilities for improved response (IFCA)
- Management Analyst hired to improve reporting and tracking of performance measures (IFCA)
- Installed Turnout timer At Headquarters Fire Station to improve situational awareness (IFCA)
- Hired 3 additional personnel 2014 to reduce overtime and reduce the risk to employees who work the extra hours of overtime (IFCA)
- Hired 3 of the nine personnel recommended to improve the concentration and distribution of personnel and apparatus (IFCA)
- Utilizing Starcom Radios for improved dispatching and interoperability with Normal Fire (IFCA)
- Used data from record management system to look at community risk and made changes to standards of cover -updated run cards and changed response districts (IFCA)
- Utilize data to make changes to standards of cover by realigning the location of types of response vehicles
- Design Apparatus to best meet community risk profile to most efficiently serve the community

# Recommendations

- Hire 3 personnel FY18 to increase staff levels for a second Ambulance to run out of Headquarters (IFCA)
- Use overtime to staff second Ambulance during peak hours FY18 (07:00-19:00)
- Form a joint agency committee with Town of Normal to meet quarterly to improve cooperation and mutual aid response for efficiency FY18 (IFCA)
- Perform a study to identify the best strategic location for a Northeast Fire Station, including possible collaboration with Normal FY18 (Five Bugles, IFCA)
- Hire 3 Personnel FY19 to increase staff levels to fully staff the Second Ambulance at Headquarters
- Follow the Facilities Master Plan and station renovation schedule (Five Bugles)
- Purchase property for the Northeast Fire Station FY19
- Architectural Design of Northeast Fire Station FY20
- Continue to monitor community risk and standards of cover to realign resources based on performance data with the second ambulance at Headquarters (Monthly, Quarterly, Annually)
- Build Northeast Fire Station FY21
- Continue to monitor community risk and utilize resources for optimum efficiency





**COMMITTEE OF THE WHOLE MEETING  
AGENDA ITEM NO. 6**

FOR COUNCIL: August 21, 2017

**SUBJECT:** Presentation and discussion of Capital Improvement Plan

**RECOMMENDATION/MOTION:** Discussion Only

**STRATEGIC PLAN LINK:** Goal 1: Financially Sound City Providing Quality Basic Services

**STRATEGIC PLAN SIGNIFICANCE:** Objective 1.A-Budget with adequate resources to support defined services and level of services;

**BACKGROUND:** A strategic plan goal is long term financial planning and financial sustainability. Understanding the City's capital needs and planning for them is a critical step towards these goals. This presentation is designed to give a high level update on the Capital Improvement Plan and provide an opportunity to discuss options for adopting the plan and give other relevant financial updates.

**COMMUNITY GROUPS/INTERESTED PERSONS CONTACTED:** N/A

**FINANCIAL IMPACT:** For discussion purposes only.

Respectfully submitted for Council consideration.

Prepared by: Patti-Lynn Silva, Finance Director

Legal review by: Jeffrey R. Jurgens, Corporation Counsel

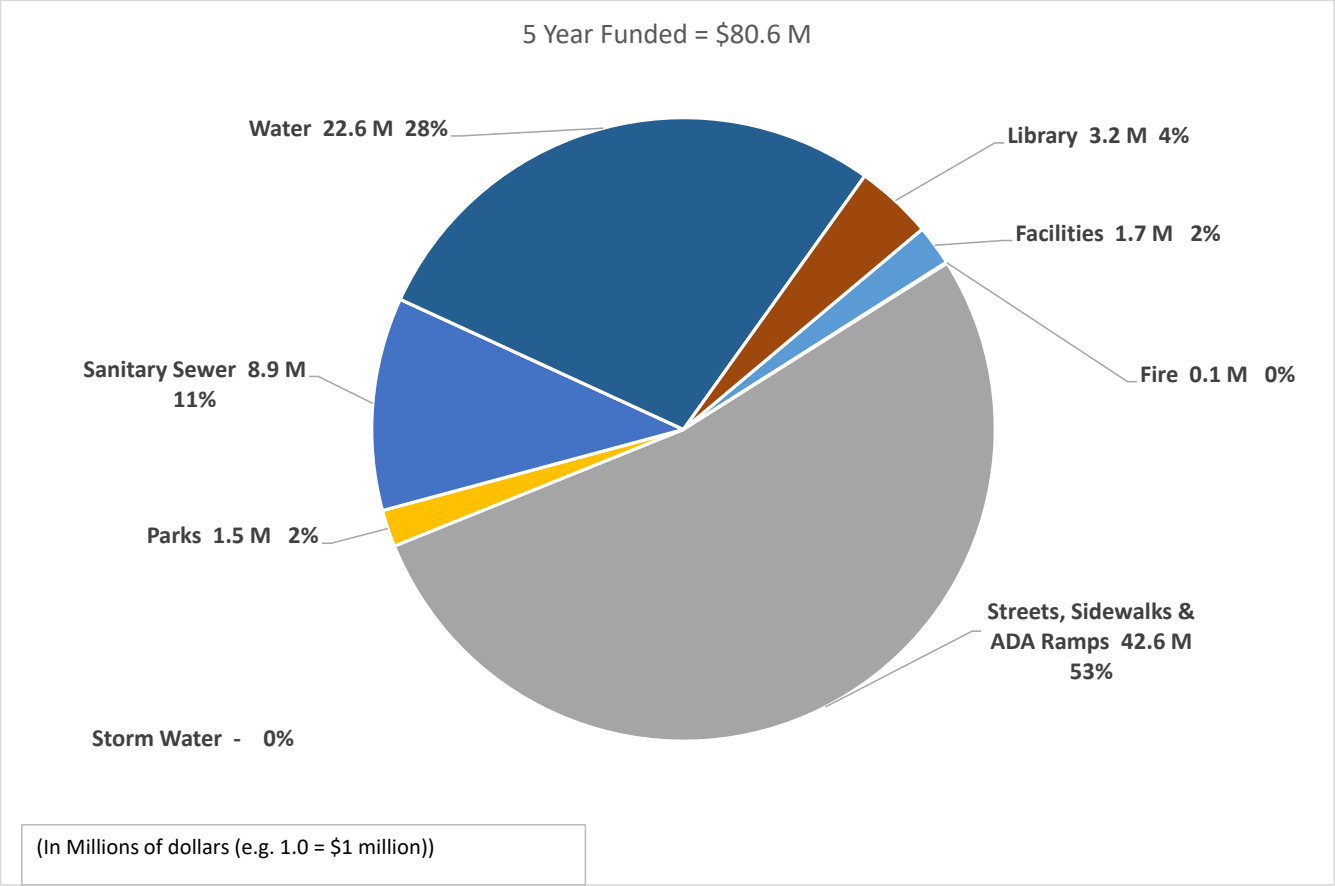
Recommended by:

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David A. Hales, City Manager

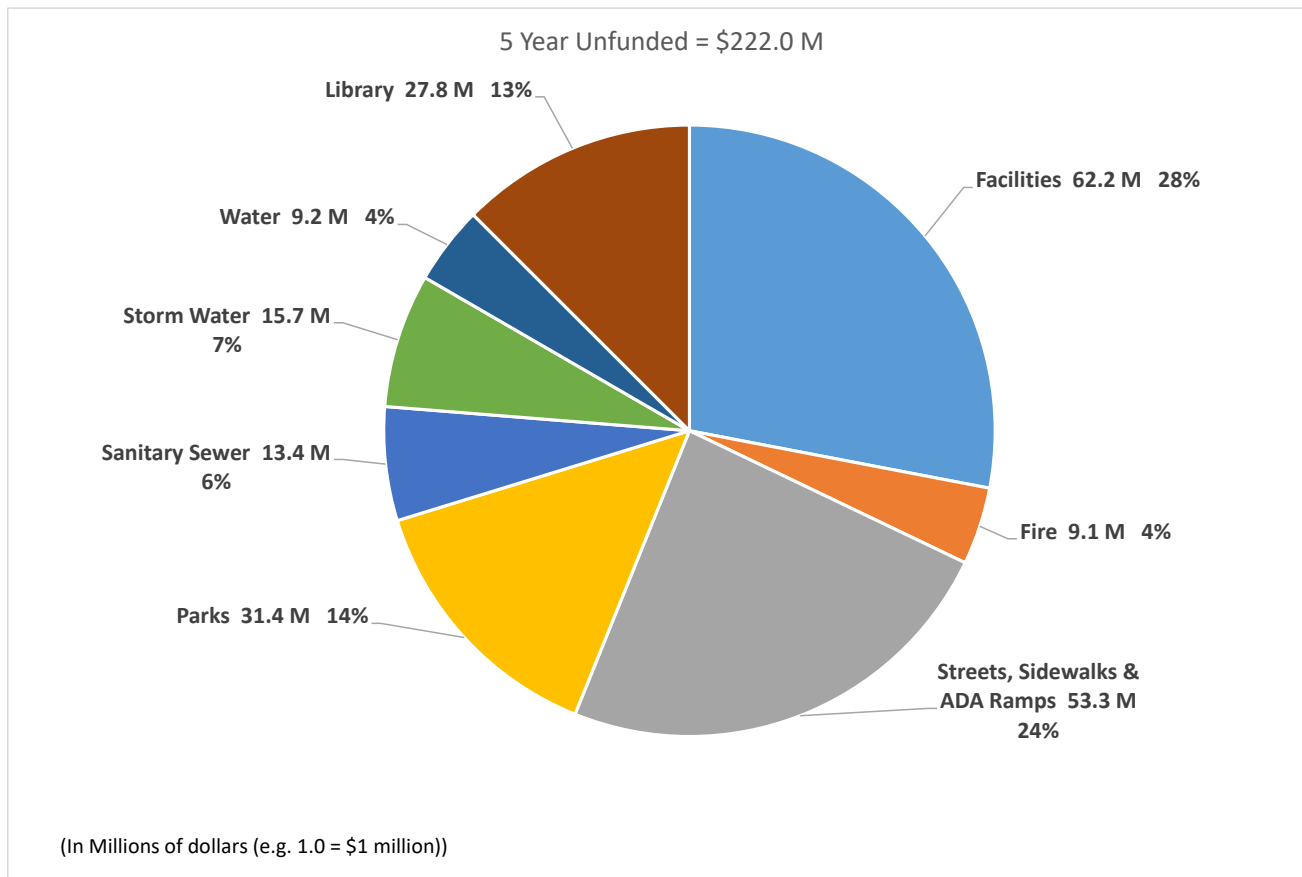
**Attachments:**

- FIN 1B Exhibit CIP funding graphs



**Funded by Year (in millions)**

	2018	2019	2020	2021	2022	Total
<b>Facilities</b>	1.7	-	-	-	-	1.7
<b>Fire</b>	0.1	-	-	-	-	0.1
<b>Streets</b>	14.7	6.9	7.1	8.2	5.8	42.6
<b>Parks</b>	1.5	-	-	-	-	1.5
<b>Sanitary</b>	1.0	2.9	2.4	1.9	0.7	8.9
<b>Storm</b>	-	-	-	-	-	-
<b>Water</b>	5.9	5.1	7.2	4.4	-	22.6
<b>Library</b>	-	-	2.3	-	0.9	3.2
<b>Totals</b>	24.9	14.9	19.0	14.4	7.4	80.6



**Unfunded by Year (in millions)**

	2018	2019	2020	2021	2022	Total
<b>Facilities</b>	-	8.0	8.7	39.9	5.6	62.2
<b>Fire</b>	-	0.8	1.8	2.8	3.7	9.1
<b>Streets</b>	(0.5)	19.1	15.7	18.4	0.7	53.3
<b>Parks</b>	-	5.8	12.9	6.9	5.9	31.4
<b>Sanitary</b>	-	0.9	4.9	3.6	4.0	13.4
<b>Storm</b>	0.3	1.0	4.0	6.9	3.6	15.7
<b>Water</b>	-	-	0.4	3.3	5.6	9.2
<b>Library</b>	-	-	1.7	13.0	13.0	27.8
<b>Totals</b>	(0.2)	35.6	50.0	94.6	42.0	222.0



**COMMITTEE OF THE WHOLE MEETING  
AGENDA ITEM NO. 7**

FOR COUNCIL: August 21, 2017

**SUBJECT:** Presentation and discussion of Priority Based Budgeting Initiative

**RECOMMENDATION/MOTION:** Discussion Only

**STRATEGIC PLAN LINK:** Goal 1: Financially Sound City Providing Quality Basic Services

**STRATEGIC PLAN SIGNIFICANCE:** Objective 1.A-Budget with adequate resources to support defined services and level of services; Objective 1.D-City services delivered in the most cost-effective, efficient manner.

**BACKGROUND:** A strategic plan goal of the City of Bloomington is to be financially responsible providing quality, basic municipal services at the best value. As part of this effort, in 2014, the City began to research and develop the Priority-Based Budgeting initiative.

Priority Based Budgeting (PBB) is a philosophy of how to budget scarce resources and a structured, although flexible, step-by-step process for doing so. The purpose of Priority Based Budgeting is to develop a strategic budget process that reflects the values and priorities of the City of Bloomington, and ensures a high level of service provided with limited resources.

The following presentation will examine the importance and benefits of Priority Based Budgeting. It will also review the process, current accomplishments, and next steps of how the City can develop a strategic priority based budget.

**COMMUNITY GROUPS/INTERESTED PERSONS CONTACTED:** N/A

**FINANCIAL IMPACT:** For discussion purposes only.

Respectfully submitted for Council consideration.

Prepared by: Melissa Hon, Assistant to the City Manager

Financial & budgetary review by: Chris Tomerlin, Budget Analyst  
Scott Rathbun, Interim Budget Manager

Legal review by: Jeffrey R. Jurgens, Corporation Counsel

Recommended by:

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David A. Hales, City Manager

**Attachments:**

- Priority Based Budgeting PowerPoint Presentation

# Priority Based Budgeting

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August 21, 2017



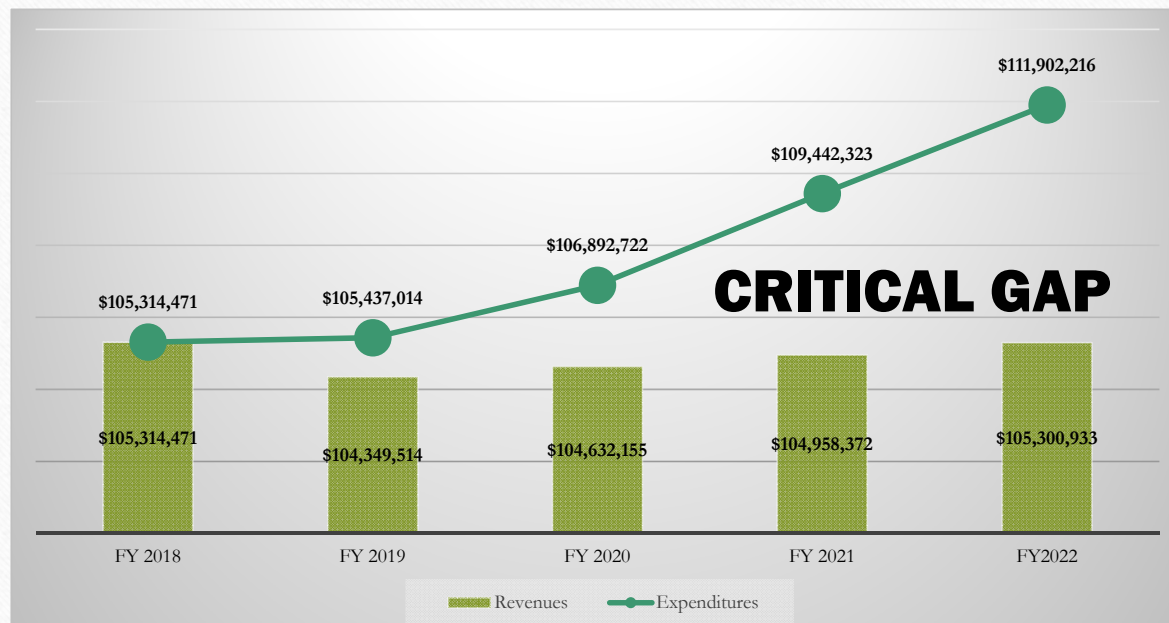
# Priority Based Budgeting (PBB) Defined

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- The philosophy of priority-driven budgeting is that resources should be allocated according to how effectively a program or service achieves the goals and objectives that are of greatest value to the community.
- In a priority-driven approach, a government identifies its most important strategic priorities, and then, through a collaborative, evidence-based process, ranks programs or services according to how well they align with the priorities.
- The government then allocates funding in accordance with the ranking.

(Government Finance Officers Association, 2011)

# Why PBB Is Important





# The Benefits Of PBB

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- Prioritization
- Resource Alignment
- Citizen Engagement
- Accountability

# The PBB Process

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1. Determine Priorities
2. Define Priority Results
3. Identify Programs
4. Value Programs Based On Priority Results
5. Allocate Resources Based On Priorities

# Accomplishments

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- Comprehensive list of programs
- Identified mandate, priority and service level
- Estimated cost analysis
- Proposed improvement plans
- Performance metrics

# Next Steps

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- Review and revise program inventory
- Affirm program mandates
- Improve our performance management system
- Determine total cost
- Determine priority results for fiscal year 2019
- Increase citizen engagement

# Questions

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