



Annual Comprehensive Financial Report of the City of Bloomington, Illinois for the Fiscal Year May 1, 2023 to April 30, 2024

## **ANNUAL COMPREHENSIVE** FINANCIAL REPORT OF THE CITY OF BLOOMINGTON, ILLINOIS As of and for the Year Ended April 30, 2024

Prepared by:

Scott Rathbun Finance Director

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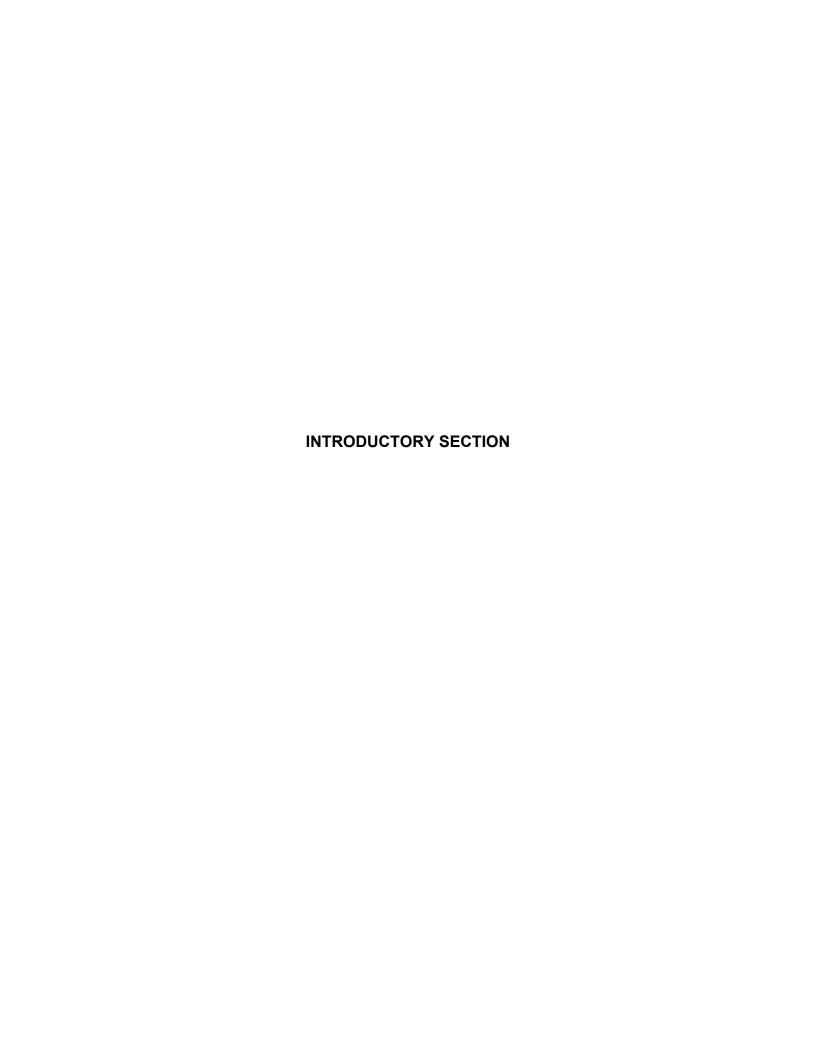
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October 23, 2024

The Honorable Mayor Mwilambwe, Members of the City Council, and Residents and Businesses of the City of Bloomington:

The Annual Comprehensive Financial Report (ACFR) of the City of Bloomington, Illinois, for the fiscal year ended April 30, 2024, is submitted herewith. This report provides a broad view of the City's financial activities for the 2024 fiscal year and its financial position as of April 30, 2024. Illinois statutes require all general-purpose local governments to publish within six months of the close of each fiscal year a complete set of financial statements presented in conformance with Generally Accepted Accounting Principles (GAAP) and audited in accordance with Generally Accepted Auditing Standards by a firm of licensed certified public accountants.

Responsibility for the accuracy of the data and the completeness and fairness of the presentation, which includes all disclosures based upon a comprehensive framework of internal control that has been established for this purpose, rests with the management of the City of Bloomington. Because the cost of internal controls should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance the financial statements are free of any material misstatements. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of the City of Bloomington. All disclosures necessary to enable the reader to gain an understanding of the City of Bloomington's financial condition and activities have been included within the annual comprehensive financial report.

Baker Tilly US, LLP, a firm of licensed certified public accountants, has audited the City of Bloomington's financial statements. The goal of the independent audit was to provide reasonable assurance the financial statements of the City of Bloomington for the fiscal year ended April 30, 2024, are free of material misstatement. The independent audit involved the examination, on a test basis, of evidence to support the amounts and disclosures in the financial statements, assess the accounting principles used, and the significant estimates made by management, and evaluate the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the City of Bloomington's financial statements for the fiscal year ended April 30, 2024, are fairly presented in conformity with generally accepted accounting principles. The independent auditors' report is presented as the first component of the financial section of this report.

As a recipient of various federal and state financial assistance programs, the City of Bloomington is required under the Federal Single Audit Act, to have an annual audit performed of certain major federal grant programs. The audit contains information concerning whether grant activity is presented fairly in the financial statements, whether internal controls are sufficient to provide reasonable assurance that the funds are managed properly, and whether material grant compliance requirements have been met. The auditor's reports relative to the Federal Single Audit Act are included in a separate report.

Generally accepted accounting principles require management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of a Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with the MD&A. The City's MD&A can be found immediately following the report of the independent auditors.

#### **Profile of Government**

The City of Bloomington, incorporated in 1856, is a home rule unit of government under the 1970 Illinois Constitution. The City of Bloomington is located in the heart of Central Illinois, approximately 125 miles southwest of Chicago, 155 miles northeast of St. Louis, and 64 miles Northeast of Springfield, the State Capital. The City of Bloomington is the County Seat of McLean County, the largest county in Illinois (approximately 762,240 acres). The latest U.S. Census estimate is a total population of 78,680. The City of Bloomington is termed a twin City in conjunction with the Town of Normal.

The City is governed by a City Council elected on a non-partisan basis composed of nine Aldermen and a Mayor. The City Council responsibilities are to enact ordinances, resolutions, and regulations which govern the City, adopt the annual budget, as well as appoint members of various statutory and ordinance boards. The Aldermen are elected to four-year staggered terms, while the Mayor is elected to a four-year term. The Mayor is elected at large, the Aldermen by ward. The City's manager is responsible to carry out the policies and ordinances established by City Council, oversee the day-to-day operations of the City, and appoint the department heads of the City's departments.

The City provides a full range of municipal services. These services include public safety, roadway maintenance, refuse disposal, planning and zoning, engineering and inspection, water and sewer utility service, parks and recreation, and general administrative services. The City owns and operates multiple municipal parks, an ice center, an arena, three golf courses, a zoo, and a performing arts center in Downtown Bloomington. Finally, the City provides Library services to the residents of Bloomington and these operations are presented as a separate fund within the financial statements. Additional demographic information about the City of Bloomington may be found in the statistical section of this report.

#### Accounting System and Budgeting

The accounts of the City are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund balances, revenues, and expenditures. Resources are allocated to, and accounted for, individual funds based upon the purposes for which the funds are to be spent and the means by which the spending activities are controlled.

The City's accounting records are generally maintained on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when measurable and available to liquidate obligations of the current period. Expenditures are recorded when a liability is incurred that is expected to draw upon current financial resources. After the end of the fiscal year, the City's management makes certain adjustments to the accounting records to permit the preparation of certain financial statements on the accrual basis of accounting to comply with generally accepted accounting principles. Under the accrual basis of accounting, revenues are recorded when earned and expenses are recorded when incurred.

The annual budget serves as the foundation for the City's financial planning and control. The City of Bloomington prepares a five-year budget projection for both operating and capital budgets for all funds. Every City department is required to submit a budget request to the City Manager during the fall of each year. The Finance Director, in cooperation with the City Manager and individual Department Directors, refine their budget requests, and the proposed budget is presented to the City Council on or before March 15th of each year. The City Council is required to hold a public hearing on the proposed budget and a final adoption of the budget must occur no later than April 30th of each year. The budget is also known as the City's Appropriation Ordinance. The appropriated budget is itemized at the fund and department level. Budget transfers or amendments that increase the total appropriation of a fund require the approval of the City Council. A budgetto-actual comparison is provided for each individual governmental fund for which an appropriated annual budget has been adopted. The City's budget process focus is on providing services contained within the City's strategic plan. For the General Fund, a budget-to-actual expenditure comparison is presented in the required supplementary information section. For other governmental funds their budget-to-actual comparison is presented in the non-major governmental fund subsection of this report.

#### **Factors Affecting Financial Conditions**

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the City operates.

#### **Local Economy Update**

The strength of the Local Economy is a key component of the Strategic Plan. It drives the funding available for the City to provide needed services as well as increases the Quality of Life and Economic Opportunity for the residents of the area.

The economic strength of the Bloomington-Normal-McLean County metropolitan area can be attributed to its well-diversified portfolio of strong businesses and institutions. Major employers for area residents include State Farm Insurance, Illinois State University, the IAA Family of Companies (COUNTRY Financial, the Illinois Farm Bureau, and Growmark), Unit 5 Schools, Advocate Carle Hospital (formerly BroMenn), OSF St Joseph Medical Center, the County of McLean, Afni Inc., District 87 Schools, Heritage Enterprises, the City of Bloomington, Illinois Wesleyan University, Bridgestone/Firestone Off-Road Tire, the Town of Normal, Nussbaum Transportation, Ferrero, Heartland Community College, Chestnut Health Systems, Rivian, and Cargill. Ferrero North America first came to Bloomington in 2018 and has since invested around

\$250 million in their first chocolate production plant in North America and their first Kinder Bueno production line outside of Europe. These investments are estimated to create 250 jobs. Rivian, located in the Town of Normal, has created over 9,000 jobs in the past 6 years. On March 7, 2024, Rivian announced three new models, including the R2, R3, and R3X, with the R2 first being manufactured in Normal, Illinois. These employers, along with many other new and growing businesses, have contributed to Bloomington-Normal-McLean County historically experiencing one of the lowest average unemployment rates of metro areas in Illinois as well as contributed to the economic recovery of the area. In 2023, the Bloomington Metropolitan Statistical Area had an average unemployment rate of 3.6%. As of July of 2024, the average unemployment rate for 2024 was 4.5%.

The Bloomington-Normal area is nationally known as a vital transportation and distribution hub across the Midwest, centrally located at the intersection of Interstates 39, 55, and 74, US Routes 51 and 150, and State Route 9. Union Pacific Rail, Norfolk Southern Rail, and Amtrack, along with other motor freight carriers, connect Bloomington-Normal to Chicago, St. Louis, Rockford, Indianapolis, Memphis, and the Quad Cities. The City of Bloomington is also home to the Central Illinois Regional Airport (CIRA – BMI), a key cargo freight transportation hub for the region. Allegiant, American Airlines, Delta Air Lines, and Frontier Airlines also fly passengers out of CIRA to six nonstop destinations across the United States.

The City of Bloomington has seen a major influx of new and expanding developments. For January through August 2024, the Building Safety Division issued 4,880 Construction Permits, inclusive of: 1,266 Building Permits, 49 New Single-Family Permits, 2 New Multi Family Permits, and 15 New Manufactured Homes, for a total Construction Valuation of \$74,153,777.

#### Significant Area Economic Activity:

- \$9.3 million Quik Trip Fueling Station Facility on Market St.
- New \$1.95 million Mercantile Building at 3011 Galena Rd.
- New \$5,388,100 Airplane Hangar at 3201 CIRA Dr.
- New Water Tower/Tank at 710 W Hamilton St.
- New \$4.5 million Renovation of Lincoln Towers at 202 S Roosevelt Ave.
- New \$2.55 million Renovation of the Downtowner at 109 W Market St.
- New \$250,000 Renovation for a Bouldering Gym at 1701 E Empire St.
- New \$180,000 Renovation for a Revolving Sushi Bar at 1500 E Empire St.
- New \$440,500 Renovation for Shark's Fish & Chicken at 711 E Washington St.
- New \$1,914,554 Office Building Alteration at 714 IAA Dr.
- Completion of \$2.5 million reconstruction and minor expansion PILOT Travel Center / Wendy's at 1522 W Market.
- \$2 million Hucks convenience store addition
- Completion of \$13.1 million renovation work, Illinois Wesleyan University dorms at 1211
   N Main St.
- Completion of \$11.8 million, 7,232 Sq. Ft. O'Neil Pool at O'Neil Park.
- Completion of \$25.2 million, 78,733 Sq. Ft. Bloomington Public Library Expansion & Renovations.
- \$3.78 million renovation, Nu-Way Warehouse at 25 Access Way.

- \$48.6 million 186,625 Sq. Ft building at the Ferrero Factory on Beich Road.
- \$7.5 million, 3,513 Sq. Ft. OSF 25 Bed Addition and Renovation at E Washington OSF Campus
- \$3.65 million, 36,160 Sq. Ft. Room Ready Showroom and Warehouse
- Recent Multi-Family Developments
  - Villas of Prairie Vista 24 Duplex P.U.D. Completed.
  - The Links Apartments.
  - Enterprise Drive Apartments Phase 1.
  - Wittenburg Woods.
  - New \$1,275,000 Empire Chateaus Apartments.

#### **Long-Term Financial Planning**

A five-year financial planning process occurs each year to provide future projections of City's finances for decision makers. Strategically, the City's multipronged approach to flexible sustainability includes cost management, funding infrastructure, economic development, and preserving public safety. Operationally, the City creates a five-year detailed budget for all funds and departments. This process is an important mechanism in identifying areas of potential concern in reference to the City's goals of sustainability and resiliency.

With a local economy benefitting from the presence of strong local employers such as State Farm, Ferrero, Rivian, Country Financial, Illinois State University and others, the FY2025 budget reflects an emphasis on investing in the City's infrastructure with nearly \$89M in capital projects providing improvements to the City's roads, water, sewer, and storm water management systems, and addressing the quality of life needs that will allow the community to prosper and grow.

The FY2025 Budget totals \$332M, which is the largest budget the City has adopted. Adjusting for projects, strategic additions, and nonrecurring items, the City's operating expenses have grown at an approximate 4% growth rate over the last nine years. Inflation has driven this rate up, along with the overall growth of the City.

This budget incorporates many strategic initiatives put forward by the Council and the community including funding public safety pensions at 100%, paying cash for equipment in the General Fund (removal of dependence on borrowing), increased emphasis on streets and sidewalks, accelerating sewer and storm water management projects, addressing environmental concerns with expansion of EV charging stations and improvements related to quality-of-life needs. These initiatives represent the continued execution of the future vision set forth by the community.

Strategic Plan Initiatives for FY2025 (along with basic services):

- Continued organizational focus on Servant Leadership, seeking to better serve our residents, communities, and staff.
- Launch of System Wide Water Distribution restructure capital project plan to address long term clean water goals including lead line abatement.
- Downtown beautification and economic prosperity and strengthening the connections between Downtown and the surrounding neighborhoods.
- Quality of Life by providing affordable access to recreational programs.

- Provide a Safe Community via availing the resources needed to the Police and Fire Departments and the related continued community outreach. To include the addition of 9 staff to the Police and Fire departments.
- Continue to advance projects to eliminate Combined Sewer Overflow (CSO) / sewer and storm water management issues.

#### Strategic Plan Accomplishments in FY2024:

#### General:

- Library Renovation and Expansion construction material completion.
- O'Neil Park and Pool Renovation and Expansion construction completion.
- Addressed Public Safety recruitment concerns by amending certain requirements and assuming those training needs in house.
- Passed material Water fee increases to fund System Wide Distribution restructure capital project plan which will insure the long-term stability of the fund and the delivery of clean water to the City's residents.
- Accelerated plans to eliminate Combined Sewer Overflow (CSO) / storm water management issues including approving Hydraulic Modeling.

#### Services:

Police: 68 thousand calls for service (188 per day)
Fire: 14 thousand fire / rescue runs (37 per day)

• Parks: 418 thousand attendees (Rec, Aquatics, Ice, Zoo etc.)

Community Dev: 2 thousand building permits
 Economic Dev: 2 thousand business contacts
 Facilities: 1 million square feet maintained

• Finance: 384 thousand utility bills processed (and related payments)

Clerk: 2 thousand FOIAs processed
 Human Resources: 8 thousand applications processed

Information Svcs: 3K devices + 100 applications maintained over 40 locations
 Enterprise Funds: 1K miles sewer/water, 4B gallons water, 17 tons trash hauled

Overall, the City remains a solid AA credit rating at both Fitch and Moody's rating agencies. The City's General Fund reflects reserves of \$58.1M on April 30, 2024. Unassigned fund balance of \$49.8M or 37 percent of operating revenues continues to be a historic high for the City. The City remains committed to being a resilient community and each year aspires to improve the condition of infrastructure and services.

**Financial Policies:** The City has established specific policies to guide its financial operations. These policies relate to the following areas:

#### **Accounting and Financial Reporting:**

Facilitate the annual financial statement audit by an independent accounting firm.

- Provide for monthly financial reporting to the City Council.
- Hold appropriate cash reserves as required.

#### **Budgetary and Revenue Management**

- Maintain a diversified revenue structure with rate and fee updates that align with the costs of services provided.
- Provide assessments on the condition of capital needs to facilitate long term planning.
- All dollars spent are appropriated by the City Council through the budget process.

#### Debt Management

- Issue bonds on the basis that achieves the lowest possible interest rates using best practices for debt issuance.
- Provide formal assistance in managing debt through financial advising and bond counsel.
- Follow a policy of full disclosure and voluntarily following disclosure guidelines provided by the Governmental Finance Officers Association.

#### Cash Management & Investments

- Investments follow state statutes in investing public funds.
- City deposits are collateralized at 102% of balance.

#### Purchasing

- Obtain competitive quotes for purchases in excess of \$5,000 and below \$25,000, conduct a formal competitive bidding process for purchases in excess of \$25,000 and obtain City Council approval of all purchases in excess of \$50,000.
- All bid waivers are approved by the City Council.

#### Awards and Acknowledgements

Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Bloomington for its Annual Comprehensive Financial Report for the fiscal year ending April 30, 2023. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current annual comprehensive financial report continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to GFOA to determine its eligibility for another certificate.

A special thanks to the Mayor and City Council for their strong support to maintain the highest standards of professionalism in the management of the City of Bloomington finances. The completion of the annual audit could not have been accomplished without the efficient and dedicated services of the entire staff of the Finance Department and staff across the City.

Respectfully submitted,

Jeff Jurgens, City Manager



#### Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

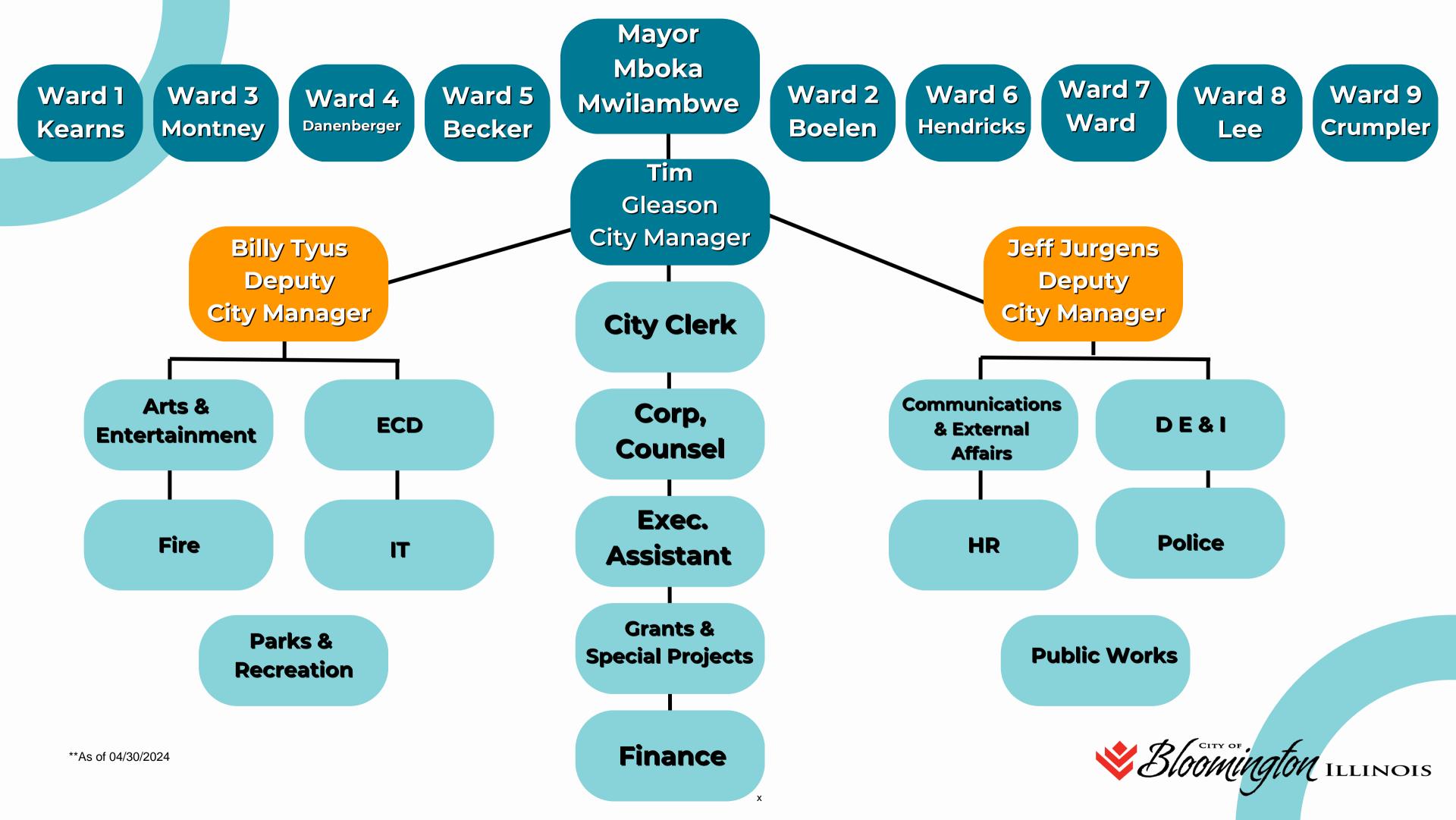
# City of Bloomington Illinois

For its Annual Comprehensive Financial Report For the Fiscal Year Ended

April 30, 2023

Christopher P. Morrill

Executive Director/CEO



## **OFFICERS AND OFFICIALS**

## **Elected Officials**

Mayor Mboka Mwilambwe

#### **Council Members**

Jenna Kearns Ward 1 Ward 2 Donna Boelen Ward 3 Sheila Montney Ward 4 Tom Danenberger Nick Becker Ward 5 Ward 6 Cody Hendricks Mary "Mollie" Ward Ward 7 Ward 8 Kent Lee Tom Crumpler Ward 9

### **Administrative Officials**

City Manager **Timothy Gleason** Deputy City Manager Billy Tyus Deputy City Manager Jeff Jurgens Arts & Entertainment Anthony Nelson City Clerk Leslie Yocum Corporation Counsel Chris Spanos D.O.E.S. Kevin Kothe **Economic & Community Development** Melissa Hon Finance Scott Rathbun Fire Chief Corey Matheny **Human Resources** Nicole Albertson **Information Services** Craig McBeath Parks & Recreation Eric Veal Police Chief Jamal Simington

**Public Works** 

Water

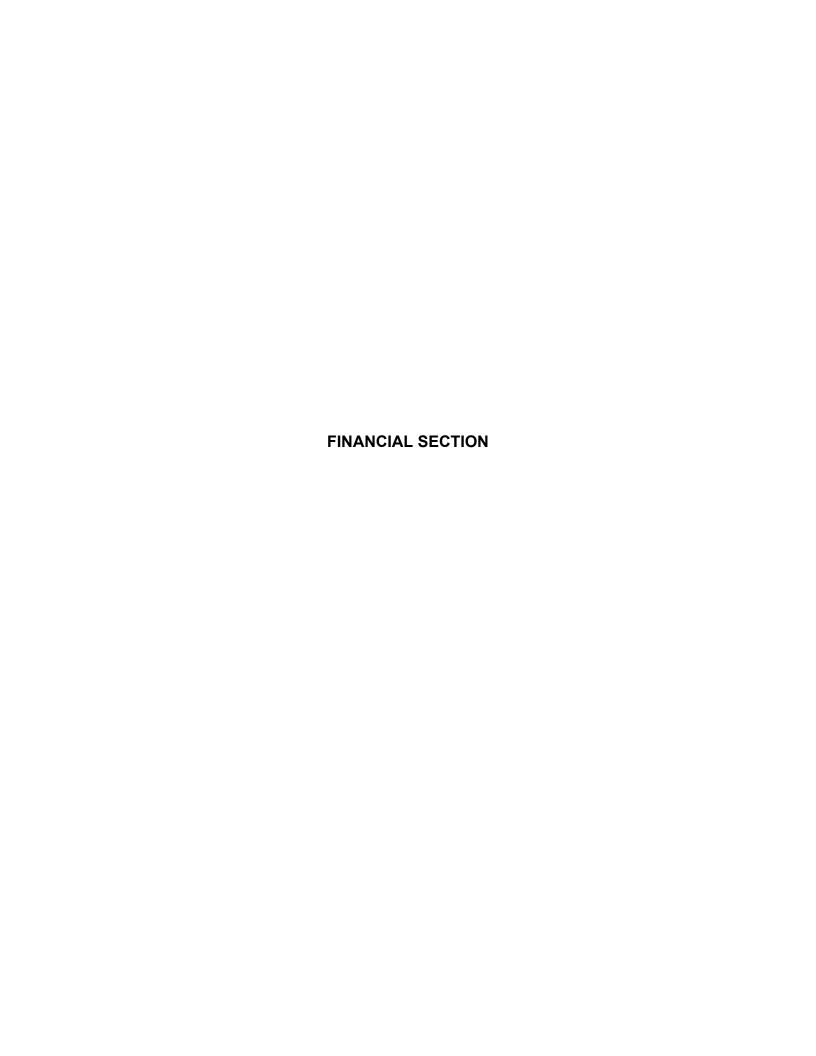
Library

Mose Rickey

Ed Andrews

Jeanne Hamilton

<sup>\*\*</sup> As of 04/30/2024





#### **Independent Auditors' Report**

To the City Council of City of Bloomington, Illinois

#### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Bloomington (the City), as of and for the year ended April 30, 2024, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the report of other auditors, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City as of April 30, 2024 and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the Police Pension Fund, a fiduciary component unit, which represents 41 percent, 44 percent, and 24 percent, respectively, of the assets/deferred outflows of resources, fund balance/net position, and revenues/additions of the aggregate remaining fund information. Those statements were audited by other auditors, whose report has been furnished to us, and our opinions, insofar as it relates to the amounts included for the Police Pension Fund are based solely on the report of the other auditors.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions. The financial statements of Police Pension Fund, and Firefighters' Pension Fund were not audited in accordance with *Government Auditing Standards*.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America; and for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Baker Tilly Advisory Group, LP and Baker Tilly US, LLP, trading as Baker Tilly, are members of the global network of Baker Tilly International Ltd., the members of which are separate and independent legal entities. Baker Tilly US, LLP is a licensed CPA firm that provides assurance services to its clients. Baker Tilly Advisory Group, LP and its subsidiary entities provide tax and consulting services to their clients and are not licensed CPA firms.

#### Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, and design and perform audit procedures responsive to those risks. Such procedures
  include examining, on a test basis, evidence regarding the amounts and disclosures in the financial
  statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that
  raise substantial doubt about the City's ability to continue as a going concern for a reasonable period
  of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings and certain internal control-related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the required supplementary information as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The supplementary information as listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated in all material respects, in relation to the basic financial statements as a whole.

#### Other Information

Management is responsible for the other information included in the annual comprehensive financial report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

Baker Tilly US, LLP

In accordance with *Government Auditing Standards*, we have also issued our report dated October 23, 2024 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Oak Brook, Illinois October 23, 2024

Management's Discussion and Analysis For the Fiscal Year Ended April 30, 2024

As the management of the City of Bloomington, Illinois, we offer the following narrative overview and analysis of the financial activities of the City for the fiscal year ended April 30, 2024. Readers are encouraged to consider this overview and analysis in conjunction with the letter of transmittal, which may be found on pages i thru xi of this report.

#### FINANCIAL HIGHLIGHTS

The City's overall net position as of April 30, 2024, is \$336.4M and increase of \$34M over prior year. Overall assets plus deferred outflows of resources increased by \$11.8M while total liabilities plus deferred inflows of resources decreased by \$22.2M resulting in an increase of net position. Capital assets grew by \$22.6M, while deferred outflows related to pensions and other post-employment benefits (OPEB) decreased by \$9.3M.

Increases in assets stem from business-type assets cash and investments up \$9.2M and governmental activities capital assets up by \$18.1M while deferred outflows decreased by \$9.3M. City liability decreases are comprised of \$18.5M decreased pension liabilities, \$10.6M in revenue recognition and \$6.1M in reduced outstanding debt. Deferred inflows remained constant over prior year at \$41.7M.

Net position increased a healthy \$34M due to increase in general revenues from taxes, grants and user charges. City expenses increased a mere \$4.4M over prior year.

The City's local economy continues to thrive with a diverse portfolio of employers and employees resulting in increases in local spending seen in local and state shared use taxes and income taxes.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis are intended to serve as an introduction to the City basic financial statements which are the Government-Wide Financial Statements, the Fund Financials Statements, and the Notes to the Financial Statements.

#### GOVERNMENT-WIDE FINANCIAL STATEMENT ANALYSIS

The government-wide financial statements are designed to provide readers with an overview of the City of Bloomington's finances in a manner similar to a private-sector business and are presented on the full accrual basis of accounting. These statements exclude the City's fiduciary funds, which cannot be used for City purposes. The City's public library is a discretely presented component unit is also seen in the City's financial statements.

Government-wide financial statements distinguish functions of the governmental entity principally supported by taxes, from functions that are intended to recover all or a significant portion of costs through user charges and fees. Correspondingly, each function is reported as either, Governmental or Business-Type activities. Governmental functions of the City include general government, public safety, highways & streets, culture & recreation, parking, and community development activities while business-type functions include water, sewer, storm water, and solid waste activities, and the Bloomington Arena, city golf operations, and the Abraham Lincoln parking garage.

Management's Discussion and Analysis – Continued

These relationships are more fully described in Note I.A to the financial statements on pages 40 - 41.

The Government-wide financials contain two statements:

The *Statement of Net Position*, Exhibit A-1, presents summarized information on the City's assets, liabilities, deferred inflows/outflows of resources, with the difference reported as net position. Over time, increases and decreases in net position may serve as a useful indicator of whether the City's financial position is improving or deteriorating.

The *Statement of Activities*, Exhibit A-2, presents information on revenue and expenses to show how the government's net position changed during the most recent fiscal year. Changes in net position are reported as soon as the underlying event occurs, regardless of the timing of related cash flows. This is the definition of the accrual basis of accounting. Therefore, revenues and expenses are reported they occurred or are earned in this statement for some items that will only result in future cash flows (e.g., uncollected taxes and earned but unused vacation leave).

The government-wide financial statements may be found on pages 15 - 18 of this report.

An additional feature of the government-wide financial statements is to disclose activity by City function, showing a net profit or loss before general taxation is applied, for both governmental and business-type activities.

Management's Discussion and Analysis - Continued

#### **Exhibit A-1 Statement of Net Position**

The following table reflects the year over year condensed Statement of Net Position.

Statement of Net Position as of April 30, 2024 (in millions)

	G	overnmental A	ctivities	Bu	ısiness-1	Гуре	Activities	Total Gover	nment	
	2024		2023	2024			2023	2024	2023	
Assets:										
Current and other assets	\$	185.2 \$	195.9	\$	56.6	\$	47.4	\$ 241.8 \$	243.3	
Capital assets (net)		184.4	166.3		201.9		197.4	386.3	363.7	
Total assets		369.6	362.2		258.5		244.8	 628.1	607.0	
Deferred Outflows										
of Resources:		39.7	47.4		4.6		6.2	44.3	53.6	
Liabilities:										
Current liabilities		34.2	43.4		12.8		9.9	47.0	53.3	
Noncurrent liabilities		227.0	236.4		20.3		27.2	247.3	263.6	
Total liabilities		261.2	279.8		33.1		37.1	294.3	316.9	
Deferred Inflows										
of Resources:		40.0	39.1		1.7		2.2	41.7	41.3	
Net position:										
Net investment in										
capital assets		146.2	127.3		187.8		181.1	316.6	289.8	
Restricted		46.8	46.2		-		-	46.8	46.2	
Unrestricted		(84.9)	(82.8)		40.5		30.6	(27.0)	(33.6)	
Total net position	\$	108.1 \$	90.7	\$	228.3	\$	211.7	\$ 336.4 \$	302.4	

The City's total government assets plus deferred outflows of resources, exceeded liabilities plus deferred inflows of resources, by \$336.4M on April 30, 2024, an 11 percent increase of \$34M over prior year.

The largest portion of the City's net position represents investments in capital assets presented net of related debt and accumulated depreciation totaling \$316.6M; followed by restricted net assets of \$46.8M.

See Note I.D.10. in the Notes to the Financial Statements on pages 53 - 54 or additional information on unrestricted net position.

Management's Discussion and Analysis - Continued

**Exhibit A-2 Statement of Activities** 

Statement of Activities - Year Ended April 30, 2024 (in millions)

	Governmenta	al Activities	Busine	ss-Type	Activities	To	Total Government			
	2024	2023	202	4	2023	202	4	2023		
Revenues:										
Program Revenues:										
Charges for services	\$ 22.7	\$ 27.5	\$	42.9 \$	40.6	\$	65.6 \$	68.1		
Operating grants	9.8	10.8		-	-		9.8	10.8		
Capital grants	6.8	3.4		0.5			7.3	3.4		
Total Program Revenues	39.3	41.7		43.4	40.6		82.7	82.3		
General Revenues:										
Property taxes	29.0	27.3		-	-		29.0	27.3		
Franchise taxes	1.8	1.9		-	-		1.8	1.9		
Home Rule Sales Taxes	28.7	28.7		1.8	-	;	30.5	28.7		
Utility Taxes	5.5	6.0		-	-		5.5	6.0		
Food & Beverage Taxes	6.0	5.6		-	-		6.0	5.6		
Other taxes	16.2	17.6		-	1.7		16.2	19.3		
Shared income taxes	13.1	12.0		-	-		13.1	12.0		
State Sales taxes	21.8	20.4		-	_		21.8	20.4		
American Rescue Plan Act	5.0	0.4		1.2	1.0		6.2	1.4		
Investment earnings (loss)	5.6	2.8		1.9	0.9		7.5	3.7		
Gain on Disposal of Assets	0.1	_		0.1	_		0.2	_		
Miscellaneous	1.6	2.6		1.2	0.9		2.8	3.5		
Total General Revenues	134.4	125.3		6.2	4.5	1.	40.6	129.8		
Total Revenues	173.7	167.0		49.6	45.1	2	23.3	212.1		
Expenses:										
Governmental Activities:										
General government	32.2	30.6		-	-		32.2	30.6		
Public safety	70.6	67.6		-	-		70.6	67.6		
Highways and streets	27.2	26.8		-	-		27.2	26.8		
Culture and recreation	12.6	10.5		-	-		12.6	10.5		
Parking	0.6	0.6		-	-		0.6	0.6		
Community development	1.2	1.6		-	-		1.2	1.6		
Interest	1.9	2.4		-	-		1.9	2.4		
Business-type Activities:										
Water	-	-		19.9	20.6		19.9	20.6		
Solid waste	-	-		6.8	7.4		6.8	7.4		
Sewer	-	-		5.9	8.0		5.9	8.0		
Arena	-	=		5.1	3.0		5.1	3.0		
Stormwater management	-	=		2.0	2.4		2.0	2.4		
Golf operations	-	-		2.7	2.7		2.7	2.7		
Parking				0.6	0.7		0.6	0.7		
Total expenses	146.3	140.1		43.0	44.8	1	89.3	184.9		
Excess (deficiency) before transfers	27.4	26.9		6.6	0.3	;	34.0	27.2		
Transfers	(10.0)	(0.8)		10.0	0.8		-	-		
Changes in net position	17.4	26.1		16.6	1.1	;	34.0	27.2		
Net position, beginning of year	90.7	64.6	2	11.7	210.6	2	02.4	275.2		
Net position, end of year										
net position, end of year	\$ 108.1	\$ 90.7	\$ 2	28.3 \$	211.7	\$ 3	36.4 \$	302.4		

The Statement of Activities shows revenues of \$223.3M and expenses of \$189.3M, resulting in an increase in net position of \$34M.

Management's Discussion and Analysis - Continued

#### FUND FINANCIAL STATEMENT ANALYSIS

The Fund financial statements provide detailed information about the City's major funds and internal service funds. Major funds, determined by accounting thresholds, are singularly presented with the balance of non-major funds presented together and categorized into either governmental or business-type functions.

Fund financials are presented in three categories: governmental, proprietary, or internal service funds.

**Governmental funds** - Governmental activities in the fund financial statements are presented on the modified accrual basis of accounting, which measures the flows of current financial resources while proprietary fund activities are presented on a full accrual basis.

Since governmental activities in the fund financials are shown on a *different* basis of accounting from the government-wide financial statements, a reconciliation between the two statements is provided for users.

Major governmental funds include the General, Library, Debt Service, and Motor Fuel Tax funds.

**Proprietary funds** – Proprietary funds and internal service funds are presented on a full accrual basis like those shown in the government wide financial statements only in more detail.

Funds presented as major proprietary funds are the Water, Sewer, Bloomington Arena, Stormwater Management and Solid Waste funds.

**Internal Service funds** - The City uses internal service funds to account for its self-insured programs for both employee and retiree healthcare, as well as casualty insurance. The City's internal service funds accumulate costs and then allocate them to the appropriate functions. Therefore, expenditures for internal services can be seen by City function in both the government wide financial statements and in the fund financial statements.

**Fiduciary funds** –The City has three fiduciary funds, the Police and Fire Pension Funds in addition to the J.M Scott private purpose trust. All are held in trust for other parties and cannot be used for City purposes accordingly are not included in the government-wide statements but are shown in the fund financial statements.

For additional information on fund financials see pages 19 - 26.

Management's Discussion and Analysis - Continued

#### CHANGES IN GOVERNMENTAL FUND BALANCES

	F	und Balances	١	let Change in	Fund Balances			
	A	April 30, 2023	F	und Balances	Α	pril 30, 2024		
General Fund	\$	59,498,698	\$	(1,404,801)	\$	58,093,897		
Library Fund		10,992,984		(4,112,412)		6,880,572		
MFT Fund		25,203,181		4,355,454		29,558,635		
Debt Service Fund		6,306,083		(461,992)		5,844,091		
Nonmajor Funds		20,226,736		1,305,614		21,532,350		
Total Governmental	\$	122,227,682	\$	(318,137)	\$	121,909,545		
Nonspendable	\$	775,797	\$	88,363	\$	864,160		
Restricted		47,187,375		775,750		47,963,125		
Committed		4,915,281		2,346,954		7,262,235		
Assigned		18,044,789		(1,636,092)		16,408,697		
Unassigned		51,304,440		(1,893,114)		49,411,326		
Total Fund Balance	\$	122,227,682	\$	(318,139)	\$	121,909,543		

The City's overall governmental fund balance decreased somewhat to \$121.9M. The General Fund's balance remains around historic highs of \$58M decreasing by \$1.4M. Driving the General Fund's balance before transfers is increases general revenues and local taxes which continue to increase due to the thriving local economy. The Library Fund's decrease in fund balance is due to draws for construction in progress for the new library expansion. Motor Fuel Tax fund balance is a result of planned capital projects not yet breaking ground ending the year with \$29.6M in reserves.

Unassigned fund balance, which is available for use under City policy for emergencies, one time spending, cash for capital and other unforeseen circumstances, has decreased only slightly.

Additional information may be found within the Statement of Revenues, Expenditures and Changes in Fund Balances on pages 24 - 25.

Management's Discussion and Analysis - Continued

#### **CHANGES IN PROPRIETARY NET POSITION**

Changes in Proprietary Net Position

	F	und Balances	1	Net Change in	Fu	nd Balances				
	April 30, 2023			und Balances	April 30, 2024					
Water Fund	\$	110,788,987	\$	788,024	\$	111,577,011				
Sewer Fund		59,873,642		5,042,862		64,916,504				
Arena Fund		22,912,819		1,823,157		24,735,976				
Stormwater Fund		7,201,864		5,064,310		12,266,174				
Solid Waste Fund		5,154,181		1,342,341		6,496,522				
Nonmajor Funds		5,985,485		2,788,806		8,774,291				
Total Proprietary	\$	211,916,978	\$	16,849,500	\$	228,766,478				
						_				
Net Investment in										
Capital Assets	\$	181,072,199	\$	6,777,051	\$	187,849,250				
Restricted: Pensions		-		-		-				
Unrestricted		30,844,779		10,072,449		40,917,228				
Total Net Position	\$	211,916,978	\$	16,849,500	\$	228,766,478				

The City's proprietary net position increased by \$16.8M with an increase in net investment of capital assets of \$6.8M. Both the Sewer and Stormwater funds added \$5.0M to fund balance resulting from transfers in from the General Fund of American Recovery Plan Act funds combined with \$2.4M each in net positive operations.

Fund financials for major funds can be seen on pages 27 - 38.

Management's Discussion and Analysis - Continued

#### GENERAL FUND BUDGETARY HIGHLIGHTS

The table below reflects budget to actual activity for the General Fund.

#### **General Fund - Budget and Actual**

Year Ended April 30,2024 (in millions)

	Original Budget			Final		A		
5		Budget		Budget		Actual		Variance
Revenues:	_		_		_		_	
Taxes	\$	99,825,291	\$	99,825,291	\$	110,964,002	\$	11,138,711
Intergovernmental		272,361		272,361		3,938,542		3,666,181
Licenses and permits		1,602,811		1,602,811		1,692,245		89,434
Charges for services		17,378,512		17,378,512		15,670,372		(1,708,140)
Fines and forfeitures		703,000		703,000		979,598		276,598
Investment income		1,802,050		1,802,050		2,120,595		318,545
Other		552,197		552,197		624,804		72,607
Total revenues		122,136,222		122,136,222		135,990,158		13,853,936
Expenditures:								
Current		109,936,144		116,351,647		112,489,325		(3,862,322)
Debt service		1,552,695		1,552,695		2,053,079		500,384
Capital outlay		5,976,786		8,749,193		7,753,253		(995,940)
Total expenditures		117,465,625		126,653,535		122,295,657		(4,357,878)
Other:								
Transfers in and other		3,278,655		3,278,655		3,238,246		(40,409)
Transfers out		(11,395,566)		(24, 144, 187)		(22,330,583)		1,813,604
Loan & Sales Proceeds		12,000		12,000		126,229		114,229
*Lease Proceeds		-		-		3,531,394		3,531,394
		(8,104,911)		(20,853,532)		(15,434,714)		5,418,818
Net Change in Fund Balance	\$	(3,434,314)	\$	(25,370,845)	\$	(1,740,213)	\$	23,630,632
		(5, 15 1,51 1)	<u> </u>	(=5,5:5,5:0)	<u> </u>	(1,1 10,=10)	<u> </u>	==,000,002

<sup>\*</sup>Lease proceeds represent a non-cash GASB 87 transaction which has matching expense and therefore has no effect on general fund balance.

The General Fund's net change in budgetary fund balance was \$1.7M. Operating revenues came in \$13.9M more than budgeted due to increases in local spending and income taxes and lease proceeds related to GASB 87 added \$3.5M in other revenues. Also, operating expenditures and transfers out came in underbudget resulting in \$6.1M in positive operations.

**City of Bloomington, Illinois**Management's Discussion and Analysis – Continued

Revenues Earned	Annual Budget	YTD Months Collected	FY2024 YTD Budget	FY2024 YTD Actual	YTD \$ Budget Variance	YTD % Budget Variance
Property Tax	\$ 29,234,034	12	\$ 29,234,034	\$ 29,025,685	\$ (208,349)	-0.71%
Home Rule Sales Tax	\$ 28,500,000	12	\$ 28,500,000	\$ 30,575,355	\$ 2,075,355	7.28%
State Sales Tax	\$ 18,000,000	12	\$ 18,000,000	\$ 21,377,529	\$ 3,377,529	18.76%
Income Tax	\$ 10,000,000	12	\$ 10,000,000	\$ 13,093,959	\$ 3,093,959	30.94%
Utility Tax	\$ 5,964,354	12	\$ 5,964,354	\$ 5,500,977	\$ (463,376)	-7.77%
Ambulance Fee	\$ 9,000,000	12	\$ 5,000,000	\$ 6,478,480	\$ 1,478,480	29.57%
Food & Beverage Tax	\$ 5,100,000	12	\$ 5,100,000	\$ 5,952,758	\$ 852,758	16.72%
Local Motor Fuel	\$ 4,000,000	12	\$ 4,000,000	\$ 4,131,446	\$ 131,446	3.29%
Franchise Tax	\$ 1,922,636	12	\$ 1,922,636	\$ 1,798,872	\$ (123,763)	-6.44%
Replacement Tax	\$ 3,000,000	12	\$ 3,000,000	\$ 4,201,851	\$ 1,201,851	40.06%
Hotel & Motel Tax	\$ 1,750,000	12	\$ 1,750,000	\$ 2,452,588	\$ 702,588	40.15%
Local Use Tax	\$ 3,100,000	12	\$ 3,100,000	\$ 2,992,301	\$ (107,699)	-3.47%
Packaged Liquor	\$ 1,450,000	12	\$ 1,450,000	\$ 1,480,076	\$ 30,076	2.07%
Vehicle Use Tax	\$ 1,300,000	12	\$ 1,300,000	\$ 1,466,213	\$ 166,213	12.79%
Building Permits	\$ 853,500	12	\$ 853,500	\$ 928,503	\$ 75,003	8.79%
Amusement Tax	\$ 1,140,000	12	\$ 1,140,000	\$ 1,577,736	\$ 437,736	38.40%
Video Gaming	\$ 1,300,000	12	\$ 1,300,000	\$ 1,242,163	\$ (57,837)	-4.45%
Auto Rental Tax	\$ 130,000	12	\$ 130,000	\$ 126,859	\$ (3,141)	-2.42%
Grand Total:	\$ 125,744,524		\$ 121,744,524	\$134,403,351	\$ 12,658,829	

Management's Discussion and Analysis - Continued

#### **CAPITAL ASSETS**

The table below depicts year over year capital asset balances net of depreciation.

Table 4 - Capital Assets, Net of Depreciation

			Year	Ended April	30, 202	24 (in millions	;)					
	Governmental Activities					Business-Typ	oe A	ctivities	Total Primary Government			
		2024		2023		2024	2023		2024			2023
Capital assets not being												
depreciated	\$	69.1	\$	53.2	\$	27.0	\$	29.4	\$	96.1	\$	82.6
Land Improvements		11.3		11.7		0.2		0.2		11.5		11.9
Construction		40.3		40.8		32.2		33.2		72.5		74.0
Infrastructure		39.7		41.6		128.3		120.8		168.0		162.4
Machinery and equipment		9.3		8.5		8.1		8.7		17.4		17.2
Licensed vehicles		9.1		7.9		6.1		5.1		15.2		13.0
Right-to-use lease assets		5.7		2.5		-				5.7		2.5
Total net capital assets	\$	184.4	\$	166.3	\$	201.9	\$	197.4	\$	386.4	\$	363.6

The City's combined total of capital assets, net of depreciation at year end is \$386.4M, an increase of \$22.8M. During the year, additions to construction in progress increased \$18.5M primarily due to construction of the Library expansion project and the O'Neil Pool replacement project nearing completion. Business-type activities also added about \$10M in infrastructure assets related to Locust Colton CSO elimination project and water distribution infrastructure improvements.

Additional information on capital assets may be found in Note III.C. in the Notes to the Financial Statements on pages 64 - 66.

#### **DEBT ADMINISTRATION**

The City's combined long-term obligations decreased by \$14.7M due to decreases of \$5.1M in G.O. debt and \$18.45M in pension liabilities netting against \$7.5M increase in OPEB liabilities. OPEB liabilities increased due to changes in stop loss coverage. The City participates in three pension plans as required by state statute: the Illinois Municipal Retirement Fund (IMRF) and pension for Police and Fire public safety. IMRF accounts for \$11M of this decrease while Fire accounts for \$6.6M and Police accounts for \$0.8M decrease.

Management's Discussion and Analysis – Continued

The table below summarizes the City's long-term obligations by type.

Table 5 - Long-Term Obligations

			April 30, 2024									
	Governmental	Activ	ities	E	Business-Type Activities				Total Primary Government			
	2024		2023		2024		2023		2024	2023		
General obligation bonds	\$ 46.8	\$	51.4	\$	2.3	\$	2.8	\$	49.1 \$	54.2		
Equipment loans payable	3.4		4.9		1.6		2.7		5.0	7.6		
Lease liabilities	5.7		2.5		-		-		5.7	2.5		
Loans payable	-		-		10.2		10.9		10.2	10.9		
Notes payable	-		-		3.4		4.3		3.4	4.3		
Claims payable	6.3		4.6		-		-		6.3	4.6		
Compensated absences	7.7		7.1		1.2		1.1		8.9	8.2		
Net pension liabilities	148.2		163.0		3.3		7.0		151.5	170.0		
Total OPEB liability	20.9		13.0		1.7		2.1		22.6	15.1		
Total long-term obligations	\$ 239.0	\$	246.5	\$	23.7	\$	30.9	\$	262.7 \$	277.4		

Additional information on long-term obligations may be found in Note III.E. and III.F. in the Notes to the Financial Statements on pages 68 - 74.

#### ECONOMIC FACTORS AND EVALUATION OF CURRENT CONDITION

The local economy is robust demonstrated by continued increases in tax revenues, job growth, and demand for housing. For FY2025, major tax revenues are already ahead of budget by \$3.9M through the first five months of the year. While inflation has had an impact on these revenues, strong local employers continue to invest vigorously in the region which has generated ancillary development across all sectors of the local economy.

#### REQUEST FOR INFORMATION

This financial report is designed to provide a general overview of the City of Bloomington's finances for those interested in the government's finances. Questions in regard to the information provided within this report or requests for additional financial information should be addressed to: Scott Rathbun, Director of Finance, City of Bloomington, 109 East Olive Street, Bloomington, IL 61701.



#### STATEMENT OF NET POSITION As of April 30, 2024

ASSETS	Governmental Activities	Business-Type Activities	Totals
Current Assets:			
Cash and investments	\$ 125,587,057	\$ 50,586,860	\$ 176,173,917
Receivables (net) Taxes	28,900,384		28,900,384
Loans	2,315,945	-	2,315,945
Accounts	6,250,875	4,735,216	10,986,091
Leases	- 0,200,070	1,330,623	1,330,623
Due from other governmental units	20,949,258	-	20,949,258
Internal balances	457,212	(457,212)	-
Due from fiduciary funds	2,993	-	2,993
Inventory	657,531	422,719	1,080,250
Prepaid items and other assets	35,225	-	35,225
Property held for resale	16,775		16,775
Total Current Assets	185,173,255	56,618,206	241,791,461
Noncurrent Assets:			
Capital Assets			
Land	22,642,619	7,650,506	30,293,125
Construction in progress	46,455,276	19,386,583	65,841,859
Depreciable capital assets, net of accumulated depreciation/amortization	115,307,172	174,884,581	290,191,753
Total Noncurrent Assets	184,405,067	201,921,670	386,326,737
Total Assets	369,578,322	258,539,876	628,118,198
DEFERRED OUTFLOWS OF RESOURCES			
Deferred charge on refunding	228,841	_	228.841
Deferred outflows of resources related to pensions	30,955,961	3,862,405	34,818,366
Deferred outflows of resources related to OPEB	8,582,231	695,558	9,277,789
T. ( D. ( ) ( ) ( )	00.707.000	4.557.000	44.004.000
Total Deferred Outflows of Resources	39,767,033	4,557,963	44,324,996

#### STATEMENT OF NET POSITION As of April 30, 2024

	Governmental Activities	Business-Type Activities	Totals
LIABILITIES			
Current Liabilities: Accounts payable and accrued expenses Claims payable, current portion Compensated absences, current portion Accrued interest payable Unearned revenue Deposits Total OPEB liability, current portion Equipment loan payable, current portion Lease liability, current portion Loan payable, current portion Note payable, current portion General obligation bonds, current portion	\$ 16,378,641 3,319,418 2,067,248 709,729 5,077,217 54,999 885,254 1,170,514 551,955	\$ 6,647,401 - 112,451 84,381 2,711,911 142 71,746 905,538 - 921,565 888,213 468,483	\$ 23,026,042 3,319,418 2,179,699 794,110 7,789,128 55,141 957,000 2,076,052 551,955 921,565 888,213 4,471,000
Total Current Liabilities	34,217,492	12,811,831	47,029,323
Noncurrent Liabilities Claims payable, noncurrent portion Compensated absences, noncurrent portion Total OPEB liability, noncurrent portion Net pension liability Equipment loan payable, noncurrent portion Lease liability, noncurrent portion Loan payable, noncurrent portion Note payable, noncurrent portion General obligation bonds, noncurrent portion	2,977,000 5,609,620 20,002,349 148,289,187 2,251,086 5,124,449	1,091,368 1,621,096 3,264,500 649,245 - 9,268,587 2,567,510 1,859,002	2,977,000 6,700,988 21,623,445 151,553,687 2,900,331 5,124,449 9,268,587 2,567,510 44,610,163
Total Noncurrent Liabilities	227,004,852	20,321,308	247,326,160
Total Liabilities	261,222,344	33,133,139	294,355,483
DEFERRED INFLOWS OF RESOURCES			
Property taxes levied for future period Deferred inflows of resources related to pensions Deferred inflows of resources related to OPEB Deferred inflows related to leases  Total Deferred Inflows of Resources	28,900,384 7,375,992 3,749,559 	22,741 303,870 1,330,623 1,657,234	28,900,384 7,398,733 4,053,429 1,330,623 41,683,169
	.0,020,000	.,00.,20.	
NET POSITION			
Net investment in capital assets Restricted for Debt service Culture and recreation Library Public safety Motor fuel tax projects Board of elections Community development Unrestricted	146,240,619 5,134,362 885,317 6,858,736 257,195 29,558,635 1,055,416 2,973,817 (84,867,021)	187,849,250 - - - - - - 40,458,216	316,631,476 5,134,362 885,317 6,858,736 257,195 29,558,635 1,055,416 2,973,817 (26,950,412)
TOTAL NET POSITION	<u>\$ 108,097,076</u>	\$ 228,307,466	\$ 336,404,542

### STATEMENT OF ACTIVITIES For the Year Ended April 30, 2024

					Prog	ram Revenues		
Functions/Programs		Expenses		Charges for Services		erating Grants Contributions		Capital Grants and Contributions
Governmental Activities								
General government	\$	32,165,942	\$	8,614,227	\$	970,822	\$	_
Public safety	Ψ	70,632,169	Ψ	8,876,527	Ψ	104,294	Ψ	1,034,551
Highways and streets		27,166,108		1,258,961		7,650,805		750,000
Culture and recreation		12,585,854		3,705,445		272,556		4,972,040
Parking		652,497		287,956				
Community development		1,155,404				800,521		_
Interest on long-term debt		1,902,720		_		-		_
Total Governmental Activities		146,260,694		22,743,116		9,798,998		6,756,591
Business-Type Activities								
Water		19,876,084		16,551,090		_		321,411
Solid waste		6,794,731		8,321,194		-		-
Sewer		5.934.947		8.027.084		_		158,108
Bloomington arena		5,086,112		2,176,811		_		· -
Stormwater management		2,049,964		4,336,770		-		91,955
Golf operations		2,658,291		3,034,423		-		· -
Parking		626,407		422,583		-		-
Total Business-Type Activities		43,026,536		42,869,955		-		571,474
Total	\$	189,287,230	\$	65,613,071	\$	9,798,998	\$	7,328,065

#### General Revenues

Taxes

Property taxes Franchise taxes

Home rule sales taxes

Utility taxes
Food and beverage taxes

Other taxes

Intergovernmental - unrestricted

Shared income taxes

Shared state sales taxes American Rescue Plan Act

Investment income

Gain on disposal of assets Miscellaneous

**Total General Revenues** 

Transfers

#### Change in net position

NET POSITION - Beginning of Year

**NET POSITION - END OF YEAR** 

	Net (Expenses) I	Re	venues and Change	es in	Net Position
_	Governmental Activities	_	Business-Type Activities		Totals
\$	(22,580,893) (60,616,797) (17,506,342) (3,635,813) (364,541) (354,883) (1,902,720) (106,961,989)	\$	- - - - - - -	\$	(22,580,893) (60,616,797) (17,506,342) (3,635,813) (364,541) (354,883) (1,902,720) (106,961,989)
	- - - - - - -		(3,003,583) 1,526,463 2,250,245 (2,909,301) 2,378,761 376,132 (203,824) 414,893	_	(3,003,583) 1,526,463 2,250,245 (2,909,301) 2,378,761 376,132 (203,824) 414,893
_	(106,961,989)	_	414,893		(106,547,096)
	29,025,685 1,798,872 28,720,895 5,493,485 5,989,957 16,171,625		- - 1,856,804 - - -		29,025,685 1,798,872 30,577,699 5,493,485 5,989,957 16,171,625
	13,093,959 21,844,427 4,956,778 5,636,212 52,754 1,552,244		421 1,216,144 1,870,016 73,269 1,222,086		13,093,959 21,844,848 6,172,922 7,506,228 126,023 2,774,330
	134,336,893	_	6,238,740		140,575,633
_	(9,966,440)	_	9,966,440		
	17,408,464		16,620,073		34,028,537
	90,688,612	_	211,687,393		302,376,005
\$	108,097,076	\$	228,307,466	\$	336,404,542

# BALANCE SHEET GOVERNMENTAL FUNDS As of April 30, 2024

	_	General	Library	М	otor Fuel Tax	 ebt Service
ASSETS						
Cash and investments	\$	50,373,753	\$ 6,711,603	\$	29,333,611	\$ 5,844,091
Receivables (net)			, ,			
Taxes receivable		20,637,039	6,580,000		-	1,683,345
Loans receivable		171,404	-		-	-
Accounts receivable		5,419,735	-		7,905	-
Accrued interest receivable		283,385	-		-	-
Due from other governmental units		16,997,930	2,841,166		282,977	-
Due from other funds		468,383	-		-	_
Due from fiduciary funds		2,993	-		-	-
Inventory		657,531	-		-	-
Prepaid items		13,389	21,836		-	-
Property held for resale		<u>-</u>	<u>-</u>			 <del></del>
TOTAL ASSETS	\$	95,025,542	\$ 16,154,605	\$	29,624,493	\$ 7,527,436

G	Nonmajor overnmental Funds	Totals
\$	25,459,535	\$ 117,722,593
	2,144,541 519,899 - 827,185 117,977 - - 16,775	28,900,384 2,315,945 5,947,539 283,385 20,949,258 586,360 2,993 657,531 35,225 16,775
\$	29,085,912	\$ 177,417,988

# BALANCE SHEET GOVERNMENTAL FUNDS As of April 30, 2024

		General		Library	M	otor Fuel Tax	_ <u>D</u>	ebt Service
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES Liabilities								
Accounts payable	\$	8,985,782	\$	2,635,260	\$	65,858	\$	-
Due to other funds Deposits		1,800 52,999		33,042		-		- -
Unearned revenues		2,446,935		25,731	_	<u>-</u>		<u>-</u>
Total Liabilities		<u>11,487,516</u>		2,694,033		65,858		<u>-</u>
Deferred Inflows of Resources								
Property taxes levied for future period		20,637,039		6,580,000		-		1,683,345
Unavailable revenues Total Deferred Inflows of Resources		4,807,090 25,444,129	_	6,580,000	_	<u>-</u>	_	<u>-</u> 1,683,345
Total Deferred Inflows of Resources	-	25,444,129	_	0,360,000	_	<del>_</del>		1,003,345
Fund Balances (Deficit)								
Nonspendable								
Inventory		657,531		-		-		-
Loans receivable Prepaid items		171,404 13,389		21,836		-		-
Restricted		13,309		21,000		_		_
Debt service		-		-		-		5,844,091
Highways and streets		-		-		29,558,635		-
Board of elections		-		-		-		-
Public safety Culture and recreation		-		6,858,736		-		-
Community development		-		0,030,730		-		-
Pension funding		529,919		_		_		_
Committed		,						
Public safety		-		-		-		-
Highways and streets		-		-		-		-
Assigned General government		1,064,904						
Public safety		1,873,490		<u>-</u>		- -		- -
Highways and streets		1,521,648		-		_		-
Culture and recreation		2,457,534		-		-		-
Parking		12,595		-		-		-
Capital projects		-		-		-		-
Unassigned Total Fund Balances (Deficit)	-	49,791,483 58,093,897		6,880,572	_	29,558,635		5,844,091
Total Fully Dalatices (Delicit)	-	JU,U8J,U81		0,000,372	_	23,000,000	_	J,0 <del>44</del> ,031
TOTAL LIABILITIES, DEFERRED INFLOWS OF								
RESOURCES, AND FUND BALANCES	\$	95,025,542	\$	16,154,605	\$	29,624,493	\$	7,527,436

Nonmajor Governmental Funds	Totals
\$ 3,643,693 553,318 2,000 2,604,551 6,803,562	\$ 15,330,593 588,160 54,999 5,077,217 21,050,969
750,000 750,000	28,900,384 5,557,090 34,457,474
- - -	657,531 171,404 35,225
1,055,416 257,195 885,317 2,973,816	5,844,091 29,558,635 1,055,416 257,195 7,744,053 2,973,816 529,919
1,651,521 5,610,716	1,651,521 5,610,716
9,478,526 (380,157) 21,532,350	1,064,904 1,873,490 1,521,648 2,457,534 12,595 9,478,526 49,411,326 121,909,545
\$ 29,085,912	<u>\$ 177,417,988</u>

# RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION As of April 30, 2024

Total Fund Balances - Governmental Funds	\$	121,909,545
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental funds are not financial resources and, therefore, are not reported in the funds.		184,405,067
Some receivables that are not currently available are reported as unavailable revenues in the fund financial statements but are recognized as revenue when earned in the government-wide statements.		5,557,090
Deferred outflows of resources related to pensions do not relate to current financial resources and are not reported in the governmental funds.		30,915,862
Deferred outflows of resources related to total OPEB liability do not relate to current financial resources and are not reported in the governmental funds.		8,582,231
Deferred inflows of resources related to pensions do not relate to current financial resources and are not reported in the governmental funds.		(7,375,759)
Deferred inflows of resources related to total OPEB liability do not relate to current financial resources and are not reported in the governmental funds.		(3,749,559)
Internal service funds are reported in the statement of net position as governmental activities.		994,253
Some liabilities, including long-term debt, are not due and payable in the current period and therefore, are not reported in the funds.  General obligation bonds payable Equipment loan payable Lease liability Accrued interest payable Unamortized bond premium Compensated absences Total OPEB liability Net pension liability		(45,411,516) (3,421,600) (5,676,404) (709,729) (1,342,162) (7,666,152) (20,887,603) (148,255,329)
A deferred charge on refunding represents an consumption of net position that applies to a future period and, therefore, is not reported in the funds.	_	228,841
NET POSITION OF GOVERNMENTAL ACTIVITIES	\$	108,097,076

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS For the Year Ended April 30, 2024

DEVENUE	General	_	Library	Motor Fuel Tax	<u>D</u>	ebt Service
REVENUES	<b>#</b> 440.004.000	Φ	0.050.700	Φ.	Φ.	4 000 400
Taxes	\$110,964,002	\$	6,356,780	\$ -	\$	1,022,439
Intergovernmental	3,938,542		5,088,093	3,519,205		-
Licenses and permits	1,692,245		-	-		-
Charges for services	15,670,372		9,382	-		-
Fines and forfeitures	979,598		<del>-</del>	-		-
Investment income	2,120,595		616,849	1,455,955		206,383
Other	624,804		748,946			<u>-</u>
Total Revenues	135,990,158		12,820,050	4,975,160		1,228,822
EXPENDITURES						
Current						
General government	27,914,795		-	-		-
Public safety	62,498,338		_	-		-
Highways and streets	8,606,663		_	595,821		-
Culture and recreation	12,653,486		6,364,113	-		-
Community development	· -		-	_		-
Parking	480,631		_	_		-
Debt service	,					
Principal	1,790,981		_	_		4,573,582
Interest and fiscal agent fees	262,098		_	_		1,796,140
Capital outlay	7,753,253		9,486,893	23,885		-,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Total Expenditures	121,960,245	_	15,851,006	619,706		6,369,722
2.4			, ,			
Excess (deficiency) of revenues over						
expenditures	14,029,913		(3,030,956)	4,355,454		(5,140,900)
OTHER FINANCING SOURCES (USES)						
Transfers in	3,238,246		<del>-</del>	-		4,678,908
Transfers out	(22,330,583)		(1,081,456)	-		-
Lease proceeds	3,531,394		-	-		-
Proceeds from sale of capital assets	126,229	_	_			
Total Other Financing Sources (Uses)	<u>(15,434,714</u> )	_	<u>(1,081,456</u> )			4,678,908
Net Change in Fund Balances	(1,404,801)		(4,112,412)	4,355,454		(461,992)
FUND BALANCES - Beginning of Year	59,498,698		10,992,984	25,203,181	_	6,306,083
FUND BALANCES - END OF YEAR	\$ 58,093,897	\$	6,880,572	\$ 29,558,635	\$	5,844,091

_	Nonmajor overnmental Funds		Totals
\$	3,777,328 8,456,596 - 114,525 1,012,528 61,056	\$	122,120,549 21,002,436 1,692,245 15,679,754 1,094,123 5,412,310 1,434,806
	13,422,033		168,436,223
	460,144 172,939 - 175 1,143,149		28,374,939 62,671,277 9,202,484 19,017,774 1,143,149 480,631
_	15,870,332 17,646,739		6,364,563 2,058,238 33,134,363 162,447,418
	(4,224,706)	_	5,988,805
	5,626,164 (97,719) - 1,875 5,530,320	_	13,543,318 (23,509,758) 3,531,394 128,104 (6,306,942)
	1,305,614		(318,137)
	20,226,736		122,227,682
\$	21,532,350	\$	121,909,545

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

For the Year Ended April 30, 2024

Net Change in Fund Balances - Total Governmental Funds	\$ (318,137)
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of net position the cost of these assets is capitalized and they are depreciated over their estimated useful lives and reported as depreciation expense in the statement of activities.  Capital asset additions  Depreciation/amortization  Net book value of assets retired  Contributions of capital assets	25,896,538 (8,191,438) (75,350) 509,931
Receivables not currently available are reported as revenue when collected or currently available in the fund financial statements but are recognized as revenue when earned in the government-wide financial statements.	122,772
Debt issued provides current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.  Lease issued  Bond principal repaid  Lease principal repaid  Equipment loan principal repaid	(3,531,394) 4,573,582 338,181 1,452,801
Some expenses in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.  Compensated absences Accrued interest on debt Amortization of bond premium Amortization of deferred charge on refunding Net pension liability Deferred outflows of resources related to pensions Deferred inflows of resources related to pensions Deferred outflows of resources related to OPEB Deferred inflows of resources related to OPEB Total OPEB liability	(538,660) 50,378 121,786 (16,646) 14,640,605 (13,956,832) (718,909) 6,375,313 95,543 (7,935,037)
Internal service funds are used by management to charge self-insurance costs to individual funds. The change in net position of the internal service fund reported with governmental activities	 (1,486,563)
CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES	\$ 17,408,464

## STATEMENT OF NET POSITION PROPRIETARY FUNDS As of April 30, 2024

	Business-Type Activities - Enterprise Funds							
	Water			Sewer	3		Stormwater lanagement	
ASSETS					_			<u> </u>
Current Assets								
Cash and investments	\$	23,952,208	\$	7,868,838	\$	7,387,957	\$	6,155,143
Receivables, net of allowances for								
uncollectibles		2,108,821		903,546		25,231		516,064
Leases receivable		1,180,770		-		149,853		-
Due from other funds		-		-		1,800		-
Inventory		256,084		_		50,824		
Total Current Assets		27,497,883		8,772,384		7,615,665		6,671,207
Noncurrent Assets Capital Assets								
Land		4,782,158		276,237		444,524		240,000
Construction in progress		12,620,980		3,973,080		438,182		2,326,408
Other depreciable capital assets, net of								
accumulated depreciation		77,220,926		60,117,262	_	17,885,622		10,808,549
Total Noncurrent Assets	_	94,624,064	_	64,366,579		18,768,328		13,374,957
Total Assets	_	122,121,947	_	73,138,963		26,383,993		20,046,164
DEFERRED OUTFLOWS OF RESOURCES  Deferred outflows of resources related to								
pensions		1,613,182		472,220		247,516		334,954
Deferred outflows related to OPEB	_	225,340	_	132,073	_	371	_	273,044
Total Deferred Outflows of Resources	_	1,838,522		604,293		247,887		607,998

s	olid Waste	Nonmajor Enterprise Funds		Totals	Governmental Activities - Internal Service Funds			
\$	1,225,261	\$ 3,997,453	\$	50,586,860	\$	7,864,464		
	1,127,108	54,446 -		4,735,216 1,330,623		19,951 -		
	-	- 115,811		1,800 422,719		-		
	2,352,369	4,167,710		57,077,218		7,884,415		
	- -	1,907,587 27,933		7,650,506 19,386,583		-		
	5,244,625 5,244,625	3,607,597 5,543,117	_	174,884,581 201,921,670		<u>-</u>		
	7,596,994	 9,710,827		258,998,888		7,884,415		
	909,503 30,895	285,030 33,835		3,862,405 695,558		40,099		
	940,398	 318,865		4,557,963		40,099		

## STATEMENT OF NET POSITION PROPRIETARY FUNDS As of April 30, 2024

	Business-Type Activities - Enterprise Funds						
	Water	Sewer	Bloomington Arena	Stormwater Management			
LIABILITIES							
Current Liabilities Accounts payable and accrued expenses Claims payable	\$ 3,596,422	\$ 861,950	\$ 856,965	\$ 698,347			
Compensated absences Total OPEB liability, current portion	47,177 23,250	13,371 13,610	6,677 23	9,844 28,156			
Accrued interest payable Unearned revenues Deposits	22,157 793,942 -	43,248 789,360	172,108 -	18,976 789,361 -			
Current maturities of long-term debt Total Current Liabilities	538,375 5,021,323	842,087 2,563,626	210,960 1,246,733	1,049,894 2,594,578			
Noncurrent Liabilities Claims payable	-	-	-	-			
Compensated absences Total OPEB liability, noncurrent portion Net pension liability	467,189 525,010 1,362,749	102,856 308,228 399,884	37,173 1,299 207,255	119,718 636,670 279,774			
Equipment loan payable, noncurrent portion Loan payable, noncurrent portion	3,718,538	2,775,025	251,833	50,872 2,775,024			
Note payable, noncurrent portion General obligation bonds payable, noncurrent portion		757,501 1,859,002		1,810,009			
Total Noncurrent Liabilities	6,073,486	6,202,496	497,560	5,672,067			
Total Liabilities	11,094,809	8,766,122	1,744,293	8,266,645			
DEFERRED INFLOWS OF RESOURCES Deferred inflows of resources related to							
pensions Deferred inflows related to OPEB Deferred inflows related to leases	9,493 98,386 1,180,770	2,786 57,844	1,444 314 149,853	1,949 119,394 -			
Total Deferred Inflows of Resources	1,288,649	60,630	151,611	121,343			
NET POSITION							
NET POSITION  Net investment in capital assets  Unrestricted net position	90,367,151 21,209,860	59,007,004 5,909,500	18,305,535 6,430,441	10,270,841 1,995,333			
TOTAL NET POSITION	<u>\$ 111,577,011</u>	\$ 64,916,504	\$ 24,735,976	<u>\$ 12,266,174</u>			

Adjustments to reflect the consolidation of internal service funds activities related to enterprise funds.

Net Position Business-Type Activities

Solid Waste	Nonm Enterp Fun	orise	Totals	A	vernmental activities - rnal Service Funds
\$ 427,393	\$ 20	06,324	\$ 6,647,401	\$	1,048,048 3,319,418
27,852 3,200		7,530 3,507	112,451 71,746 84,381		-
-	10	67,140 142	2,711,911 142		-
427,651 886,096		14,832 99,475	3,183,799 12,811,831		4,367,466
- 164,027	20	- 00,405	- 1,091,368		2,977,000 10,716
71,615		78,274	1,621,096		-
771,897 128,497		42,941 18,043	3,264,500 649,245		33,858
- -		-	9,268,587 2,567,510		-
1,136,036	7	<u>-</u> 39,663	 1,859,002 20,321,308		3,021,574
2,022,132	1,23	<u>39,138</u>	 33,133,139		7,389,040
5,377		1,692	22,741		233
13,361		14,571 <u>-</u>	 303,870 1,330,623		<u>-</u>
18,738		16,263	 1,657,234		233
4,688,477 1,808,045		10,242 64,049	187,849,250 40,917,228		- 535,241
\$ 6,496,522		74,291	228,766,478	\$	535,241
			 (459,012)		

\$ 228,307,466

# STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION PROPRIETARY FUNDS For the Year Ended April 30, 2024

	Business-Type Activities - Enterprise Funds					
				_		
			Diaminata	01		
	Motor	Cower	Bloomington	Stormwater		
OPERATING REVENUES	Water	Sewer	Arena	Management		
Charges for services	\$ 16,551,090	\$ 8,175,429	\$ 2,171,60 <u>5</u>	\$ 4,336,770		
Total Operating Revenues	16,551,090	8,175,429	2,171,605 2,171,605	4,336,770		
Total Operating Nevertices	10,001,000	0,170,420	2,171,000	4,000,110		
OPERATING EXPENSES						
Personal services	4,516,331	1,274,702	1,442,113	722,596		
Contractual services	5,440,960	1,358,139	2,220,170	714,509		
Commodities	7,384,780	1,522,700	317,312	142,823		
Depreciation	2,356,858	1,615,849	1,074,946	323,671		
Other charges, primarily claims			6,079			
Total Operating Expenses	19,698,929	5,771,390	5,060,620	1,903,599		
Operating Income (Loss)	(3,147,839)	2,404,039	(2,889,015)	2,433,171		
NONOPERATING REVENUES (EXPENSES)						
Home rule sales taxes	-	-	1,856,804	-		
Shared state sales taxes	-	-	421	-		
Intergovernmental	367,798	424,173	-	424,173		
Investment income	1,028,124	291,565	152,615	213,967		
Gain (loss) on sale of capital assets	44,235	65,808	-	7,877		
Other income	852,192	<del>-</del>	6,904	-		
Interest and fiscal agent fees	(83,221)	<u>(135,285</u> )	<u>(16,163</u> )	(128,213)		
Total Nonoperating Revenues	0.000.400	0.40.004	0.000.504	547.004		
(Expenses)	2,209,128	646,261	2,000,581	<u>517,804</u>		
Income Before Contributions and						
Transfers	(938,711)	3,050,300	(888,434)	2,950,975		
		<u> </u>				
CONTRIBUTIONS AND TRANSFERS						
Capital contributions	321,411	158,108	-	91,955		
Transfers in	2,780,712	2,464,419	4,690,600	2,464,419		
Transfers out	(1,375,388)	<u>(629,965</u> )	(1,979,009)	(443,039)		
Total Contributions and Transfers	<u>1,726,735</u>	1,992,562	2,711,591	2,113,335		
Change in Net Position	788,024	5,042,862	1,823,157	5,064,310		
NET POSITION - Beginning of Year	110,788,987	59,873,642	22,912,819	7,201,864		
NET POSITION- END OF YEAR	<u>\$111,577,011</u>	\$ 64,916,504	\$ 24,735,976	<u>\$ 12,266,174</u>		

Adjustment to reflect the consolidation of internal service funds activities related to enterprise funds

Change in Net Position of Business-Type Activities

Solid Waste	Nonmajor Enterprise Funds	Totals	Governmental Activities - Internal Service Funds
\$ 8,521,257 8,521,257	\$ 3,457,006 3,457,006	\$ 43,213,157 43,213,157	\$ 19,221,855 19,221,855
2,423,482 2,798,560 504,227 994,364	1,281,703 714,875 901,484 352,526	11,660,927 13,247,213 10,773,326 6,718,214	216,058 16,467,715 870
6,720,633	3,250,588	6,079 42,405,759	4,477,104 21,161,747
1,800,624	206,418	807,398	(1,939,892)
- -	-	1,856,804 421	-
79,223 (40,495)	102,846 (4,156)	1,216,144 1,868,340 73,269	223,902
(12,662)	21,464 (15,806)	880,560 (391,350)	
26,066	104,348	5,504,188	223,902
1,826,690	310,766	6,311,586	(1,715,990)
(484,34 <u>9</u> ) (484,34 <u>9</u> )	2,563,621 (85,581) 2,478,040	571,474 14,963,771 (4,997,331) 10,537,914	- - - -
1,342,341	2,788,806	16,849,500	(1,715,990)
5,154,181	5,985,485	211,916,978	2,251,231
\$ 6,496,522	\$ 8,774,291	228,766,478	\$ 535,241
		(229,427)	
		<u>\$ 16,620,073</u>	

# STATEMENT OF CASH FLOWS PROPRIETARY FUNDS For the Year Ended April 30, 2024

	Business-Type Activities - Enterprise Funds						3	
	_	Water		Sewer		Bloomington Arena		Stormwater Management
CASH FLOWS FROM OPERATING ACTIVITIES Received from customers	\$	16,931,577	\$	8,415,134	\$	2,332,082	\$	4,626,770
Received from interfund services provided Paid to suppliers for goods and services Paid to employees for services		(12,206,833) (5,524,132)		(2,900,966) (1,653,419)		(2,044,434) (1,498,861)		(919,768) (1,148,094)
Payments to claimants Other receipts Net Cash Flows From Operating Activities	_	852,192 52,804	_	3,860,749	_	6,904 (1,204,309)		2,558,908
CASH FLOWS FROM INVESTING ACTIVITIES		1 000 404		204 505		450.045		242.007
Investment income  Net Cash Flows From Investing Activities	_	1,028,124 1,028,124		291,565 291,565	_	152,615 152,615		213,967 213,967
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES								
Receipts of intergovernmental revenues Change in due from other funds		367,798		424,173 -		1,857,225 (2,250)		424,173 -
Transfers out to other funds Transfers in from other funds		(1,375,388) 2,780,712		(629,965) 2,464,419		(1,979,009) 4,690,600		(443,039) 2,464,419
Net Cash Flows From Noncapital Financing Activities		1,773,122		2,258,627		4,566,566		2,445,553
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES								
Proceeds from loans issued Acquisition and construction of capital assets Principal paid on bonds		174,271 (3,993,940)		114,884 (1,876,618) (455,419)		- (247,499) -		114,885 (1,107,441)
Principal paid on notes Principal paid on loans Principal paid on equipment loans		(750,430) (43,142)		(116,538) (173,637) (108,939)		- (213,865)		(752,739) (173,638) (118,727)
Interest paid Proceeds from sale of assets		(86,432) 49,988		(138,261) 92,480	_	(16,163) 		(127,843) 7,877
Net Cash Flows From Capital and Related Financing Activities		(4,649,685)		(2,662,048)		(477,527)		(2,157,626)
Net Change in Cash and Cash Equivalents		(1,795,635)		3,748,893		3,037,345		3,060,802
CASH AND CASH EQUIVALENTS - Beginning of Year		25,747,843		4,119,945		4,350,612		3,094,341
CASH AND CASH EQUIVALENTS - END OF YEAR	\$	23,952,208	\$	7,868,838	\$	7,387,957	\$	6,155,143

	Solid Waste		Nonmajor Enterprise Funds		Totals		Sovernmental Activities - ternal Service Funds
\$	8,596,358 (3,252,688) (3,231,471) - 2,112,199	\$ 	3,385,609 (1,625,718) (1,387,727) - 21,464 393,628	\$	44,287,530 - (22,950,407) (14,443,704) - 880,560 7,773,979	\$	10,106,035 9,111,310 (14,858,242) (130,766) (2,810,990) - - 1,417,347
_	79,223 79,223	_	102,846 102,846	_	1,868,340 1,868,340	_	223,902 223,902
_	(484,349) (484,349)	_	(85,581) 2,563,621 2,478,040	_	3,073,369 (2,250) (4,997,331) 14,963,771 13,037,559	_	- - - - -
	(2,044,016) - - (487,023) (12,662) 134,669		(424,348) - - (176,238) (15,806)		404,040 (9,693,862) (455,419) (869,277) (1,097,705) (1,147,934) (397,167) 285,014		- - - - -
	(2,409,032)		(616,39 <u>2</u> )		(12,972,310)		
	(701,959)		2,358,122		9,707,568		1,641,249
	1,927,220		1,639,331		40,879,292		6,223,215
\$	1,225,261	\$	3,997,453	\$	50,586,860	\$	7,864,464

# STATEMENT OF CASH FLOWS PROPRIETARY FUNDS For the Year Ended April 30, 2024

	Business-Type Activities - Enterprise Funds							
DECONOULATION OF ODERATING INCOME	Water		Sewer		Bloomington Arena			Stormwater lanagement
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH FLOWS FROM								
OPERATING ACTIVITIES								
Operating income (loss)	\$	(3,147,839)	\$	2,404,039	\$	(2,889,015)	\$	2,433,171
Adjustments to Reconcile Operating		,				,		
Income (Loss) to Net Cash Flows From								
Operating Activities								
Depreciation		2,356,858		1,615,849		1,074,946		323,671
Other income		852,192		-		6,904		-
Changes in assets and liabilities								
Accounts receivable		21,587		32,343		(11,631)		82,638
Due from other governments		-		-		-		-
Inventory		16,873		-		-		-
Prepaid items		-		-		-		-
Deposits		-		-		-		-
Deferred outflows related to pensions		812,461		272,060		(30,285)		137,670
Deferred outflows related to OPEB		(120,985)		(66,205)		(103)		(152,139)
Deferred inflows related to pensions		(40,347)		(12,384)		(3,038)		(7,783)
Deferred inflows related to OPEB		(83,448)		(56,886)		-		(91,245)
Accounts payable		602,034		(20,127)		499,127		(62,436)
Claims payable		-		-		-		-
Compensated absences		30,780		33,652		24,007		20,054
Deposits payable		<u>-</u>		<del>-</del>				<u>-</u>
Unearned revenue		358,900		207,362		172,108		207,362
Net pension liability		(1,542,017)		(484,268)		(47,152)		(287,298)
Total OPEB liability	-	(64,245)		(64,686)	_	(177)	_	(44,757)
NET CACH ELOWO EDOM								
NET CASH FLOWS FROM OPERATING ACTIVITIES	\$	52,804	\$	3,860,749	\$	(1,204,309)	\$	2,558,908
OPERATING ACTIVITIES	Ψ	02,004	Ψ	3,000,1 10	<u>Ψ</u>	(1,201,000)	<u>Ψ</u>	2,000,000
NONCASH CAPITAL AND RELATED								
FINANCING ACTIVITIES								
Capital contributions	\$	321,411	\$	158,108	\$	_	\$	91,955

 Solid Waste	Nonmajor Enterprise Funds	Totals			Governmental Activities - Internal Service Funds			
\$ 1,800,624	\$ 206,418	\$	807,398	\$	(1,939,892)			
994,364 -	352,526 21,464		6,718,214 880,560		<u>-</u> -			
75,101 - - -	(59,355) - (14,034) -		140,683 - 2,839 -		(1,006) (3,504) - 7,984			
623,865 22,476 (26,294) (79,659)	130,336 (21,268) (6,894) (7,325)		1,946,107 (338,224) (96,740) (318,563)		1,131,257 19,631 - (991)			
50,099 - (36,077)	4,352 - 48,616 142		1,073,049 - 121,032 142		574,837 1,666,114 542			
 (1,073,806) (238,494)	 (12,042) (257,342) 8,034		933,690 (3,691,883) (404,325)		(37,625)			
\$ 2,112,199	\$ 393,628	\$	7,773,979	\$	1,417,347			
\$ 	\$ 			\$				

# STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS As of April 30, 2024

ASSETS	<u>P</u>	Private urpose Trust	<u>P</u> 6	ension Trusts
Cash	\$	136,705	\$	1,262,592
Investments	Ψ	100,700	Ψ	1,202,002
Certificates of deposit		_		753,027
U.S. government treasuries		_		906,709
U.S. government agencies and corporations		_		256
Annuities - fixed		_		7,137,136
Annuities - variable		_		47,390,200
Mutual funds		16,064,531		-
Police officers' pension investment fund		-		113,672,895
Firefighters' pension investment fund		-		43,495,341
Receivables				
Accrued interest receivable		-		32
Contributions receivable		-		109,584
Prepaid items		<u> </u>		12,259
Total Assets		16,201,236	_	214,740,031
LIABILITIES				
Accounts payable		_		6,699
Due to primary government		2,993		-
Total Liabilities		2,993		6,699
NET POSITION		40 400 040		044 700 000
Restricted for pension benefits and other purposes		16,198,243	_	214,733,332
TOTAL NET POSITION	\$	16,198,243	\$	214,733,332

# STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS For the Year Ended April 30, 2024

ADDITIONS Contributions	<u>Pu</u>	Private rpose Trust	<u>Pe</u>	nsion Trusts
Employer	\$	_	\$	12,313,275
Plan members	*	-	Ψ.	2,267,779
Other		8,828		137,377
Total Contributions		8,828		14,718,431
Investment income				
Net appreciation in fair value of investments		1,652,078		21,932,440
Investment earnings		358,606		932,986
Investment expense				(93,104)
Total Investment Income		2,010,684		22,772,322
Total Additions		2,019,512	_	37,490,753
DEDUCTIONS				
Refunds of contributions		-		141,429
Administration		-		148,738
Community development		757,054		-
Beneficiary payments to individuals		<del></del>		16,879,827
Total Deductions		757,054		17,169,994
Change in Fiduciary Net Position		1,262,458		20,320,759
NET POSITION - Beginning of Year		14,935,785	1	194,412,573
NET POSITION - END OF YEAR	\$	16,198,243	\$ 2	214,733,332

# INDEX TO NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

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NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

#### **NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The City of Bloomington, Illinois (the City) was incorporated in 1850. The City is a home-rule municipality, under the 1970 Illinois Constitution, located in McLean County, Illinois. The City operates under a Mayor-Council-Administrator form of government and provides the following services as authorized by its charter: public safety (police and fire), public works services, community enrichment, and development.

The accounting policies of the City of Bloomington, Illinois conform to accounting principles generally accepted in the United States of America as applicable to governmental units. The accepted standard-setting body for establishing governmental accounting and financial reporting principles is the Governmental Accounting Standards Board (GASB).

#### A. REPORTING ENTITY

This report includes all of the funds of the City. The reporting entity for the City consists of the primary government and its component units. Component units are legally separate organizations for which the primary government is financially accountable or other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the reporting entity's financial statements to be misleading. The primary government is financially accountable if (1) it appoints a voting majority of the organization's governing body and it is able to impose its will on that organization, (2) it appoints a voting majority of the organization's governing body and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government, (3) the organization is fiscally dependent on and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government. Certain legally separate, tax exempt organizations should also be reported as a component unit if all of the following criteria are met: (1) the economic resources received or held by the separate organization are entirely or almost entirely for the direct benefit of the primary government, its component units, or its constituents; (2) the primary government or its component units, is entitled to, or has the ability to access, a majority of the economic resources received or held by the separate organization; and (3) the economic resources received or held by an individual organization that the primary government, or its component units, is entitled to, or has the ability to otherwise access, are significant to the primary government.

Component units are reported using one of three methods: discrete presentation, blended, or fiduciary. Generally, component units should be discretely presented in a separate column in the financial statements. A component unit should be reported as part of the primary government using the blending method if it meets any one of the following criteria: (1) the primary government and the component unit have substantively the same governing body and a financial benefit or burden relationship exists, (2) the primary government and the component unit have substantively the same governing body and management of the primary government has operational responsibility for the component unit, (3) the component unit serves or benefits, exclusively or almost exclusively, the primary government rather than its citizens, or (4) the total debt of the component unit will be paid entirely or almost entirely from resources of the primary government.

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

#### A. REPORTING ENTITY (cont.)

#### **Fiduciary Component Units**

Police Pension

The Police Pension Employees Retirement System (PPERS) is established for the City's police employees. PPERS functions for the benefit of these employees and is governed by a five-member pension board. Two members appointed by the City's Mayor, one pension beneficiary elected by the membership, and two police employees elected by the membership constitute the pension board. The City and the PPERS participants are obligated to fund all PPERS costs based upon actuarial valuations. A municipality is considered to have a financial burden if it is legally obligated or has otherwise assumed the obligation to make contributions to the pension plan. The State of Illinois is authorized to establish benefit levels and the City is authorized to approve the actuarial assumptions used in the determination of contribution levels. PPERS is reported as a fiduciary component unit pension trust fund and the data for the pension is included in the government's fiduciary fund financial statements as a pension trust fund. Separately issued financial statements of the PPERS may be obtained from the PPERS.

## Firefighters' Pension

The Firefighters' Pension Employees Retirement System (FPERS) is established for the City's firefighters. FPERS functions for the benefit of these employees and is governed by a five-member pension board. Two members appointed by the City's Mayor, one pension beneficiary elected by the membership; and two fire employees elected by the membership constitute the pension board. The City and the FPERS participants are obligated to fund all FPERS costs based upon actuarial valuations. A municipality is considered to have a financial burden if it is legally obligated or has otherwise assumed the obligation to make contributions to the pension plan. The State of Illinois is authorized to establish benefit levels and the City is authorized to approve the actuarial assumptions used in the determination of contribution levels. FPERS is reported as a fiduciary component unit and the data for the pension is included in the government's fiduciary fund financial statements as a pension trust fund. Separately issued financial statements of the FPERS may be obtained from the FPERS.

#### B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

#### Government-Wide Financial Statements

The statement of net position and statement of activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

#### **B.** GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (cont.)

#### Government-Wide Financial Statements (cont.)

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. The City does not allocate indirect expenses to functions in the statement of activities. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported as general revenues. Internally dedicated resources are reported as general revenues rather than as program revenues.

#### Fund Financial Statements

Financial statements of the City are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts, which constitute its assets, deferred outflows of resources, liabilities, deferred inflows of resources, net position/fund balance, revenues, and expenditures/expenses.

Funds are organized as major funds or nonmajor funds within the governmental and proprietary statements. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the City or meets the following criteria:

- a. Total assets/deferred outflows of resources, liabilities/deferred inflows of resources, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least 10% of the corresponding total for all funds of that category or type, and
- b. The same element of the individual governmental or enterprise fund that met the 10% test is at least 5% of the corresponding total for all governmental and enterprise funds combined.
- c. In addition, any other governmental or enterprise fund that the City believes is particularly important to financial statement users may be reported as a major fund.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

The City reports the following major governmental funds:

General Fund - accounts for the City's primary operating activities. It is used to account for and report all financial resources except those accounted for and reported in another fund.

Library Fund - used to account for the property taxes levied for library purposes and other resources used to provide library services to the citizens of the City.

Motor Fuel Tax Fund - used to account for and report the motor fuel taxes received for highways and streets purposes.

#### NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

#### B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (cont.)

Fund Financial Statements (cont.)

The city reports the following major governmental funds: (cont.)

Debt Service Fund - used to account for the servicing of the general long-term debt not financed by a specific source.

The City reports the following major enterprise funds:

Water Fund - accounts for operations of the City's water treatment facilities and services.

Solid Waste Fund - accounts for operations of the City's solid waste services.

Sewer Fund - accounts for operations of the City's waste disposal activities.

Bloomington Arena Fund - accounts for the operations of the City's downtown sports and entertainment facility.

Stormwater Management Fund - accounts for operations of the City's stormwater management activities.

The City reports the following nonmajor governmental and enterprise funds:

Special Revenue Funds - used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes (other than debt service or capital projects).

Board of Elections
Foreign Fire Insurance Board
IHDA Grant
Empire Street TIF

Downtown - East Washington Street TIF

Drug Enforcement Community Development Park Dedication

Downtown - Southwest TIF

Capital Projects Funds - used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

Capital Improvements
Capital Lease

Asphalt and Concrete

Enterprise Funds - used to account for and report any activity for which a fee is charged to external uses for goods or services, and must be used for activities which meet certain debt or cost recovery

criteria.

**Golf Operations** 

Parking

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

#### B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (cont.)

Fund Financial Statements (cont.)

In addition, the City reports the following fund types:

Internal Service Funds - used to account for and report the financing of goods or services provided by one department or agency to other departments or agencies of the City, or to other governmental units. on a cost-reimbursement basis.

Employee Group Health Care Retiree Group Health Care Casualty Insurance

Private-Purpose Trust Fund - used to account for and report any trust arrangement not properly reported in a pension trust fund or investment trust fund under which principal and income benefit individuals, private organizations, or other governments.

J.M. Scott Private Purpose Trust

Pension (and Other Employee Benefit) Trust Funds - used to account for and report resources that are required to be held in trust for the members and beneficiaries of defined benefit pension plans, defined contribution plans, other postemployment benefit plans, or other employee benefit plans.

Police Pension Firefighters' Pension

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

#### Government-Wide Financial Statements

The government-wide statement of net position and statement of activities are reported using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used. Revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Property taxes are recognized as revenues in the year for which they are levied. Taxes receivable for the following year are recorded as receivables and deferred inflows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider are met. Special assessments are recorded as revenue when earned. Unbilled receivables are recorded as revenues when services are provided.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the City's enterprise funds and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION (cont.)

#### Fund Financial Statements

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recorded when they are both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on long-term debt, claims, judgments, compensated absences, and pension expenditures, which are recorded as a fund liability when expected to be paid with expendable available financial resources.

Property taxes are recorded in the year levied as receivables and deferred inflows. They are recognized as revenues in the succeeding year when services financed by the levy are being provided.

Intergovernmental aids and grants are recognized as revenues in the period the City is entitled to the resources and the amounts are available. Amounts owed to the City which are not available are recorded as receivables and unavailable revenues. Amounts received before eligibility requirements (excluding time requirements) are met are recorded as liabilities. Amounts received in advance of meeting time requirements are recorded as deferred inflows.

Revenues susceptible to accrual include property taxes, miscellaneous taxes, public charges for services, and interest. Other general revenues such as fines and forfeitures, licenses and permits, charges for services (other than utilities), and miscellaneous revenues are recognized when received in cash or when measurable and available under the criteria described above.

Proprietary and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as described previously in this note.

The proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds are charges to customers for sales and services. Special assessments are recorded as receivables and contribution revenue when levied. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### All Financial Statements

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities, and deferred inflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Equity

#### 1. Deposits and Investments

For purposes of the statement of cash flows, the City considers all highly liquid investments with an initial maturity of three months or less when acquired to be cash equivalents.

Illinois Statutes authorize the City to make deposits/investments in insured commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. Agencies, insured credit union shares, money market mutual funds with portfolios of securities issued or guaranteed by the United States or agreement to repurchase these same obligations, repurchase agreements, short-term commercial paper rated within the three highest classifications by at least two standard rating services, the Illinois Metropolitan Investment Fund, and the Illinois Funds Investment Pool.

Pension funds may also invest in certain non-U.S. obligations, Illinois municipal corporations tax anticipation warrants, veteran's loans, obligations of the State of Illinois and its political subdivisions, and Illinois insurance company general and separate accounts, mutual funds meeting certain requirements, equity securities, and corporate bonds meeting certain requirements. Pension funds with net assets in excess of \$10,000,000 and an appointed investment advisor may invest an additional portion of its assets in common and preferred stocks and mutual funds, that meet certain requirements. The Police Pension Fund and Firefighters' Pension Fund investment policies allow funds to be invested in any type of security authorized by the Illinois Pension Code. During fiscal year 2022, the Firefighters' Pension Fund consolidated its investments, except for annuities, into the Illinois Firefighters' Pension Investment Fund. During fiscal year 2023, the Police Pension Fund consolidated its investments into the Illinois Police Officers' Pension Investment Fund.

The J.M. Scott Private Purpose Trust investment policy authorizes the fund to invest in debt and equity securities of varying maturities with a high degree of marketability.

The City Council has adopted separate investment policies for the City and the J.M. Scott Private Purpose Trust. The Police Pension Fund and Firefighters' Pension Fund have separate investment policies approved by the respective pension board. The policies contain the following guidelines for allowable investments.

#### **Interest Rate Risk**

The City's investment policy limits its exposure by structuring the portfolio so that investments will have short term durations due to cash flow needs as well as avoiding the need to sell securities prior to maturity.

The J.M. Scott investment policy requires the fund's investment portfolio to remain in a position to meet promptly all demands the Trustees may make upon the assets.

The Police Pension Fund investment policy requires the portfolio to remain sufficiently liquid to enable the pension fund to pay all necessary benefits and meet all operating requirements which might be reasonably anticipated.

The Firefighters' Pension Fund investment policy requires the pension fund to minimize the risk of large losses caused by highly volatile changes in interest rates through the use of proper diversification and to maintain cash flow adequate to meet anticipated disbursements for up to a one-year period.

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

- D. Assets, Deffered Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Equity (cont.)
  - 1. Deposits and Investments (cont.)

#### **Credit Risk**

The City's investment policy requires that U.S. Government Agency securities have a rating of AAA, taxable municipal bonds have a rating of AA or higher or are insured to equate to a AAA rating so long as no more than 10% of the total portfolio is invested in taxable municipal bonds, and that commercial paper have a rating of A-1, P-1, F-1, or D-1 provided that no single investment in a commercial paper exceeds \$2 million in face value with a maturity of no longer than 180 days.

The J.M. Scott investment policy limits the investment to fixed income securities having not less than an A rating from a recognized rating agency.

The Police Pension Fund investment policy limits the fund's investment in conventional mortgage pass-through securities to those having not less than an A rating from at least one national securities rating service; investments made in contracts and agreements of Life Insurance Companies licenses to do business in the State of Illinois shall be rated at least A+ by A.M. Best Company, Aa rated by Moody's and AA+ rated by Standard & Poor's rating services. Securities issued by the State of Illinois, or any county, township or municipal corporation of the State of Illinois, may be held in the portfolio as long as the security is not rated less than Aa by Moody's or AA+ by Standard & Poor's.

The Firefighters' Pension Fund investment policy limits contracts and agreements with life insurance companies licensed to do business in Illinois to those rated at least A+ by A.M. Best Company, Aa by Moody's, and AA+ by Standard & Poor's. Real estate investments shall be rated no less than Baa1 by Moody's or BBB+ by Standard and Poor's. Issuers downgraded to less than investment grade by any rating service must be sold within ninety days of the downgrade.

#### **Concentration of Credit Risk**

The City's investment policy requires the portfolio to diversify in order to eliminate the risk of loss resulting from over-concentration of assets in a specific maturity, a specific user, or a specific class of securities. The policy requires the portfolio maturities of securities be staggered to avoid undue concentration of assets in a specific maturity sector; maturities selected provide for stability of income and reasonable liquidity; and the average maturity of the portfolio shall never exceed one and one half years. With the exception of deposits with Illinois Funds, the City will not have more than 30% of its investible funds in any one institution or type of investment.

The J.M. Scott investment policy allows for investments in equity securities up to 80%. The policy limits investments in any one debt or equity security to no more than 5% of the portfolio, except for holdings of U.S. Treasury and U.S. Agency securities.

The Police Pension Fund and Firefighters' Pension Fund do not hold any investments susceptible to this risk as of April 30, 2024.

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

- D. Assets, Deffered Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Equity (cont.)
  - 1. Deposits and Investments (cont.)

#### **Custodial Credit Risk - Deposits**

The City's investment policy limits the exposure to deposit custodial credit risk by requiring all deposits in excess of FDIC insurable limits to be secured with collateralization pledged by the applicable financial institution to the extent of 102% of the value of the deposit.

The J.M. Scott investment policy requires deposits of the fund to be deposited with an FDIC insured bank custodian.

The Police Pension Fund investment policy does not specifically address custodial credit risk for deposits, except for the Pension Fund's compliance with State statutes.

The Firefighters' Pension Fund investment policy requires deposits in excess of FDIC insurance limits to be collateralized by 110% with U.S. Government securities backed by the full faith and credit of the U.S. Government, which must be held at a third party institution in the name of the Pension Fund.

#### **Custodial Credit Risk - Investments**

The City's investment policy require all securities to be secured through third-party custody and safekeeping procedures. The investment policy limits investments with any one financial institution to 30% of available funds.

The J.M. Scott, Police Pension Fund, and Firefighters' Pension Fund investment policies do not specifically address this risk, except for compliance with State statutes.

Investments are stated at fair value, which is the amount at which an investment could be exchanged in a current transaction between willing parties. Fair values are based on quoted market prices. No investments are reported at amortized cost. Adjustments necessary to record investments at market value are recorded in the operating statement as increases or decreases in investment income. Investment income on commingled investments of municipal accounting funds is allocated based on average balances. The difference between the bank statement balance and carrying value is due to outstanding checks and/or deposits in transit.

Illinois Funds is an investment pool managed by the State of Illinois, Office of the Treasurer, which allows governments within the State to pool their funds for investment purposes. Illinois Funds is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in Illinois Funds are valued at Illinois Fund's share price, the price for which the investments could be sold.

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

- D. ASSETS, DEFFERED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION OR EQUITY (cont.)
  - 1. Deposits and Investments (cont.)

Illinois Metropolitan Investment Fund (IMET) is a not-for-profit investment trust formed pursuant to the Illinois Municipal Code and managed by a Board of Trustees elected from the participating members. IMET is not registered with the SEC as an investment company. Investments in IMET are valued at IMET's share price, the price for which the investment could be sold. Investment in IMET's 1-3 year fund may be redeemed with 5 business days' notice.

Illinois Public Act 101-0610 consolidated the assets of the state's more than 650 downstate and suburban public safety pension funds into two consolidated investment funds and required Police Pension and Firefighters' Pension Funds to pool their funds for investment purposes. Thus, the investments of the Police Pension Fund and Firefighters' Pension Fund were transferred to the Illinois Police Officers' Pension Investment Fund and Illinois Firefighters' Pension Investment Fund, respectively. The Illinois Police Officers' Pension Investment Fund are external investment pools valued at share price, the price for which the investments could be sold.

See Note III. A. for further information.

#### 2. Receivables

Property taxes for the levy year 2023 attaches as an enforceable lien on January 1, 2023, on property values assessed as of the same date. Taxes are levied by December following the lien date (by passage of a Tax Levy Ordinance). The 2023 tax levy, which attached as an enforceable lien on the property as of January 1, 2023, was levied in November 2023.

Tax bills for levy year 2023 are prepared by the McLean County Treasurer and are due and collectible in two installments, on or about June 1, 2024 and September 1, 2024 or within 30 days of the tax bills being issued.

The county collects such taxes and remits them periodically. The 2023 property tax levy is recognized as a receivable and deferred inflows in fiscal 2024, net the allowance for uncollectible. As the taxes become available to finance current expenditures, they are recognized as revenues. At April 30, 2024, the property taxes receivable and related deferred inflows consisted of the estimated amount collectible from the 2023 levy.

During the course of operations, transactions occur between individual funds that may result in amounts owed between funds. Short-term interfund loans are reported as "due to and from other funds." Long-term interfund loans (noncurrent portion) are reported as "advances from and to other funds." Interfund receivables and payables between funds within governmental activities are eliminated in the statement of net position. Any residual balances outstanding between the governmental activities and business-type activities are reported in the governmental-wide financial statements as internal balances.

In the governmental fund financial statements, advances to other funds are offset equally by a nonspendable fund balance account which indicates that they do not constitute expendable available financial resources and, therefore, are not available for appropriation or by a restricted fund balance account, if the funds will ultimately be restricted when the advance is repaid.

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

# D. ASSETS, DEFFERED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION OR EQUITY (cont.)

#### 2. Receivables (cont.)

It is the City's policy to record unavailable revenue for the net amount of the receivable balance. As loans are repaid, revenue is recognized. When new loans are made from the repayments, expenditures are recorded. Interest received from loan repayments is recognized as revenue when received in cash. Any unspent loan repayments at year end are presented as restricted fund balance in the fund financial statements.

#### 3. Inventories and Prepaid Items

Governmental fund inventories, if material, are recorded at cost based on the FIFO method using the consumption method of accounting. Proprietary fund inventories, if material, are generally used for construction and/or for operation and maintenance work. They are not for resale. They are valued at cost based on FIFO, and charged to construction and/or operation and maintenance expense when used.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements using the consumption method.

#### 4. Capital Assets

#### Government-Wide Statements

Capital assets, which include land, construction, land improvements, machinery and equipment, licensed vehicles, and infrastructure are reported in the government-wide financial statements. Capital assets, other than infrastructure, are defined by the government as assets with an initial cost of more than \$5,000 and an estimated useful life in excess of 1 year. Infrastructure capitalization thresholds are as follows:

	Capitalization Threshold
Sanitary sewers, watermains, and sidewalks Street lighting	\$ 25,000 5,000
Streets, bridges, detention basins, pumping stations, reservoir, water plant, and dams	100,000
Traffic signals	50,000

All capital assets are valued at historical cost, or estimated historical cost if actual amounts are unavailable. Donated capital assets are recorded at their acquisition value at the date of donation.

Depreciation and amortization of all exhaustible capital assets is recorded as an allocated expense in the statement of activities, with accumulated depreciation and amortization reflected in the statement of net position. Depreciation and amortization is provided over the assets' estimated useful lives using the straight-line method. The range of estimated useful lives by type of asset is as follows:

#### NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

# D. Assets, Deffered Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Equity (cont.)

#### 4. Capital Assets (cont.)

#### Government-Wide Statements (cont.)

Infrastructure	10-65	Years
Land Improvements	20-50	Years
Construction	20-50	Years
Machinery and equipment	3-75	Years
Licensed vehicles	3-20	Years

Lease assets are typically amortized over the lease term.

#### Fund Financial Statements

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition. Capital assets used in proprietary fund operations are accounted for the same way as in the government-wide statements.

#### 5. Deferred Outflows of Resources

A deferred outflow of resources represents a consumption of net assets that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until that future time.

A deferred charge on refunding arises from the advance refunding of debt. The difference between the cost of the securities placed in trust for future payments of the refunded debt and the net carrying value of that debt is deferred and amortized as a component of interest expense over the shorter of the term of the refunding issue or the original term of the refunded debt. The unamortized amount is reported as a deferred outflow of resources in the government-wide and proprietary fund financial statements.

#### 6. Compensated Absences

It is the City's policy to permit employees to accumulate earned but unused vacation benefits. For proprietary fund types, these accumulations are recorded as expenses and liabilities of the appropriate fund in the fiscal year earned. For governmental fund types, the amount of accumulated unpaid vacation which is payable from available resources is recorded as a liability of the respective fund only if they have matured, for example, as a result of employee retirements and resignations.

The City's policy is to accumulate sick leave as it is earned and, upon termination, the amount of sick leave paid out is determined by contract.

Other benefits are accumulative as far as time available but are not reimbursable to employees upon termination. The costs of these benefits are recognized when paid to active employees.

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

D. Assets, Deffered Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Equity (cont.)

#### 7. Long-Term Obligations

All long-term obligations to be repaid from governmental and business-type resources are reported as liabilities in the government-wide statements. The long-term obligations consist primarily of bonds, notes, equipment loans, leases, loans, claims payable, net pension liabilities, total OPEB liability, and accrued compensated absences.

Long-term obligations for governmental funds are not reported as liabilities in the fund financial statements. The face value of debts (plus any premiums) are reported as other financing sources and payments of principal and interest are reported as expenditures. The accounting in proprietary funds is the same as it is in the government-wide statements.

For the government-wide statements and proprietary fund statements, bond premiums and discounts are amortized over the life of the issue using the straight-line method. The balance at year end is shown as an increase or decrease in the liability section of the statement of net position.

#### 8. Leases

The City is a lessor because it leases capital assets to other entities. As a lessor, the City reports a lease receivable and corresponding deferred inflow of resources in both the fund financial statements and government-wide financial statements. The City continues to report and depreciate the capital assets being leased as capital assets of the primary government.

The City is a lessee because it leases capital assets from other entities. As a lessee, the City reports a lease liability and an intangible right-to-use capital asset (known as the lease asset) on the government-wide financial statements and proprietary fund statements. In the governmental fund financial statements, the City recognizes lease proceeds and capital outlay at initiation of the lease, and the outflow of resources for the lease liability as a debt service payment.

#### 9. Deferred Inflows of Resources

A deferred inflow of resources represents an acquisition of net assets that applies to a future period and therefore will not be recognized as an inflow of resources (revenue) until that future time.

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

D. Assets, Deffered Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Equity (cont.)

#### 10. Equity Classifications

#### Government-Wide Statements

Equity is classified as net position and displayed in three components:

- a. Net investment in capital assets Consists of capital assets including restricted capital assets, net of accumulated depreciation/amortization and reduced by the outstanding balances (excluding unspent debt proceeds) of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- b. Restricted net position Consists of net position with constraints placed on their use either by 1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments or, 2) law through constitutional provisions or enabling legislation.
- c. Unrestricted net position All other net positions that do not meet the definitions of "restricted" or "net investment in capital assets."

The net position section includes an adjustment for capital assets owned by the business-type activities column, but financed by the debt of the governmental activities column. The amount is a reduction of "net investment in capital assets", and an increase in "unrestricted" net position, shown only in the total column. A reconciliation of this adjustment is as follows:

	_	Sovernmental Activities	В —	usiness-Type Activities	_	Adjustment	_	Total
Net investment in capital assets Unrestricted	\$	146,240,619 (84,867,021)	\$	187,849,250 40,458,216	\$	(17,458,393) 17,458,393	\$	316,631,476 (26,950,412)

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

### **Fund Statements**

Governmental fund balances are displayed as follows:

- a. Nonspendable Includes fund balance amounts that cannot be spent either because they are not in spendable form or because legal or contractual requirements require them to be maintained intact.
- b. Restricted Consists of fund balances with constraints placed on their use either by 1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments or 2) law through constitutional provisions or enabling legislation.

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

- D. Assets, Deffered Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Equity (cont.)
  - 10. Equity Classifications (cont.)

Fund Statements (cont.)

- c. Committed Includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision making authority. Fund balance amounts are committed through a formal action (ordinance) of the City Council. This formal action must occur prior to the end of the reporting period, but the amount of the commitment, which will be subject to the constraints, may be determined in the subsequent period. Any changes to the constraints imposed require the same formal action of the City Council that originally created the commitment.
- d. Assigned Includes spendable fund balance amounts that are intended to be used for specific purposes that do not meet the criteria to be classified as restricted or committed. The Council may take official action to assign amounts. Assignments may take place after the end of the reporting period.
- e. Unassigned Includes residual positive fund balance within the general fund which has not been classified within the other above mentioned categories. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed, or assigned for those purposes.

Proprietary fund equity is classified the same as in the government-wide statements.

The City considers restricted amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal documents / contracts that prohibit doing this, such as in grant agreements requiring dollar for dollar spending. Additionally, the City would first use committed, then assigned and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

The City has a formal policy to maintain unrestricted fund balance in the General Fund of at least 10% of budgeted General Fund expenditures including transfers.

### 11. Property Held for Resale

Property acquired through the Community Development Program are recorded at the lower of cost or market value. Therefore, costs incurred which are not recoverable upon resale and permanent declines in market values are charged to expense/expenditures.

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

D. Assets, Deffered Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Equity (cont.)

## 12. Trade/In-Kind Agreements

These agreements primarily provide advertising services to third parties in exchange for services or goods provided by the third party to the Bloomington Arena Enterprise Fund. Revenue is recognized as services are provided to the third party and expenses are recognized as the Bloomington Arena redeems the services or goods per the agreement. The receivable portion of the agreement is included in other assets while the liability portion is included in unearned revenue.

### NOTE II - STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

#### A. DEFICIT BALANCES

Generally accepted accounting principles require disclosure of individual funds that have deficit balances at year end.

As of April 30, 2024, the following individual funds held a deficit balance:

Fund	 Amount	Reason
Downtown - Southwest TIF	\$ (207,383)	Administrative startup costs will be reimbursed through future tax increment revenues
Downtown - East Washington TIF	(172,774)	Administrative startup costs will be reimbursed through future tax increment revenues
Casualty Insurance	(1,601,892)	Due to increased reserve estimates in prior years which will be funded through increased department contributions

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

# NOTE III - DETAILED NOTES ON ALL FUNDS

# A. DEPOSITS AND INVESTMENTS

The City's deposits and investments at year end were comprised of the following:

	C	arrying Value	_	Statement Balances	Associated Risks
City Deposits Illinois Funds IMET - Convenience Fund U.S. Treasury obligations U.S. Agency obligations - implicitly guaranteed	\$	16,978,140 92,189,889 8,714,933 31,462,023 11,268,812	\$	16,618,841 92,189,889 8,714,933 31,462,023 11,268,812	Custodial credit risk Credit risk Credit risk Credit risk Custodial credit risk, interest rate risk Custodial credit risk, credit risk, concentration of credit risk, interest rate risk
State and local bonds		9,919,772		9,919,772	Custodial credit risk, credit risk, concentration of credit risk, interest rate risk
Corporate bonds		4,435,250		4,435,250	Custodial credit risk, credit risk, concentration of credit risk, interest rate risk
Supra-national agency notes		1,185,362		1,185,362	Custodial credit risk, credit risk, concentration of credit risk, interest rate risk
Petty cash		19,736		-	N/A
Pension Trusts Deposits U.S. Treasury obligations U.S. Agency obligations		2,015,619 906,709 256		2,055,617 906,709 256	Custodial credit risk Custodial credit risk, interest rate risk Custodial credit risk, credit risk, concentration of credit risk, interest rate risk
Annuities - fixed Annuities - variable Police officers' pension investment fund Firefighters' pension investment fund		7,137,136 47,390,200 113,672,895 43,495,341		7,137,136 47,390,200 113,672,895 43,495,341	Credit risk, interest rate risk Credit risk Credit risk Credit risk Credit risk
Private-Purpose Trust Deposits Mutual funds - other than bond funds		136,705 16,064,531		136,705 16,064,531	Custodial credit risk N/A
Total Deposits and Investments	\$	406,993,309	\$	406,654,272	

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

### NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

#### A. DEPOSITS AND INVESTMENTS (cont.)

Reconciliation to financial statements

Per statement of net position Cash and investments Per statement of net position - fiduciary funds	\$	176,173,917
Cash - private-purpose trust		136,705
Mutual funds - private-purpose trust		16.064.531
Cash - pension trusts		1,262,592
Certificates of deposit - pension trusts		753,027
U.S. government treasuries - pension trusts		906,709
U.S. government agencies and corporations - pension trusts		256
Annuities - fixed - pension trusts		7,137,136
Annuities - variable - pension trusts		47,390,200
Police officers' pension investment fund		113,672,895
Firefighters' pension investment fund	_	43,495,341
Total Deposits and Investments	\$	406,993,309

Deposits in each local and area bank are insured by the FDIC in the amount of \$250,000 for time and savings accounts (including NOW accounts) and \$250,000 for demand deposit accounts (interest-bearing and noninterest-bearing). In addition, if deposits are held in an institution outside of the state in which the government is located, insured amounts are further limited to a total of \$250,000 for the combined amount of all deposit accounts.

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are directly observable for an asset (includes quoting prices) as well as inputs that are directly observable using quoted matrix pricing models; Level 3 inputs are significant unobservable inputs.

As of April 30, 2024, the City's and the private purpose trust's investments were measured using the market valuation technique and valuation inputs as follows:

	April 30, 2024							
Investment Type		Level 1	_	Level 2	_	Level 3	_	Total
Mutual funds - other than bond funds U.S. Agency obligations Supra-national agency notes Corporate bonds U.S. Treasury obligations State and local bonds	\$	16,064,531 - - - - -	\$	11,268,812 1,185,362 4,435,250 31,462,023 9,919,772	\$	- - - - -	\$	16,064,531 11,268,812 1,185,362 4,435,250 31,462,023 9,919,772
Total	\$	16,064,531	\$	58,271,219	\$		\$	74,335,750

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

### NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

### A. DEPOSITS AND INVESTMENTS (cont.)

#### Firefighters' Pension Fund

		April 30, 2024						
Investment Type	Level 1		Level 2		Level 3		Total	
U.S. Treasury obligations	\$	906,709	\$		\$	_	\$	906,709
Total	\$	906,709	\$		\$		\$	906,709

The Firefighters' Pension Fund's annuities - fixed of \$7,137,136 and annuities - variable of \$47,390,200 are measured at cash surrender value. The Firefighters' Pension Investment Fund of \$43,495,341 is measured at net asset value.

#### Police Pension Fund

		April 30, 2024							
Investment Type	Level 1	Level 2	Level 3	Total					
U.S. Agency obligations	\$	- \$ 256	<u>\$</u> _	\$ 256					
Total	\$	<u>\$ 256</u>	\$ -	\$ 256					

The Police Officers' Pension Investment Fund of \$113,672,895 is measured at net asset value.

### **Custodial Credit Risk**

### **Deposits**

Custodial credit risk is the risk that in the event of a financial institution failure, the City's deposits may not be returned to the City.

The City does not have any deposits exposed to custodial credit risk.

#### Investments

For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party.

The City does not have any investments exposed to custodial credit risk.

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

# NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

### A. DEPOSITS AND INVESTMENTS (cont.)

#### Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations.

As of April 30, 2024, the City's investments were rated as follows:

Investment Type	Standard & Poors	Moody's Investors Services
IMET - 1-3 Year Fund	AAA	Aaa/bf
IMET - Convenience Fund	N/A	N/A
Illinois Funds	AAA	N/A
U.S. Agency obligations	AA+	Aa3 - Aaa
Corporate bonds	A AAA	Aa3 - A1
State and local bonds	AA AAA	Aa1 - Aaa
Supra-national agency notes	AAA	Aaa

As of April 30, 2024, the Police Pension Fund's investments were rated as follows:

Investment Type	Standard & Poors	Moody's Investors Services
U.S. Agency obligations Police officers' pension investment fund	AA+ Not rated	Aaa Not rated

As of April 30, 2024, the Firefighters' Pension Fund's investments were rated as follows:

Investment Type	Standard & Poors	Moody's Investors Services
Annuities - fixed	A - AA-	A1 - Aa3
Annuities - variable	BBB+ - AA-	A2 - Aa3
Firefighters' pension investment fund	Not rated	Not rated

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

# NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

### A. DEPOSITS AND INVESTMENTS (cont.)

#### Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer.

At April 30, 2024, the non-pension investment portfolio was exposed to concentration of credit risk. The following investments are in excess of 5% of total investments:

Issuer	Investment Type	Percentage of Portfolio
Federal Home Loan Mortgage Corporation	U.S. Agency obligations - implicitly guaranteed	9.90%

The Police Pension Fund had no applicable investments in excess of 5% of total fund investments.

The Firefighters' Pension Fund had the following investments in excess of 5% of total fund investments:

 Jackson National Life
 \$ 24,320,629

 American General
 10,495,878

 VOYA
 5,951,576

#### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the value of an investment.

As of April 30, 2024, the City's and the private purpose trust's investments were as follows:

		Maturity (In Years)					
Investment Type	Fair Value	Less than 1	1 - 5	6 - 10	More than 10		
U.S. Treasury obligations	\$ 31,462,023	\$ 3,880,264	\$ 27,581,759	\$ -	\$ -		
U.S. Agency obligations	11,268,812	-	6,532,630	133,069	4,603,113		
State and local bonds	9,919,772	2,098,048	6,161,619	719,415	940,690		
Corporate bonds	4,435,250	712,019	3,723,231	-	-		
Supra-national agency notes	1,185,362		1,185,362				
Totals	\$ 58,271,219	\$ 6,690,331	<u>\$ 45,184,601</u>	\$ 852,484	\$ 5,543,803		

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

# NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

# A. DEPOSITS AND INVESTMENTS (cont.)

Interest Rate Risk (cont.)

### Police Pension Fund

	_				
Investment Type	Fair Value	Less than 1	1 - 5	6 - 10	More than 10
U.S. Agency obligations	\$ 256	<u>\$</u> _	<u>\$</u>	\$ -	<u>\$ 256</u>
Totals	<u>\$ 256</u>	<u>\$</u>	<u>\$</u>	<u>\$</u> _	<u>\$ 256</u>
Firefighters' Pension	n Fund				
			Maturity	(In Years)	
Investment Type	Fair Value	Less than 1	1 - 5	6 - 10	More than 10
U.S. Treasury securities Annuities	\$ 906,709 54,527,336	\$ 906,709 48,595,039	\$ - <u>5,932,297</u>	\$ - -	\$ - -
Totals	\$ 55,434,045	\$ 49,501,748	\$ 5,932,297	\$ -	\$ -

See Note I.D.1. for further information on deposit and investment policies.

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

# NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

#### **B.** RECEIVABLES

Receivables as of year end for the government's individual major funds and nonmajor funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

				General		Motor Fuel Tax		Nonmajor overnmental		Totals
Accounts receivable Ambulance Food & beverage tax Hotel/motel tax Package liquor tax Vehicle Use Tax Amusement tax Utility tax			\$	3,723,582 581,002 293,920 105,708 480,708 134,548 569,945	\$	- - - - - -	\$	- - - - - -	\$	3,723,582 581,002 293,920 105,708 480,708 134,548 569,945
Water customers Short-term rental tax Miscellaneous				89,232 8,981 <u>906,945</u>		- - 7,90 <u>5</u>		- - 519,899		89,232 8,981 1,434,749
Gross receivables				6,894,571		7,905		519,899		7,422,375
Less: Allowance for uncolle	ectib	oles	_	(1,474,836)	_	<u>-</u>	_	<u>-</u>	_	(1,474,836)
Net total accounts receiv	/abl	e	\$	5,419,735	\$	7,905	\$	519,899	\$	5,947,539
Due from other	_	General	_	Library		/lotor Fuel Tax		Nonmajor overnmental	_	Totals
governmental units State sales tax Home rule sales tax Income tax	\$	General 4,879,011 7,178,470 2,105,565	\$	Library - - -	\$				\$	Totals 4,879,011 7,178,470 2,105,565
governmental units State sales tax Home rule sales tax Income tax Corporate personal property replacement tax Telecommunications tax Auto rental tax Motor fuel tax allotments Video gaming tax	\$	4,879,011 7,178,470 2,105,565 728,132 331,736 28,624 - 230,757	\$	Library	_		<u>G</u>		\$	4,879,011 7,178,470 2,105,565 728,132 331,736 28,624 282,977 230,757
governmental units State sales tax Home rule sales tax Income tax Corporate personal property replacement tax Telecommunications tax Auto rental tax Motor fuel tax allotments	<del></del>	4,879,011 7,178,470 2,105,565 728,132 331,736 28,624		Library  2,841,166	_	Tax	<u>G</u>		_	4,879,011 7,178,470 2,105,565 728,132 331,736 28,624 282,977

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

### NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

#### **B. RECEIVABLES** (cont.)

All of the receivables on the balance sheet, except for loans receivable noted below and leases receivable noted in Note III.F, are expected to be collected within one year.

As of April 30, 2024, the City had loans receivable, net of allowance for uncollectible of \$337,206, in the amount of \$2,315,945 primarily related to various economic development loans issued to residents and local businesses. Of this amount, \$2,402,056 related to deferred loans, for which no payment is due until the property is sold or paid by the estate, and are considered to be collectible in more than one year.

Revenues of the Water, Solid Waste, Sewer, Bloomington Arena, Stormwater Management, Golf Operations, and Parking Funds are reported net of uncollectible amounts. Total uncollectible amounts related to revenues of the current period are as follows:

Uncollectibles related to Water Fund receivables	\$	504,286
Uncollectibles related to Solid Waste Fund receivables		259,541
Uncollectibles related to Sewer Fund receivables		184,918
Uncollectibles related to Stormwater Management Fund receivables		100,802
Uncollectibles related to Golf Operations Fund receivables		19,334
Uncollectibles related to Parking Fund receivables		2,847
	_	
Total Uncollectibles of the Current Fiscal Year	<u>\$</u>	1,071,728

Governmental funds report *unavailable or unearned revenue* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Property taxes levied for the subsequent year are not earned and cannot be used to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of *unavailable revenue* and *unearned revenue* reported in the governmental funds were as follows:

	Unearned	Unavailable
Property taxes receivable for subsequent year Home rule sales tax State sales tax Telecommunications tax Auto rental tax Video gaming tax State grants American Rescue Plan Act Other	\$ 28,900,384 - - - 2,015,471 3,001,604 60,142	\$ - 2,444,501 1,624,990 109,981 10,593 141,550 750,000 - 475,475
Total Unearned/Unavailable Revenue for Governmental Funds	\$ 33,977,601	\$ 5,557,090
Unearned revenue included in liabilities Unearned revenue included in deferred inflows	\$ 5,077,217 28,900,384	
Total Unearned Revenue for Governmental Funds	\$ 33,977,601	Paga 63

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

# NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

# C. CAPITAL ASSETS

Capital asset activity for the year ended April 30, 2024, was as follows:

	Beginning Balance	Additions	Deletions	Ending Balance
<b>Governmental Activities</b>				
Capital assets not being depreciated/				
amortized				
Land	\$ 22,642,619	\$ -	\$ -	\$ 22,642,619
Construction in progress	30,584,275	18,474,745	2,603,744	46,455,276
Total Capital Assets Not Being				
depreciated/ amortized	53,226,894	18,474,745	2,603,744	69,097,895
Capital assets being				
depreciated/amortized				
Land improvements	20,843,179	-	-	20,843,179
Construction	79,611,961	1,375,728	-	80,987,689
Infrastructure	246,853,371	491,431	-	247,344,802
Machinery and equipment	27,709,587	2,482,075	403,275	29,788,387
Licensed vehicles	20,376,075	2,654,840	1,177,704	21,853,211
Right-to-use lease assets - machinery				
and equipment	2,789,349	3,531,394		6,320,743
Total Capital Assets Being	000 400 500	40 505 400	4 500 050	407 400 044
Depreciated/Amortized	398,183,522	10,535,468	1,580,979	407,138,011
Total Capital Assets	451,410,416	29,010,213	4,184,723	476,235,906
Less: Accumulated depreciation/				
amortization for	0.407.044	200 220		0 505 577
Land improvements	9,127,241	398,336	-	9,525,577
Construction Infrastructure	38,820,740	1,878,440	-	40,699,180
	205,230,039 19,175,639	2,458,437 1,692,609	386,810	207,688,476 20,481,438
Machinery and equipment Licensed vehicles	12,485,213	1,425,435	1,118,819	12,791,829
Right-to-use lease assets - machinery	12,400,213	1,425,455	1,110,019	12,791,029
and equipment	306,158	338,181	_	644,339
Total Accumulated depreciation/	300,130	330,101		044,000
amortization	285,145,030	8,191,438	1,505,629	291,830,839
Net Capital Assets Being				
Depreciated/Amortized	113,038,492	2,344,030	75,350	115,307,172
		, ,	,	
Total Governmental Activities Capital				
Assets, Net of Accumulated				
Depreciation/Amortization	\$166,265,386	\$ 20,818,775	\$ 2,679,094	\$184,405,067
20prodiation// thorazation	. , ,	. , -,	. , . , ,	

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

# NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

# C. CAPITAL ASSETS (cont.)

Depreciation/amortization expense was charged to functions as follows:

Governmental Activities General government Public safety Highways and streets Culture and recreation Community development Parking				\$ 731,657 2,242,359 2,903,511 2,102,296 12,255 199,360
Total Governmental Activities Deprecia	ation/Amortization	Expense		<u>\$ 8,191,438</u>
	Beginning Balance	Additions	Deletions	Ending Balance
Business-Type Activities Capital assets not being depreciation Land Construction in progress Total Capital Assets Not Being Depreciation	\$ 7,650,506 21,769,822 29,420,328	\$ - 7,625,277 7,625,277	\$ - 10,008,516 10,008,516	\$ 7,650,506 19,386,583 27,037,089
Capital assets being depreciated Land improvements Construction Infrastructure Machinery and equipment Licensed vehicles Total Capital Assets Being Depreciated	958,455 57,510,233 184,831,509 36,844,487 15,017,583 295,162,267	65,925 10,164,059 1,271,864 2,291,383 13,793,231	985,031 4,151,762 5,136,793	958,455 57,576,158 194,995,568 37,131,320 13,157,204 303,818,705
Total Capital Assets	324,582,595	21,418,508	15,145,309	330,855,794
Less: Accumulated depreciation for Land improvements Construction Infrastructure Machinery and equipment Licensed vehicles Total Accumulated Depreciation Net Capital Assets Being	784,441 24,330,484 64,016,178 28,086,712 9,923,144 127,140,959	9,465 1,079,027 2,676,319 1,889,084 1,064,319 6,718,214	980,875 3,944,174 4,925,049	793,906 25,409,511 66,692,497 28,994,921 7,043,289 128,934,124
Depreciated	168,021,308	7,075,017	211,744	<u>174,884,581</u>
Business-Type Capital Assets, Net of Accumulated Depreciation	<u>\$197,441,636</u>	\$ 14,700,294	\$ 10,220,260	<u>\$201,921,670</u>

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

# NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

### C. CAPITAL ASSETS (cont.)

Depreciation expense was charged to functions as follows:

### **Business-Type Activities**

Water	\$	2,356,858
Solid waste	•	994.364
Sewer		1,615,849
Bloomington Arena		1,074,946
Stormwater management		323,671
Golf operations		203,863
Parking	_	148,663
Total Business-Type Activities Depreciation Expense	<u>\$</u>	6,718,214

#### D. INTERFUND RECEIVABLES/PAYABLES AND TRANSFERS

# Interfund Receivables/Payables

The following is a schedule of interfund receivables and payables including any overdrafts on pooled cash and investment accounts:

Receivable Fund	Payable Fund		Amount	
General General Nonmajor Governmental Bloomington Arena	Library Nonmajor Governmental Nonmajor Governmental General	\$	33,042 435,341 117,977 1,800	
Total - Fund Financial Statements			588,160	
Less: Fund eliminations			(589,960)	
Add: Interfund receivables created with internal service fund eliminations			459,012	
Total Internal Balances - Gove	rnment-Wide Statement of Net Position	<u>\$</u>	457,212	

All amounts are due within one year.

The principal purpose of these interfunds is to eliminate negative cash positions due to fund overdrafts on pooled cash and investment accounts. All remaining balances resulted from transfers approved, but unpaid, before the fiscal year-end and the time lag between the dates that interfund goods and services are provided or reimbursable expenditures occur and payments between funds are made.

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

# NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

### D. INTERFUND RECEIVABLES/PAYABLES AND TRANSFERS (cont.)

#### **Transfers**

The following is a schedule of interfund transfers:

Fund Transferred To	Fund Transferred From	Amoun	nount	
General	Nonmajor Governmental	\$ 97,7	719	
General	Water	1,375,3	388	
General	Sewer	629,9	965	
General	Bloomington Arena	122,2	205	
General	Stormwater Management	443,0	)39	
General	Solid Waste	484,3	349	
General	Nonmajor Enterprise	85,5	581	
Debt Service	General	1,740,6	348	
Debt Service	Library	1,081,4	156	
Debt Service	Bloomington Arena	1,856,8	304	
Nonmajor Governmental	General	5,626,1	164	
Water	General	2,780,7		
Sewer	General	2,464,4	119	
Stormwater Management	General	2,464,4	119	
Bloomington Arena	General	4,690,6	300	
Nonmajor Enterprise	General	2,563,6	<u>321</u>	
Total - Fund Financial Statements		28,507,0	)89	
Less: Government-wide elimination	S	(38,473,5	<u>529</u> )	
Total Transfers - Government-W	ide Statement of Activities	\$ (9,966,4	<u>140</u> )	

Generally, transfers are used to (1) move revenues from the fund that collects them to the fund that the budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

# NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

#### E. LONG-TERM OBLIGATIONS

Long-term obligations activity for the year ended April 30, 2024, was as follows:

Governmental Activities	Beginning Balance	Increases	Decreases	Ending Balance	Amounts Due Within One Year
General Obligation Bonds and Notes					
Series 2013A refunding	\$ 330.000	\$ -	\$ 330.000	\$ -	\$ -
Series 2013C	1,140,000	-	1,140,000	-	-
Series 2014A refunding	9,915,000	_	935,000	8,980,000	900.000
Series 2014B refunding	8.665.000	_	150.000	8.515.000	320.000
Series 2017 refunding	2,300,000	_	1,100,000	1,200,000	1,200,000
Series 2018A refunding	4,672,098	_	764,582	3,907,516	786,517
Series 2021A refunding	3,488,000	_	154,000	3,334,000	151,000
Series 2022	19.475.000	_	104,000	19,475,000	645.000
Subtotal	49,985,098		4,573,582	45,411,516	4,002,517
	1,463,948	-	121,786	1,342,162	4,002,317
Unamortized bond premium					4 000 547
Total General Obligation Bonds and Notes	51,449,046		4,695,368	46,753,678	4,002,517
Other Liabilities					
Equipment loan payable - direct borrowing	4,874,401		1.452.801	3.421.600	1,170,514
Lease liabilities	2,483,191	3,531,394	338.181	5,676,404	551,955
Claims payable	4,630,304	12,554,242	10,888,128	6,296,418	3,319,418
Compensated absences	7,137,666	3,587,556	3,048,354	7,676,868	2,067,248
Net pension liability - IMRF	15,047,134		8,976,629	7,807,382	2,007,240
	, ,	1,736,877			-
Net pension liability - Police	81,627,541	8,771,394	9,576,577	80,822,358	-
Net pension liability - Fire	66,292,742	811,384	7,444,679	59,659,447	-
Total OPEB liability	12,952,566	8,708,663	773,626	20,887,603	885,254
Total Other Liabilities	195,045,545	39,701,510	42,498,975	192,248,080	7,994,389
Total Governmental Activities Long-Term					
Liabilities	\$246,494,591	\$ 39,701,510	\$ 47,194,343	\$ 239,001,758	\$ 11,996,906
Liabilities	·	<del>, , , , , , , , , , , , , , , , , , , </del>			
Business-Type Activities					
General Obligation Bonds					
Series 2018A refunding	\$ 2,782,904	\$ -	\$ 455,419	\$ 2,327,485	\$ 468,483
Subtotal	2,782,904	<del></del>	455,419	2,327,485	468,483
Total General Obligation Bonds	2,782,904		455,419	2,327,485	468,483
Total General Obligation Bonds	2,702,304		455,415	2,327,403	400,400
Other Liabilities					
Equipment loan payable - direct borrowing	2,702,717	_	1,147,934	1,554,783	905,538
Loans payable	10,883,817	404.040	1,097,705	10,190,152	921,565
Notes payable	4,325,000	-	869,277	3.455.723	888.213
Compensated absences	1,082,787	159,565	38,533	1,203,819	112,451
Net pension liability - IMRF	6,956,383	61,514	3,753,397	3,264,500	-
Total OPEB liability	2,097,167	67,494	471,819	1,692,842	71,746
Total Of EB liability  Total Other Liabilities	28.047.871	692,613	7,378,665	21,361,819	2.899.513
Total Other Liabilities	20,041,011	032,013	1,510,005	21,001,019	2,000,010
Total Business-Type Activities Long-Term					
Liabilities	\$ 30,830,775	\$ 692,613	\$ 7,834,084	\$ 23,689,304	\$ 3,367,996

General obligation bonds and notes attributable to governmental activities are paid by the Debt Service Fund. Leases, compensated absences, total OPEB liability, and net pension liabilities attributable to governmental activities are generally liquidated by the General Fund. Claims payable are liquidated by the internal service funds.

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

### NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

#### E. LONG-TERM OBLIGATIONS (cont.)

The City is a home rule municipality and, therefore, is not subject to the statutory general obligation debt limitations.

As of April 30, 2024, the City reported an unamortized deferred charge on refunding related to outstanding refunding bonds equal to \$228,841.

# **General Obligation Bonds**

General Obligation Refunding Bonds, Series 2014A

On September 4, 2014, the City issued \$14,920,000 in General Obligation Refunding Bonds, Series 2014A, for the purpose of refunding a portion of the Taxable General Obligation Bonds, Series 2004. Principal payments are due annually on June 1 of each year, commencing on June 1, 2015, and ending on June 1, 2034, in amounts ranging from \$415,000 to \$965,000. Interest is due semi-annually on June 1 and December 1 of each year at rates ranging from 3.00% to 4.15%. Principal and interest payments are made from dedicated revenues and associated property tax levies are abated.

#### General Obligation Refunding Bonds, Series 2014B

On September 4, 2014, the City issued \$9,700,000 in General Obligation Refunding Bonds, Series 2014B, for the purpose of refunding a portion of the Taxable General Obligation Bonds, Series 2004. Principal payments are due annually on June 1 of each year, commencing on June 1, 2015, and ending on June 1, 2034, in amounts ranging from \$100,000 to \$1,050,000. Interest is due semi-annually on June 1 and December 1 of each year at rates ranging from 2.00% to 3.75%. Principal and interest payments are made from dedicated revenues and associated property tax levies are abated.

### General Obligation Refunding Bonds, Series 2017

On July 28, 2017, the City issued \$7,240,000 in General Obligation Refunding Bonds, Series 2017, for the purpose of refunding \$7,200,000 of the Taxable General Obligation Bonds, Series 2004. Principal payments are due annually on June 1 of each year, commencing on June 1, 2018, and ending on June 1, 2024, in amounts ranging from \$900,000 to \$1,200,000. Interest is due semi-annually on June 1 and December 1 of each year at rates ranging from 1.30% to 2.08%. Principal and interest payments are made from dedicated revenues and associated property tax levies are abated.

### General Obligation Refunding Bonds, Series 2018A

On December 13, 2018, the City issued \$11,845,000 in General Obligation Bonds, Series 2018A, for the purpose of refunding \$4,515,000 of the Taxable General Obligation Bonds, Series 2005, and \$7,205,000 of the Taxable General Obligation Bonds, Series 2007. Principal payments are due annually on December 1 of each year, commencing on December 1, 2019, and ending on December 1, 2028, in amounts ranging from \$930,000 to \$1,380,000. Interest is due semi-annually on June 1 and December 1 of each year at rates ranging from 2.63% to 3.44%. Principal and interest payments are made from dedicated revenues and associated property tax levies are abated.

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

### NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

### E. LONG-TERM OBLIGATIONS (cont.)

General Obligation Debt (cont.)

General Obligation Refunding Bonds, Series 2021A

On February 17, 2021, the City issued \$3,639,000 in General Obligation Bonds, Series 2021A, for the purpose of refunding \$2,840,000 of the Taxable General Obligation Bonds, Series 2009, and \$770,000 of the Taxable General Obligation Bonds, Series 2018. Principal payments are due annually on June 1 of each year, commencing on June 1, 2022, and ending on June 1, 2027, in amounts ranging from \$151,000 to \$1,078,000. Interest is due semi-annually on June 1 and December 1 of each year at rates ranging from 0.29% to 0.69%. Principal and interest payments are made from dedicated revenues and associated property tax levies are abated.

General Obligation Refunding Bonds, Series 2022

On May 24, 2022, the City issued \$19,475,000 in General Obligation Refunding Bonds, Series 2022, for the purpose of financing capital improvements for the City's O'Neil Pool complete reconstruction in the amount of \$5,800,000 and the Bloomington Public Library building renovations in the amount of \$14,200,000. Principal payments are due annually on June 1 of each year, commencing on June 1, 2024, and ending on June 1, 2042, in amounts ranging from \$645,000 to \$1,480,000. Interest is due semi-annually on June 1 and December 1 of each year at rates ranging from 4.00% to 5.00%. Principal and interest payments are made from dedicated revenues and associated property tax levies are abated.

Debt service requirements to maturity for general obligation bonds are as follows:

		Governmental Activities General Obligation Bonds				Business-Type Activities General Obligation Bonds			
<u>Years</u>	_	Principal		Interest		Principal		Interest	
2025	\$	4,002,517	\$	1,655,461	\$	468,483	\$	74,844	
2026		3,850,585		1,541,640		483,415		60,743	
2027		4,177,653		1,427,938		498,347		45,709	
2028		4,342,855		1,304,903		515,145		29,662	
2029		3,197,906		1,176,598		362,095		12,456	
2030-2034		12,455,000		4,283,725		-		-	
2035-2039		7,800,000		1,834,324		-		-	
2040-2043		5,585,000		471,388					
Totals	<u>\$</u>	45,411,516	\$	13,695,977	\$	2,327,485	\$	223,414	

#### **Equipment Loans**

On July 22, 2016 the City entered into an additional ten year equipment loan agreement to finance the purchase of various equipment for City departments. The loan calls for monthly payments of principal and interest of \$18,573 with an interest rate of 2.75% until June 22, 2026. Equipment under the loan carries a cost of \$1,951,139 and accumulated depreciation of \$1,543,929 as of April 30, 2024.

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended April 30, 2024

### NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

#### E. LONG-TERM OBLIGATIONS (cont.)

### **Equipment Loans** (cont.)

On October 13, 2017 the City entered into a ten year equipment loan agreement to finance the purchase of various equipment for City departments. The loan calls for monthly payments of principal and interest of \$13,209 with an interest rate of 3.197% until September 13, 2027. Equipment under the loan carries a cost of \$1,358,742 and accumulated depreciation of \$714,490 as of April 30, 2024.

On December 14, 2018 the City entered into an additional ten year equipment loan agreement to finance the purchase of various equipment for City departments. The loan calls for monthly payments of principal and interest of \$16,485.80 with an interest rate of 4.43% until November 12, 2028. Equipment under the loan carries a cost of \$1,599,725 and accumulated depreciation of \$606,024 as of April 30, 2024.

On March 11, 2019 the City entered into an additional five year equipment loan agreement to finance the purchase of various equipment for City departments. The loan calls for monthly payments of principal and interest of \$63,359 with an interest rate of 2.45% until February 11, 2025. Equipment under the loan carries a cost of \$3,519,793 and accumulated depreciation of \$2,409,277 as of April 30, 2024.

On March 11, 2019 the City entered into an additional ten year equipment loan agreement to finance the purchase of various equipment for City departments. The loan calls for monthly payments of principal and interest of \$9,828 with an interest rate of 2.45% until February 11, 2030. Equipment under the loan carries a cost of \$1,047,215 and accumulated depreciation of \$265,294 as of April 30, 2024.

On December 18, 2020 the City entered into an additional five year equipment loan agreement to finance the purchase of various equipment for City departments. The loan calls for monthly payments of principal and interest of \$58.184 with an interest rate of 1.50% until November 18, 2025. Equipment under the loan carries a cost of \$3,005,949 and accumulated depreciation of \$1,464,158 as of April 30, 2024.

On December 18, 2020 the City entered into an additional ten year equipment loan agreement to finance the purchase of various equipment for City departments. The loan calls for monthly payments of principal and interest of \$11,295 with an interest rate of 1.50% until November 18, 2030. Equipment under the loan carries a cost of \$1,274,840 and accumulated depreciation of \$541,807 as of April 30, 2024.

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

### NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

#### E. LONG-TERM OBLIGATIONS (cont.)

### Equipment Loans (cont.)

The future minimum lease obligations and the net present value on these minimum lease payments as of April 30, 2023, are as follows:

		Governmental Activities Equipment Loans				Business-Type Activities Equipment Loans			
<u>Years</u>	<u> </u>	Principal		Interest		Principal		Interest	
2025	\$	1,170,514	\$	69,466	\$	905,538	\$	27,406	
2026		680,678		47,735		448,391		12,991	
2027		500,954		32,937		106,074		5,807	
2028		432,434		19,157		62,473		2,795	
2029		327,439		8,657		32,307		479	
2030-2031		309,581		3,134		<u> </u>		<u>-</u>	
Totals	<u>\$</u>	3,421,600	\$	181,086	\$	1,554,783	\$	49,478	

### Loans Payable

In previous years, the City entered into five separate loan agreements with the Illinois Environmental Protection Agency, all for the Drinking Water State Revolving Fund Program and Water Pollution State Control Program. The City may draw up to \$17,536,574 for the program. Payment will be required each July 1 and January 1 until final repayment on January 1, 2024 on the first agreement, each June 5 and December 5 until final repayment on June 5, 2025 on the second agreement, each June 7 and December 7 until final repayment on December 7, 2029 on the third agreement, each December 17 and June 17 until final repayment on June 17, 2033 on the fourth agreement, each December 19 and June 19 until final repayment on December 19, 2033 on the fifth agreement.

On March 17, 2022, the City approved and entered into loan agreements with the Illinois Environmental Protection Agency for the installation of water mains and sanitary sewers. The City draws down loan proceeds as construction progresses. Total borrowings available under these agreements are \$3,243,424. As of April 30, 2024, the City had drawn down \$2,314,501 of total proceeds. Under the terms of the agreement, the City will be required to make semi-annual payments of principal and interest upon completion of the project and the final drawdown of loan proceeds. Payment will be required each November 30 and May 30 until final repayment on May 30, 2043 for both agreements.

On May 13, 2021, the City approved and entered into loan agreements with the Illinois Environmental Protection Agency for the installation of water mains and sanitary sewers. The City draws down loan proceeds as construction progresses. Total borrowings available under these agreements are \$4,350,598. As of April 30, 2024, the City had drawn down \$3,811,295 of total proceeds. Under the terms of the agreement, the City will be required to make semi-annual payments of principal and interest upon completion of the project and the final drawdown of loan proceeds. Payment will be required each July 1 and January 1 until final repayment on July 31, 2042 for both agreements.

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

# NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

### E. LONG-TERM OBLIGATIONS (cont.)

Debt service requirements to maturity for loans payable, excluding loans for which a repayment schedule is not yet available, are as follows:

	Business-Type Activities Loans Payable						
<u>Years</u>	<u></u> F	Principal		Interest			
2025	\$	921,565	\$	132,664			
2026		818,563		118,619			
2027		704,632		107,422			
2028		714,429		97,624			
2029		724,374		87,679			
2030-2034		3,367,722		298,483			
2035-2044		2,938,867		175,417			
Totals	<u>\$</u>	10,190,152	\$	1,017,908			

### Lease Liabilities

The City has entered into lease agreements as a lessee for financing the temporary acquisition of equipment. These agreements qualify as leases for accounting purposes and, therefore, the assets and obligations have been recorded at the present value of the future minimum lease payments as of the inception date. The obligations will be repaid from the General Fund.

Governmental Activities  Lease Liabilities	Date of Issue	Final Maturity	Interest Rates	<u>In</u>	Original idebtedness	<u>A</u>	Balance oril 30, 2024
Police body cameras License plate readers EMT Equipment	12/31/2022 03/01/2022 10/01/2023	04/30/2025	3.00% 3.00% 3.00%	\$	2,711,790 77,559 3,531,394	\$	2,203,667 26,677 3,446,060
Total Governmental Activ	ities Lease Liabilit	ies				\$	5,676,404

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

# NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

### E. LONG-TERM OBLIGATIONS (cont.)

Lease Liabilities (cont.)

Debt service requirements to maturity are as follows:

		Governmental Activitie Lease Liabilities			
<u>Years</u>	_	Principal		Interest	
2025 2026 2027 2028 2029 2030-2023	\$	551,955 547,045 568,814 599,967 622,017 2,786,606	\$	201,135 178,545 156,776 135,009 112,959 243,734	
Totals	<u>\$</u>	5,676,404	\$	1,028,158	

### Notes Payable

In previous years, the City entered into two separate intergovernmental agreements. The first intergovernmental agreement is with Bloomington & Normal Water Reclamation District to pay a portion of two Illinois Environmental Protection Agency loans provided to the District. The City is responsible for 60% of the loans totaling \$20,474,800 paid in semi-annual installments of \$101,951 and \$313,760 through August 2026 and September 2027. The second intergovernmental agreement is with the Village of Downs to pay a portion of an Illinois Environmental Protection Agency loan provided to the Village. The City is responsible for 40% of the loan totaling \$2,272,502 paid in semi-annual installments of \$58,269 through November 2031.

Debt service requirements to maturity are as follows:

		Business-Type Activities Notes Payable				
<u>Years</u>	_	Principal		Interest		
2025 2026 2027 2028 2029 2030-2032	\$	888,213 907,625 825,575 426,425 116,539 291,346	\$	59,749 40,337 20,436 3,873		
Totals	<u>\$</u>	3,455,723	\$	124,395		

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

# NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

#### F. LEASE DISCLOSURES

#### Lessor - Lease Receivables

Business-Type Activities				Receivable
Lease Receivables Description	Date of Inception	Final Maturity	Interest Rates	Balance April 30, 2024
Lake Lots Office Space	05/01/2022 05/01/2022	04/30/2023 04/30/2031	3.00% 3.00%	\$ 1,180,770 149,853
Total Business-Type Activities				\$ 1,330,623

The City recognized \$109,938 of lease revenue during the fiscal year.

The City recognized \$51,659 of interest revenue during the fiscal year.

## G. NET POSITION

Net position reported on the government wide statement of net position at April 30, 2024, includes the following:

### **Governmental Activities**

Net Investment in Capital Assets Land Construction in progress Capital assets, net of accumulated depreciation Less: Long-term debt outstanding Plus: Noncapital long-term debt outstanding Less: Lease liability Less: Unamortized debt premium	\$ 22,642,619 46,455,276 115,307,172 (48,833,116) 17,495,000 (5,676,404) (1,149,928)
Total Net Investment in Capital Assets	\$ 146,240,619
Business-Type Activities	
Net Investment in Capital Assets Land Construction in progress Other capital assets, net of accumulated depreciation Less: Long-term debt outstanding Plus: Noncapital long-term debt outstanding	\$ 7,650,506 19,386,583 174,884,581 (17,528,143) 3,455,723
Total Net Investment in Capital Assets	\$ 187,849,250

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

# **NOTE IV - OTHER INFORMATION**

#### A. EMPLOYEES' RETIREMENT SYSTEM

The City contributes to three defined benefit pension plan, the Illinois Municipal Retirement Fund (IMRF), an agent-multiple-employer public employee retirement system; the Police Pension Plan which is a single-employer pension plan; and the Firefighters' Pension Plan which is a single-employer pension plan. The benefits, benefits levels, employee contributions and employer contributions for the plans are governed by Illinois Compiled Statutes and can only be amended by the Illinois General Assembly. The Police Pension Plan and the Firefighters' Pension Plan issue separate reports on the pension plans. IMRF does issue a publicly available report that includes financial statements and supplementary information for the plan as a whole, but not for individual employers. That report can be obtained from IMRF, 2211 York Road, Suite 500, Oak Brook, Illinois 60523.

### Illinois Municipal Retirement Fund

**Plan description.** All employees (other than those covered by the Police and Firefighters' Pension plans) hired in positions that meet or exceed the prescribed annual hourly standard must be enrolled in IMRF as participating members. IMRF has a two tier plan. Members who first participated in IMRF or an Illinois Reciprocal System prior to January 1, 2011 participate in Tier 1. All other members participate in Tier 2. For Tier 1 participants, pension benefits vest after 8 years of service. Participating members who retire at age 55 (at reduced benefits) or after age 60 (at full benefits) with 8 years of service are entitled to an annual retirement benefit, payable monthly for life in an amount equal to 1-2/3% of their final rate of earnings (average of the highest 48 consecutive months' earnings during the last 10 years) for credited service up to 15 years and 3% for each year thereafter.

Employees hired on or after January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 participants, pension benefits vest after 10 years of service. Participating members who retire at age 62 (at reduced benefits) or after age 67 (at full benefits) with 10 years of service are entitled to an annual retirement benefit, payable monthly for life in an amount equal to 1-2/3% of their final rate of earnings for the first 15 years of service credit, plus 2% for each year of service after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any 96 consecutive months within the last 10 years of service, divided by 96. Under Tier 2, the pension is increased ever year after retirement, upon reaching age 67, by the lesser of 3% of the original pension amount or 1/2 of the increase in the Consumer Price Index of the original pension amount.

*Plan membership.* At December 31, 2023, the measurement date, membership in the plan was as follows:

Retirees and beneficiaries	501
Inactive, non-retired members	429
Active members	493
Total	1,423

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

### NOTE IV - OTHER INFORMATION (cont.)

### A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

**Contributions.** As set by statute, City employees participating in IMRF are required to contribute 4.50% of their annual covered salary. The statute requires the City to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The City's actuarially determined contribution rate for calendar year 2023 was 6.56% of annual covered payroll for IMRF. The City also contributes for disability benefits, death benefits and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by the IMRF Board of Trustees, while the supplemental retirement benefits rate is set by statute.

**Net Pension Liability/(Asset).** The net pension liability/(asset) was measured as of December 31, 2023, and the total pension liability used to calculate the net pension liability/(asset) was determined by an actuarial valuation as of that date.

**Summary of Significant Accounting Policies.** For purposes of measuring the net pension liability/(asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of IMRF and additions to/deductions from IMRF fiduciary net position have been determined on the same basis as they are reported by IMRF. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at market value.

**Actuarial Assumptions.** The total pension liability for IMRF was determined by actuarial valuations performed as of December 31,2023 using the following actuarial methods and assumptions:

Actuarial cost method Asset valuation method Actuarial assumptions Investment Rate of Return Salary increases

y increases 2.85% to 13.75%,

including inflation

Price inflation 2.25%

**Mortality.** For non-disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male (adjusted 108%) and Female (adjusted 106.4%) tables, and future mortality improvements projected using scale MP-2021. For disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Disabled Retiree, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2021. For active members, the Pub-2010, Amount-Weighted, below-median income, General, Employee, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2021.

Long-Term Expected Real Rate of Return. The long-term expected rate of return on pension plan investments was determined using an asset allocation study in which best-estimate ranges of expected future real rates of return (net of pension plan investment expense and inflation) were developed for each major asset class. These ranges were combined to produce long-term expected rate of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

**Entry Age Normal** 

Market Value

7.25%

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

### NOTE IV - OTHER INFORMATION (cont.)

### A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

		Projected R	eturns/Risks
	Target	One Year	Ten Year
Asset Class	Allocation	Arithmetic	Geometric
Equities	34.50%	6.35%	5.00%
International equities	18.00%	8.00%	6.35%
Fixed income	24.50%	4.85%	4.75%
Real estate	10.50%	7.20%	6.30%
Alternatives	11.50%		
Private equity		12.35%	8.65%
Hedge funds		N/A	N/A
Commodities		7.20%	6.05%
Cash equivalents	1.00%	3.80%	3.80%

**Discount rate.** The discount rate used to measure the total pension liability for IMRF was 7.25%, the same as the prior valuation. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that City contributions will be made at rates equal to the difference between actuarially determined contribution rate and the member rate. Based on those assumptions, the fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on investments was applied to all periods of projected benefits to determine the total pension liability.

**Discount rate sensitivity.** The following is a sensitivity analysis of the net pension liability/(asset) to changes in the discount rate. The table below presents net pension liability/(asset) of the City calculated using the discount rate of 7.25% as well as what the net pension liability/(asset) would be if it were to be calculated using a discount rate that is 1-percentage-point lower (6.25%) or 1-percentage-point higher (8.25%) than the current rate:

	1% Decrease			Current Discount Rate	1% Increase		
Total pension liability Plan fiduciary net pension	\$	242,316,836 206,252,137	\$	217,324,019 206,252,137	\$	197,175,067 206,252,137	
Net pension liability/(asset)	\$	36,064,699	\$	11,071,882	\$	(9,077,070)	

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

# NOTE IV - OTHER INFORMATION (cont.)

### A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

Changes in net pension liability/(asset). The changes in net pension liability/(asset) for the calendar year ended December 31,2023 were as follows:

	Increase (Decrease)					
		Fotal Pension Liability (a)		Plan Fiduciary Net Position (b)		Net Pension iability/(Asset) (a) - (b)
Balances at December 31 ,2022 Service cost Interest on total pension liability Differences between expected and actual	\$	211,686,423 2,918,535 14,991,599 563,900	\$	189,682,906 - - -	\$	22,003,517 2,918,535 14,991,599 563,900
experience of the total pension liability Change of assumptions Benefit payments, including refunds of employee contributions		(106,412) (12,730,026)		(12,730,026)		(106,412) -
Contributions - employer Contributions - employee Net investment income Other (net transfer)		- - - -		2,244,645 1,481,346 21,284,857 4,288,409		(2,244,645) (1,481,346) (21,284,857) (4,288,409)
Balances at December 31 ,2023	\$	217,324,019	\$	206,252,137	\$	11,071,882
Plan fiduciary net position as a percentage of the total pension liability						94.91 %

Pension expense/(income) and deferred outflows of resources and deferred inflows of resources related to pensions. For the year ended April 30, 2024, the City recognized pension income of \$(3,502,320). The City reported deferred outflows and inflows of resources related to pension from the following sources:

	Deferred Outflows of Resources	 Deferred Inflows of Resources
Difference between expected and actual experience Assumption changes Net difference between projected and actual earnings on pension plan	\$ 1,373,941	\$ - 77,126
investments Contributions subsequent to the measurement date	10,902,998 866,243	 - -
Total	\$ 13,143,182	\$ 77,126

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

### NOTE IV - OTHER INFORMATION (cont.)

#### A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

The amount reported as deferred outflows resulting from contributions subsequent to the measurement date in the above table will be recognized as a reduction in the net pension liability/(asset) for the year ending April 30, 2025. The remaining amounts reported as deferred outflows and inflows of resources related to pensions (\$12,199,813) will be recognized in pension expense as follows:

Year Ending April 30,	Amount
2025	\$ 1,750,597
2026	4,079,733
2027	7,910,239
2028	(1,540,756)
Total	<u>\$ 12,199,813</u>

#### **Police Pension**

**Plan description.** Police sworn personnel are covered by the Police Pension Plan, which is a defined benefit single-employer pension plan. Although this is a single employer pension plan, the defined benefits and employee and employer contribution levels are governed by Illinois State Statutes (Chapter 40 ILCS 5/3) and may be amended only by the Illinois legislature. The City accounts for the plan as a pension trust fund.

As provided for in the Illinois Compiled Statutes, the Plan provides retirement benefits as well as death and disability benefits to employees grouped into two tiers. Tier 1 is for employees hired prior to January 1, 2011 and Tier 2 is for employees hired after that date. The following is a summary of the Police Pension Fund as provided for in Illinois Compiled Statutes.

Tier 1 - Covered employees attaining the age of 50 or more with 20 or more years of creditable service are entitled to receive an annual retirement benefit of one half of the salary attached to the rank on the last day of service, or for one year prior to the last day, whichever is greater. The pension shall be increased by 2.5% of such salary for each additional year of service over 20 years up to 30 years to a maximum of 75% of such salary. Employees with at least 8 years but less than 20 years of credited service may retire at or after age 60 and receive a reduced retirement benefit. The monthly pension of a police officer who retired with 20 or more years of service after January 1, 1977 shall be increased annually, following the first anniversary date of retirement and paid upon reaching at least the age 55, by 3% of the original pension and 3% compounded annually thereafter.

Tier 2 - Covered employees attaining the age of 55 or more with 10 or more years of creditable service are entitled to receive a monthly pension of 2.5% of the final average salary for each year of creditable service. The salary is initially capped at \$106,800 but increases annually thereafter and is limited to 75% of final average salary. Employees with 10 or more years of creditable service may retire at or after age 50 and receive a reduced retirement benefit. The monthly pension of a police shall be increased annually on the January 1 occurring either on or after the attainment of age 60 or the first anniversary of the pension start date, whichever is later. Each annual increase shall be calculated at 3% or onehalf the annual unadjusted percentage increase in the CPI, whichever is less.

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

# NOTE IV - OTHER INFORMATION (cont.)

#### A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

Police Pension (cont.)

Plan membership. At May 1, 2023, the actuarial valuation date, the Police Pension membership consisted of:

Retirees and beneficiaries Inactive, non-retired members	122 20
Active members	123
Total	265

**Contributions.** Covered employees are required to contribute 9.91% of their base salary to the Police Pension Plan. If an employee leaves covered employment with less than 20 years of service, accumulated employee contributions may be refunded without accumulated interest. The City is required to contribute the remaining amounts necessary to finance the plans as actuarially determined by an enrolled actuary. Effective January 1, 2011 the City's contributions must accumulate to the point where the past service cost for the Police Pension Plan is 90% funded by the year 2040. The City's actuarially determined contribution rate for the fiscal year ending April 30, 2024 was 53.04% of annual covered payroll.

**Net Pension Liability/(Asset).** The net pension liability/(asset) was measured as of April 30, 2024, and the total pension liability used to calculate the net pension liability/(asset) was determined by an annual actuarial valuation as of that date.

**Summary of Significant Accounting Policies.** The financial statements of the Police Pension Plan are prepared using the accrual basis of accounting. Plan member contributions are recognized in the period in which contributions are due. The City's contributions are recognized when due and a formal commitment to provide the contributions are made. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan.

Plan investments are reported at market value. Short-term investments are reported at cost, which approximated market value. Investments that do not have an established market are reported at estimated market values.

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

### NOTE IV - OTHER INFORMATION (cont.)

#### A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

#### Police Pension (cont.)

**Actuarial Assumptions.** The total pension liability was determined by an actuarial valuation performed as of April 30,2024 using the following actuarial methods and assumptions:

Actuarial cost method	Entry Age Normal
Asset valuation method	Market Value
Actuarial assumptions	
Interest rate	7.00%
Inflation	2.50%
Projected salary increases	2.85 - 13.75%
Cost-of-living adjustments	2.25%

Active Mortality is based on the PubS-2010 Study unadjusted using MP-2021 Improvement Rates applied on a fully generational basis. Retiree Mortality is based on the PubS-2010 Study adjusted by a factor of 1.15 for male retirees and unadjusted for female retirees using MP-2021 improvement rates. Disabled Mortality is based on the PubS-2010 Study for disabled participants adjusted by a factor of 1.08 for male disabled members and unadjusted for female disabled members using MP-2021 improvement rates. Survivors Mortality is based on the PubS-2010 Study unadjusted for male beneficiaries and adjusted by a factor of 1.15 for female beneficiaries using MP-2021 improvement rates.

Long-term expected real rate of return. The long-term expected rate of return on the Police Pension Plan's investments was determined using a building block method. The best estimate for future real rates of return are developed for each of the major asset classes. Future real rates of return are weighted based on representative expectations as disclosed in the Illinois Police Officers' Pension Investment Fund Actuarial Experience Study. Expectation inflation is added back in. Adjustment is made to reflect geometric returns. Best estimated or arithmetic real rates of return for each major asset class included in the Plan's target asset allocation as of April 30, 2024 are as follows:

Asset Class	Target	Long-Term Expected Real Rate of Return
Fixed income	30%	-0.60% - 7.15%
Domestic equities	28%	4.15% - 4.54%
International equities	33%	-0.25% - 5.31%
Real estate	8%	4.00%
Cash and cash equivalents	1%	-0.27%

Illinois Compiled Statutes (ILCS) limit the Plan's investments in equities, mutual funds and variable annuities to 65%. Securities in any one company should not exceed 5% of the total fund.

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

### NOTE IV - OTHER INFORMATION (cont.)

### A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

# Police Pension (cont.)

**Discount rate.** The discount rate used to measure the total pension liability for the Police Pension Plan was 7.00%, the same as the prior valuation. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that City contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on Plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Discount rate sensitivity.** The following is a sensitivity analysis of the net pension liability to changes in the discount rate. The table below presents the pension liability of the City calculated using the discount rate of 7.00% as well as what the net pension liability would be if it were to be calculated using a discount rate that is 1-percentage-point lower (6.00%) or 1-percentage-point higher (8.00%) than the current rate:

	1% Decrease	ate_ 1% Increase		
Total pension liability Plan fiduciary net position	\$ 223,387,331 114,637,683	\$ 195,460,041 114,637,683	\$ 172,709,268 114,637,683	
Net pension liability	\$ 108,749,648	\$ 80,822,358	<u>\$ 58,071,585</u>	

**Changes in net pension liability/(asset).** The City's changes in net pension liability/(asset) for the calendar year ended April 30, 2024 was as follows:

	Increase (Decrease)					
		Fotal Pension Liability (a)	Plan Fiduciary Net Position (b)			Net Pension ability/Asset (a) - (b)
Balances at April 30, 2023	\$	187,964,908	\$	106,337,367	\$	81,627,541
Service cost		2,780,259		-		2,780,259
Interest on total pension liability		13,016,988		-		13,016,988
Differences between expected and actual experience of						
the total pension liability		1,147,296		-		1,147,296
Benefit payments, including refunds of employee						
contributions		(9,576,577)		(9,576,577)		-
Contributions - employer		-		6,701,080		(6,701,080)
Contributions - employee		-		1,252,012		(1,252,012)
Contributions - other		127,167		127,167		-
Net investment income		-		9,882,455		(9,882,455)
Administration	_		_	(85,821)		85,821
Balances at April 30, 2024	\$	195,460,041	\$	114,637,683	\$	80,822,358

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

### NOTE IV - OTHER INFORMATION (cont.)

### A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

Police Pension (cont.)

**Pension expense and deferred outflows of resources and deferred inflows of resources related to pensions.** For the year ended April 30, 2024, the City recognized pension expense of \$10,320,721. The City reported deferred outflows and inflows of resources related to pension from the following sources:

	Deferred Outflows of Resources	 Deferred Inflows of Resources
Difference between expected and actual experience Assumption changes Net difference between projected and actual earnings on pension plan	\$ 9,218,811 773,115	\$ 1,723,032 968,072
investments	4,046,675	<u>-</u>
Total	\$ 14,038,601	\$ 2,691,104

The amounts reported as deferred outflows and inflows of resources related to pensions (\$11,347,497) will be recognized in pension expense as follows:

Year Ending April 30,	Amount
2025 2026 2027 2028 2029	\$ 1,434,317 6,014,565 2,601,947 1,105,452 191,216
Total	\$ 11,347,497

# Firefighters' Pension

**Plan description.** Fire sworn personnel are covered by the Firefighters' Pension Plan, which is a defined benefit single-employer pension plan. Although this is a single employer pension plan, the defined benefits and employee and employer contribution levels are governed by Illinois State Statutes (Chapter 40 ILCS 5/3) and may be amended only by the Illinois legislature. The City accounts for the plan as a pension trust fund.

As provided for in the Illinois Compiled Statutes, the Firefighters' Pension Plan provides retirement benefits as well as death and disability benefits to employees grouped into two tiers. Tier 1 is for employees hired prior to January 1, 2011 and Tier 2 is for employees hired after that date. The following is a summary of the Firefighters' Pension Plan as provided for in Illinois Compiled Statutes.

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

# NOTE IV - OTHER INFORMATION (cont.)

### A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

# Firefighters' Pension (cont.)

Tier 1 - Covered employees attaining the age of 50 or more with 20 or more years of creditable service are entitled to receive a monthly retirement benefit of one half of the monthly salary attached to the rank held in the fire service at the date of retirement. The monthly pension shall be increased by one twelfth of 2.5% of such monthly salary for each additional month over 20 years of service through 30 years of service to a maximum of 75% of such monthly salary. Employees with at least 10 years but less than 20 years of credited service may retire at or after age 60 and receive a reduced retirement benefit. The monthly pension of a firefighter who retired with 20 or more years of service after January 1, 1977 shall be increased annually, following the first anniversary date of retirement and paid upon reaching at least the age 55, by 3% of the original pension and 3% compounded annually thereafter.

Tier 2 - Covered employees attaining the age of 55 or more with 10 or more years of creditable service are entitled to receive a monthly pension of 2.5% of the final average salary for each year of creditable service. The salary is initially capped at \$106,800 but increases annually thereafter and is limited to 75% of final average salary. Employees with 10 or more years of creditable service may retire at or after age 50 and receive a reduced retirement benefit. The monthly pension of a firefighter shall be increased annually on the January 1 occurring either on or after the attainment of age 60 or the first anniversary of the pension start date, whichever is later. Each annual increase shall be calculated at 3% or one-half the annual unadjusted percentage increase in the CPI, whichever is less.

*Plan membership.* At May 1, 2023, the actuarial valuation date, the Firefighters' Pension Plan membership consisted of:

Retirees and beneficiaries	107
Inactive, non-retired members	23
Active members	109
Total	239

**Contributions.** Participants contribute a fixed percentage of their base salary to the plans. At April 30, 2024, the contribution percentage was 9.455%. If a participant leaves covered employment with less than 20 years of service, accumulated participant contributions may be refunded without accumulated interest. The City is required to contribute the remaining amounts necessary to finance the plans as actuarially determined by an enrolled actuary. Effective January 1, 2011 the City's contributions must accumulate to the point where the past service cost for the Firefighters' Pension Plan is 90% funded by the year 2040. The City's actuarially determined contribution rate for the fiscal year ending April 30, 2024 was 52.24% of annual covered payroll.

**Net pension liability/(asset).** The net pension liability/(asset) was measured as of April 30, 2024, and the total pension liability used to calculate the net pension liability/(asset) was determined by an annual actuarial valuation as of that date.

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

### NOTE IV - OTHER INFORMATION (cont.)

### A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

Firefighters' Pension (cont.)

**Summary of significant accounting policies.** The financial statements of the Firefighters' Pension Plan are prepared using the accrual basis of accounting. Plan member contributions are recognized in the period in which contributions are due. The City's contributions are recognized when due and a formal commitment to provide the contributions are made. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan.

Plan investments are reported at market value. Short-term investments are reported at cost, which approximated market value. Investments that do not have an established market are reported at estimated market values.

**Actuarial assumptions.** The total pension liability was determined by an actuarial valuation performed as of April 30, 2024 using the following actuarial methods and assumptions:

Actuarial cost method	Entry Age Normal
Asset valuation method	Market Value
Actuarial assumptions	
Interest rate	7.00%
Inflation	2.50%
Projected salary increases	3.50% - 17.61%
Cost-of-living adjustments	2.25%

Active Mortality is based on the PubS-2010 Study unadjusted using MP-2021 Improvement Rates applied on a fully generational basis. Retiree Mortality is based on the PubS-2010 Study adjusted by a factor of 1.081 for male retirees and unadjusted for female retirees using MP-2021 improvement rates. Disabled Mortality is based on the PubS-2010 Study for disabled participants adjusted by a factor of 1.178 for male disabled members and unadjusted for female disabled members using MP-2021 improvement rates. Survivors Mortality is based on the PubS-2010 Study unadjusted for male beneficiaries and adjusted by a factor of 1.098 for female beneficiaries using MP-2021 improvement rates.

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

### NOTE IV - OTHER INFORMATION (cont.)

### A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

### Firefighters' Pension (cont.)

Long-term expected real rate of return. The long-term expected rate of return on the Firefighters' Pension Plan's investments was determined using a building block method. The best estimate for future real rates of return are developed for each of the major asset classes. Future real rates of return are weighted based on the target allocation within the Marquette Associates for the Illinois Firefighters' Pension Investment Fund, dated April 29, 2022. Expectation inflation is added back in. Adjustment is made to reflect geometric returns. Best estimated or arithmetic real rates of return for each major asset class included in the Plan's target asset allocation as of April 30, 2024 are as follows:

Asset Class	Target	Long-Term Expected Real Rate of Return
Fixed income	32%	0.80% - 1.60%
Large-cap equity	45%	5.20%
Mid-cap equity	5%	7.00%
Small-cap equity	5%	8.60%
International equity	5%	5.10% - 5.50%
Real estate	5%	4.90% - 5.10%
Cash and cash equivalents	3%	-0.60%

Illinois Compiled Statutes (ILCS) limit the Plan's investments in equities, mutual funds and variable annuities to 65%. Securities in any one company should not exceed 5% of the total fund.

**Discount rate.** The discount rate used to measure the total pension liability for the Firefighters' Pension Plan was 7.00%, the same as the prior valuation. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that City contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on Plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Discount rate sensitivity.** The following is a sensitivity analysis of the net pension liability to changes in the discount rate. The table below presents the pension liability of the City calculated using the discount rate of 7.00% as well as what the net pension liability would be if it were to be calculated using a discount rate that is 1-percentage-point lower (6.00%) or 1-percentage-point higher (8.00%) than the current rate:

	1% Decrease	ate 1% Increase		
Total pension liability Plan fiduciary net position	\$ 181,816,148 100,095,649	\$ 159,755,096 100,095,649	\$ 141,705,918 100,095,649	
Net pension liability	\$ 81,720,499	\$ 59,659,447	\$ 41,610,269	

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

# NOTE IV - OTHER INFORMATION (cont.)

### A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

Firefighters' Pension (cont.)

**Changes in net pension liability/(asset).** The City's changes in net pension liability/(asset) for the calendar year ended April 30, 2024 was as follows:

	Increase (Decrease)					
	Total Pension Liability		Plan Fiduciary Net Position			Net Pension iability/Asset
	_	(a)	_	(b)	_	(a) - (b)
Balances at April 30, 2023	\$	154,367,948	\$	88,075,206	\$	66,292,742
Service cost		2,652,736		-		2,652,736
Interest on total pension liability		10,731,299		-		10,731,299
Differences between expected and actual experience of						
the total pension liability		(562,418)		-		(562,418)
Benefit payments, including refunds of employee		, ,				,
contributions		(7,444,679)		(7,444,679)		-
Contributions - employer		-		5,612,195		(5,612,195)
Contributions - employee		-		1,015,767		(1,015,767)
Contributions - Other		10,210		10,210		
Net investment income (loss)		-		12,889,867		(12,889,867)
Administration	_	<u>-</u>	_	(62,917)		62,917
Balances at April 30, 2024	\$	159,755,096	\$	100,095,649	\$	59,659,447

**Pension expense and deferred outflows of resources and deferred inflows of resources related to pensions.** For the year ended April 30, 2024, the City recognized pension expense of \$6,133,207. The City reported deferred outflows and inflows of resources related to pension from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Difference between expected and actual experience Assumption changes Net difference between projected and actual earnings on pension plan	\$	4,655,207 2,981,376	\$	2,632,695 81,593
investments		_		1,916,215
Total	\$	7,636,583	\$	4,630,503

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

### NOTE IV - OTHER INFORMATION (cont.)

### A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

### Firefighters' Pension (cont.)

The amounts reported as deferred outflows and inflows of resources related to pensions (\$3,006,080) will be recognized in pension expense as follows:

Year Ending April 30,				Amount
2025 2026 2027 2028 2029				\$ (1,113,107) 2,487,325 869,636 (411,589) 1,173,815
Total				\$ 3,006,080
Aggregate Pension Information	IMRF	Police Pension	Firefighters'	<b>T</b> (c)
	IIVII XI		Pension	Total
Net pension liability	\$ 11,071,882	\$ 80,822,358	\$ 59,659,447	\$ 151,553,687
Net pension liability  Deferred outflows of resources related to pensions	\$ 11,071,882	\$ 80,822,358		
Deferred outflows of resources related	\$ 11,071,882	\$ 80,822,358 \$ 14,038,601	\$ 59,659,447	\$ 151,553,687

### B. RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors and omissions; workers compensation; and health care of its employees for which the City is self-insured and carries supplemental commercial insurance. The City maintains internal service funds for its self-insured employees' health insurance program, and its general liability, property, and worker's compensation insurance claims. Each participating fund makes payments to the self-insurance funds for amounts which are determined based on historical claims experience.

### Self-Insurance

For combined medical and prescription drug claims, the uninsured risk of loss is \$155,000 per covered individual on a July 1 through June 30 basis. Coverage from a private insurance company is maintained for losses in excess of the stop loss amount. An independent claims administrator performs all claim handling procedures.

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

### NOTE IV - OTHER INFORMATION (cont.)

### **B. RISK MANAGEMENT** (cont.)

### Self Insurance (cont.)

Self-insurance is in effect up to a stop loss of \$125,000 per occurrence for general liability, \$25,000 for property, and \$550,000 per occurrence for worker's compensation for the fire and police departments and \$450,000 for all other departments of the City. In addition, the City has an aggregate retention of \$590,000 for liability and property losses. The City has purchased commercial insurance for coverage in excess of self-insured reserve limits and for all other risks of loss. Settled claims have not exceeded the commercial coverage in any of the past three years.

A liability for a claim is established if information indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss is reasonably estimable. Liabilities include an amount for claims that have been incurred but not reported. The City does not allocate overhead costs or other nonincremental costs to the claims liability.

### **Claims Liability**

	Casualty Insurance		Health		Totals	
Claims payable - April 30, 2022	\$	4,904,000	\$	-	\$	4,904,000
Current year claims and changes in estimates		2,397,686		-		2,397,686
Claim payments		(2,671,382)		-		(2,671,382)
Claims payable - April 30, 2023		4,630,304		-		4,630,304
Current year claims and changes in estimates		4,130,937		8,423,305		12,554,242
Claim payments		(2,867,241)		(8,020,887)	_	(10,888,128)
Claims payable - April 30, 2024	\$	5,894,000	\$	402,418	\$	6,296,418

#### C. COMMITMENTS AND CONTINGENCIES

Claims and judgments are recorded as liabilities if all the conditions of Governmental Accounting Standards Board pronouncements are met. The liability and expenditure for claims and judgments are only reported in governmental funds if it has matured. Claims and judgments are recorded in the government-wide statements and proprietary funds as expenses when the related liabilities are incurred.

The City has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursements to the grantor agency for expenditures disallowed under terms of the grants. Management believes such disallowances, if any, would be immaterial.

The City has commitments to active construction projects to be financed primarily from capital projects and enterprise funds as of April 30, 2024. The total outstanding commitments of the City as of April 30, 2024 are \$34,990,180.

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

### NOTE IV - OTHER INFORMATION (cont.)

### C. COMMITMENTS AND CONTINGENCIES (cont.)

The City has the following encumbrances outstanding at year end expected to be honored upon performance by the vendor:

General	\$ 5,767,565
Library	2,030,240
Motor Fuel Tax	1,063,463
Nonmajor Governmental	15,328,299
Water	18,302,754
Sewer	4,743,155
Bloomington Arena	6,769,555
Stormwater Management	3,608,333
Solid Waste	378,641
Nonmajor Enterprise	2,310,688
Internal Service	 2,980
	 _
Total	\$ 60,305,673

#### D. JOINT VENTURES

### Bloomington-Normal Public Transit System

The Bloomington-Normal Public Transit System (System) is a joint venture between the City of Bloomington and the Town of Normal for the purpose of engaging in a wide variety of activities necessary for operation of a transit system within the corporate limits of the two governmental entities. The governing Board is comprised of 4 City representatives and 3 Town representatives. The System is funded primarily through federal and state governmental assistance. Other revenue sources include fares and contractual fees. Any deficits incurred by the System are to be made up by the City and Town in accordance with a prescribed formula. The System's financial activities, other than operating subsidies and advances from the City, are not included in the City's reporting entity. The report may be obtained from the System at 351 Wylie Drive, Normal, IL 61761 or on-line at www.connect-transit.com.

#### E. OTHER POSTEMPLOYMENT BENEFITS

**Plan description.** The City's defined benefit OPEB plan, the Retiree Benefits Plan (RBP), provides insurance coverage for eligible retirees and their spouses through the City's group health insurance plan, which covers both active employees and retired members (or other qualified terminated employees) participating in the plan at blended rates. The RBP is a single-employer defined benefit OPEB plan administered by the City which does not issue a stand-alone financial report. The plan is funded on a pay-as-you-go basis and no assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

**Benefits provided.** The RBP provides healthcare, dental, vision, and and life insurance benefits for retirees and their dependents. Pre and post-Medicare post-retirement medical coverage is available to all City employees who retire under the requirements of applicable pension plans. Participants contribute the full premiums, with the exception of the PSEBA police & fire personnel.

### NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

### NOTE IV - OTHER INFORMATION (cont.)

### E. OTHER POSTEMPLOYMENT BENEFITS (cont.)

**Employees covered by benefit terms.** At April 30, 2022, the actuarial valuation date, the following employees were covered by the benefit terms:

Inactive plan members or beneficiaries currently receiving benefit payments Active plan members	102 678
Total	780

**Total OPEB liability.** The City's total OPEB liability of \$22,580,445 was measured as of April 30 ,2024, and was determined by an actuarial valuation as of April 30, 2024.

**Actuarial assumptions and other inputs.** The total OPEB liability in the April 30, 2024 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation 2.50% Salary increases 3.25%

Healthcare participation rate Medicare ineligible - 60%; Medicare eligible - 20%

Initial rate of 7.75%, grading down to 4% for 2033 and

Healthcare cost trend rates after

Retirees' share of benefit-related costs 100%, except PSEBA personnel at 0%

Mortality rates were based on the Pub-2010 generational table scaled using MP-2021 and applied on a gender-specific and job class basis.

The actuarial assumptions used in the April 30,2024 valuation were based on the results of an actuarial experience study completed by an independent actuary.

**Discount rate.** At April 20, 2024, the discount rate used to measure the total OPEB liability was a blended rate of 4.07%, which was a change from the April 30, 2023 rate of 3.53%. Since the plan is financed on a pay-as-you-go basis, the discount rate is based on the Bond Buyer 20-Bond GO Index.

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

### NOTE IV - OTHER INFORMATION (cont.)

### E. OTHER POSTEMPLOYMENT BENEFITS (cont.)

Changes in the total OPEB liability.

	_	Total OPEB Liability			
Balances at April 30, 2023	\$	15,049,733			
Service cost		370,707			
Interest		529,580			
Differences between expected and actual experience		6,674,209			
Changes in assumptions or other inputs		792,541			
Benefit payments	_	(836,325)			
Balances at April 30, 2024	<u>\$</u>	22,580,445			

Changes of assumptions and other inputs reflect a change in the discount rate from 3.53% in 2023 to 4.07% in 2024.

**Sensitivity of the total OPEB liability to changes in the discount rate.** The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (3.07%) or 1-percentage-point higher (5.07%) than the current discount rate:

	1% Decrease		Discount Rate		1% Increase	
	(3.07%)		(4.07%)		(5.07%)	
Total OPEB liability	\$	25,444,000	\$	22,580,445	\$	20,183,000

Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates. The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower (6.75% decreasing to 3.00%) or 1-percentage-point higher (8.75% decreasing to 5.00%) than the current healthcare cost trend rates:

	1% Decrea (6.75% Decreasing 3.00%)		ealthcare Cost Frend Rates (7.75% ecreasing to 4.00%)	1% Increase (8.75% Decreasing to 5.00%)
Total OPEB liability	\$	19,886,000	\$ 22,580,445	\$ 25,852,000

*OPEB* expense and deferred outflows of resources and deferred inflows of resources related to *OPEB*. For the year ended April 30, 2024, the City recognized OPEB expense of \$1,239,278. At April 30, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

### NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended April 30, 2024

### NOTE IV - OTHER INFORMATION (cont.)

### E. OTHER POSTEMPLOYMENT BENEFITS (cont.)

		Deferred Outflows of Resources	Deferred Inflows of Resources		
Differences between expected and actual expected actual expected and actual expected actual expect	erience \$	6,598,121 2,679,668	\$	2,954,763 1,098,666	
Total	<u>\$</u>	9,277,789	\$	4,053,429	

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended April 30:	 Amount			
2025	\$ 338,990			
2026	338,990			
2027	338,990			
2028	338,990			
2029	339,291			
Thereafter	 3,529,109			
Total	\$ 5,224,360			

### F. EFFECT OF NEW ACCOUNTING STANDARDS ON CURRENT-PERIOD FINANCIAL STATEMENTS

The Governmental Accounting Standards Board (GASB) has approved the following:

- Statement No. 100, Accounting Changes and Error Corrections—an amendment of GASB Statement No. 622
- Statement No. 101, Compensated Absences
- Statement No. 102, Certain Risk Disclosures
- Statement No. 103, Financial Reporting Model Improvements

When they become effective, application of these standards may restate portions of these financial statements.



DETAILED SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGETARY BASIS - GENERAL FUND For the Year Ended April 30, 2024

	Budgeted Amounts						•	
DEVENUES	_	Original	_	Final		Actual		ariance with inal Budget
REVENUES  Taxes Intergovernmental Licenses and permits Charges for services Fines and forfeitures Investment income Other Total Revenues	\$	99,825,291 272,361 1,602,811 17,378,512 703,000 1,802,050 552,197 122,136,222	\$	99,825,291 272,361 1,602,811 17,378,512 703,000 1,802,050 552,197 122,136,222	\$	110,964,002 3,938,542 1,692,245 15,670,372 979,598 2,120,595 624,804 135,990,158	\$	11,138,711 3,666,181 89,434 (1,708,140) 276,598 318,545 72,607 13,853,936
EXPENDITURES Current:								
General government Public safety Highways and streets		22,484,860 65,627,147 8,792,375		24,874,702 68,731,075 9,493,614		27,907,064 61,455,823 9,178,767		(3,032,362) 7,275,252 314,847
Culture and recreation Parking Capital outlay Debt Service		12,495,171 536,591 5,976,786		12,735,035 517,221 8,749,193		13,461,127 486,544 7,753,253		(726,092) 30,677 995,940
Principal Interest and fiscal agent fees Total Expenditures		1,452,802 99,893 117,465,625		1,452,802 99,893 126,653,535		1,790,981 262,098 122,295,657	_	(338,179) (162,205) 4,357,878
Excess (deficiency) of revenues over (under) expenditures	_	4,670,597	_	(4,517,313)		13,694,501		18,211,814
OTHER FINANCING SOURCES (USES)								
Transfers in Transfers out Proceeds from sale of capital assets Lease proceeds		3,278,655 (11,396,566) 12,000		3,278,655 (24,144,187) 12,000		3,238,246 (22,330,583) 126,229 3,531,394		(40,409) 1,813,604 114,229 3,531,394
Total Other Financing Sources (Uses)		(8,105,911)		(20,853,532)		(15,434,714)		5,418,818
Net Change in Fund Balance - Budgetary Basis	\$	(3,435,314)	\$	(25,370,845)		(1,740,213)	\$	23,630,632
Change in encumbrances						335,412		
Net Change in Fund Balance - GAAP Basis						(1,404,801)		
FUND BALANCE - Beginning of Year					_	59,498,698		
FUND BALANCE - END OF YEAR					\$	58,093,897		

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES
IN FUND BALANCE - BUDGET AND ACTUAL - BUDGETARY BASIS - LIBRARY FUND
For the Year Ended April 30, 2024

	_	Budgeted	l Am	ounts			
	_	Original		Final	Actual		ariance with inal Budget
REVENUES  Taxes Intergovernmental Charges for services Investment income Other Total Revenues	\$	6,401,000 5,088,040 10,000 125,000 652,921 12,276,961	\$	6,401,000 5,088,040 10,000 125,000 652,921 12,276,961	\$ 6,356,780 5,088,093 9,382 616,849 748,946 12,820,050	\$	(44,220) 53 (618) 491,849 <u>96,025</u> 543,089
EXPENDITURES Current							
Current: Culture and recreation Capital outlay Total Expenditures		6,364,921 - 6,364,921	_	7,861,934 10,227,218 18,089,152	 6,364,113 (46,415) 6,317,698	_	1,497,821 10,273,633 11,771,454
Excess (deficiency) of revenues over (under) expenditures		5,912,040		<u>(5,812,191</u> )	6,502,352		12,314,543
OTHER FINANCING SOURCES (USES)							
Transfers out Total Other Financing Sources		(1,081,456)		(1,081,456)	 (1,081,456)		<del>-</del>
(Uses)		(1,081,456)		(1,081,456)	 (1,081,456)		<del>_</del>
Net Change in Fund Balance - Budgetary Basis	\$	4,830,584	\$	(6,893,647)	5,420,896	\$	12,314,543
Change in encumbrances					(9,533,308)		
Net Change in Fund Balance - GAAP Basis					(4,112,412)		
FUND BALANCE - Beginning of Year					 10,992,984		
FUND BALANCE - END OF YEAR					\$ 6,880,572		

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES
IN FUND BALANCE - BUDGET AND ACTUAL - BUDGETARY BASIS - MOTOR FUEL TAX FUND
For the Year Ended April 30, 2024

		Budgeted	l An	nounts				
		Original		Final		Actual	•	ariance with inal Budget
REVENUES Intergovernmental Investment income Other Total Revenues	\$	3,000,000 250,000 1,945,207 5,195,207	\$	3,000,000 250,000 1,945,207 5,195,207	\$	3,519,205 1,455,955 - 4,975,160	\$	519,205 1,205,955 (1,945,207) (220,047)
EXPENDITURES Current:								
Current: Highways and streets Capital outlay Total Expenditures	_	1,590,000 25,103,600 26,693,600	_	1,838,360 25,111,363 26,949,723		1,403,161 23,885 1,427,046	_	435,199 25,087,478 25,522,677
Net Change in Fund Balance - Budgetary Basis	<u>\$</u>	(21,498,393)	\$	(21,754,516)		3,548,114	\$	25,302,630
Change in encumbrances						807,340		
Net Change in Fund Balance - GAAP Basis						4,355,454		
FUND BALANCE - Beginning of Year					_	25,203,181		
FUND BALANCE - END OF YEAR					\$	29,558,635		

### ILLINOIS MUNICIPAL RETIREMENT FUND

### SCHEDULE OF CHANGES IN THE CITY'S NET PENSION LIABILITY AND RELATED RATIOS Last Nine Fiscal Years

	2016	2017	2018
Total pension liability			
Service cost	\$ 2,438,585	\$ 2,423,453	\$ 2,466,445
Interest	11,892,995	12,404,365	12,799,504
Differences between expected and actual experience	2,047,317	254,798	301,207
Changes of assumptions	400,338	(618,202)	(5,523,896)
Benefit payments, including refunds of member contributions	(9,112,267)	(9,889,519)	(9,873,710)
Net change in total pension liability	7,666,968	4,574,895	169,550
Total pension liability - beginning	162,121,822	169,788,790	174,363,685
Total pension liability - ending (a)	\$ 169,788,790	\$ 174,363,685	\$ 174,533,235
Plan fiduciary net position			
Employer contributions	\$ 3,951,246	\$ 3,474,535	\$ 3,317,993
Employee contributions	1,032,762	1,055,315	1,112,406
Net investment income	722,524	10,010,192	27,636,082
Benefit payments, including refunds of member contributions	(9,112,267)	(9,889,519)	(9,873,710)
Other (net transfer)	3,197,196	468,303	(3,489,742)
Net change in plan fiduciary net position	(208,539)	5,118,826	18,703,029
Plan fiduciary net position - beginning	146,569,008	146,360,469	151,479,295
Plan fiduciary net position - ending (b)	\$ 146,360,469	\$ 151,479,295	\$ 170,182,324
Employer's net pension liability/(asset) - ending (a) - (b)	\$ 23,428,321	\$ 22,884,390	\$ 4,350,911
Plan fiduciary net position as a percentage of the total			
pension liability	86.20%	86.88%	97.51%
Covered payroll	\$ 23,076,791	\$ 23,264,707	\$ 23,980,748
Employer's net pension liability/(asset) as a percentage			
of covered payroll	101.52%	98.37%	18.14%

### **Notes to Schedule:**

The City implemented GASB Statement No. 68 in fiscal year 2016. Information prior to fiscal year 2016 is not available.

2019	2020	2021	2022	2023	2024
\$ 2,320,007 12,799,158 1,987,036	\$ 2,524,406 13,226,149 3,941,281	\$ 2,662,598 13,831,273 1,544,968	\$ 2,639,723 14,127,760 1,045,842	\$ 2,698,135 14,522,985 1,700,286	\$ 2,918,535 14,991,599 563,900
5,112,886 (10,075,605)	(11,018,570)	(1,844,608) (11,810,211)	(12,376,405)	(12,405,906)	(106,412) (12,730,026)
12,143,482	8,673,266	4,384,020	5,436,920	6,515,500	5,637,596
174,533,235 \$ 186,676,717	186,676,717 \$ 195,349,983	195,349,983 \$ 199,734,003	199,734,003 \$ 205,170,923	205,170,923 \$ 211,686,423	211,686,423 \$ 217,324,019
\$ 3,574,267 1,131,496 (10,142,546) (10,075,605) 2,892,485 (12,619,903)	\$ 3,406,699 1,178,245 30,346,297 (11,018,570) 1,053,440 24,966,111	\$ 4,800,262 1,293,419 26,578,148 (11,810,211) (1,288,221) 19,573,397	\$ 3,525,716 1,285,251 35,186,021 (12,376,405) (326,654) 27,293,929	\$ 2,910,208 1,391,384 (30,556,823) (12,405,906) (1,051,815) (39,712,952)	\$ 2,244,645 1,481,346 21,284,857 (12,730,026) 4,288,409 16,569,231
170,182,324	157,562,421	182,528,532	202,101,929	229,395,858	189,682,906
\$ 157,562,421	\$ 182,528,532	\$ 202,101,929	\$ 229,395,858	\$ 189,682,906	\$ 206,252,137
\$ 29,114,296	\$ 12,821,451	\$ (2,367,926)	\$ (24,224,935)	\$ 22,003,517	\$ 11,071,882
84.40%	93.44%	101.19%	111.81%	89.61%	94.91%
\$ 25,116,102	\$ 26,023,833	\$ 28,334,565	\$ 28,026,527	\$ 29,820,687	\$ 32,845,930
115.92%	49.27%	-8.36%	-86.44%	73.79%	33.71%

### **ILLINOIS MUNICIPAL RETIREMENT FUND**

SCHEDULE OF EMPLOYER CONTRIBUTIONS
Last Nine Fiscal Years

	2016	2017	2018	2019	2020
Actuarially determined Contributions in relation to the	\$ 3,103,828	\$ 3,177,959	\$ 3,064,740	\$ 3,199,791	\$ 2,597,179
actuarially determined contribution Contribution deficiency	(3,951,246)	(3,474,535)	(3,317,993)	(3,574,267)	(3,406,699)
(excess)	<u>\$ (847,418)</u>	\$ (296,576)	\$ (253,253)	\$ (374,476)	\$ (809,520)
Covered payroll	\$ 23,139,430	\$ 23,503,387	\$ 24,359,199	\$ 25,418,679	\$ 26,794,077
Contributions as a percentage of covered payroll	17.08%	14.78%	13.62%	14.06%	12.71%
	2021	2022	2023	2024	
Actuarially determined Contributions in relation to the	\$ 3,578,656	\$ 3,436,052	\$ 2,865,768	\$ 2,226,954	
actuarially determined contribution	(4,800,262)	(3,525,716)	(2,910,208)	(2,244,645)	
Contribution deficiency (excess)	\$ (1,221,606)	\$ (89,664)	\$ (44,440)	<u>\$ (17,691)</u>	
Covered payroll	\$ 28,231,886	\$ 28,624,580	\$ 30,429,101	\$ 34,207,347	
Contributions as a percentage of covered payroll	17.00%	12.32%	9.56%	6.56%	

### Notes to Schedule:

The City implemented GASB Statement No. 68 in fiscal year 2016. Information prior to fiscal year 2016 is not available.

### Valuation date:

Actuarially determined contribution rates are calculated as of December 31 each year, which are 4 months prior to the beginning of the fiscal year in which contributions are reported, and are not available on a fiscal year basis.

Methods and assumptions used to determine contribution rates:

Actuarial cost method Aggregate entry age normal

Amortization method Level percentage of payroll, closed

Remaining amortization period 20 years

Asset valuation method 5-Year smoothed market; 20% corridor

Inflation 2.25%

Salary increases 2.75% to 13.75% including inflation

Investment rate of return 7.25%

Retirement Age Experience-based table of rates that are specific to the type of

eligibility condition

Mortality PUB-2010 adjusted and with future mortality improvements

projected using scale MP-2020

### **POLICE PENSION FUND**

### SCHEDULE OF CHANGES IN THE CITY'S NET PENSION LIABILITY AND RELATED RATIOS Last Ten Fiscal Years

	 2015		2016		2017	 2018
Total pension liability						
Service cost Interest	\$ 2,726,173 7,598,217	\$	2,518,445 7,961,798	\$	2,481,510 8,806,662	\$ 2,655,216 9,486,867
Differences between expected and actual	7,390,217		7,901,790		0,000,002	9,400,007
experience	-		3,750,208		3,058,467	151,124
Changes of assumptions Changes of benefit terms	-		3,392,308		1,304,863 -	-
Benefit payments, including refunds of	(,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		( ()		()	(2 (22 2 (2)
member contributions  Net change in total pension liability	 (4,889,439) 5,434,951		(5,371,307) 12,251,452		(5,735,238) 9,916,264	 (6,133,349) 6,159,858
Net change in total pension hability	5,454,951		12,201,402		3,310,204	0,109,000
Total pension liability - beginning	 110,990,673		116,425,624	_	128,677,076	138,593,340
Total pension liability - ending (a)	\$ 116,425,624	<u>\$</u>	128,677,076	\$	138,593,340	\$ 144,753,198
Plan fiduciary net position						
Employer contributions	\$ 3,758,826	\$	4,690,359	\$	4,947,245	\$ 5,429,839
Employee contributions Other contributions	998,827		1,039,974 118,866		1,090,131 23,986	1,125,471 56,902
Net investment income	4,683,824		(245,101)		7,946,053	6,794,179
Benefit payments, including refunds of	(4.000.400)		(5.074.007)		/F 70F 000\	(0.400.040)
member contributions Administration	(4,889,438) (58,926)		(5,371,307) (88,855)		(5,735,238) (80,336)	(6,133,349) (74,143)
Net change in plan fiduciary net	<u> </u>		, , , , ,			<u> </u>
position	4,493,113		143,936		8,191,841	7,198,899
Plan fiduciary net position - beginning	 59,449,697		63,942,810		64,086,746	72,278,587
Plan fiduciary net position - ending (b)	\$ 63,942,810	\$	64,086,746	\$	72,278,587	\$ 79,477,486
City's net pension liability - ending (a) -						
(b)	\$ 52,482,814	\$	64,590,330	\$	66,314,753	\$ 65,275,712
<b>B.</b> 61. 1						
Plan fiduciary net position as a percentage of the total pension liability	54.92%		49.80%		52.15%	54.91%
percentage of the total pension hability	J4.J2 /0		43.0070		JZ. 1070	04.0170
Covered payroll	\$ 10,408,623	\$	10,843,786	\$	11,133,837	\$ 11,309,331
City's net pension liability as a percentage of covered payroll	504.22%		595.64%		595.61%	577.18%

_	2019		2020		2021		2022		2023		2024
\$	2,699,824	\$	2,739,948	\$	2,901,009	\$	2,894,068	\$	2,526,891	\$	2,780,259
	9,908,609		10,363,574		11,183,498		11,382,322		11,970,955		13,016,988
	604,652		2,811,551		(103,906)		(3,234,569)		10,766,369		1,147,296
	-		2,325,560		-		-		(1,452,105)		-
	-		1,049,860		-		-		80,718		127,167
	(6,403,290)		(7,023,863)		(7,738,454)		(8,212,168)		(8,829,343)		(9,576,577)
	6,809,795		12,266,630		6,242,147		2,829,653		15,063,485		7,495,133
_	144,753,198		151,562,993		163,829,623		170,071,770	_	172,901,423		187,964,908
<u>\$</u>	151,562,993	\$	163,829,623	\$	170,071,770	\$	172,901,423	\$	187,964,908	\$	195,460,041
\$	5,691,552	\$	5,859,993	\$	5,868,874	\$	7,095,231	\$	6,662,124	\$	6,701,080
,	1,175,603	•	1,184,785	•	1,167,726	·	1,176,911	•	1,247,708	•	1,252,012
	51,470		63,155		152,032		82,488		80,718		127,167
	6,240,395		19,789		29,089,601		(7,082,355)		(205,341)		9,882,455
	(6,403,290)		(7,023,863)		(7,738,454)		(8,212,168)		(8,829,343)		(9,576,577)
	(96,055)		(104,420)		(94,891)		(162,446)		(97,648)		(85,821)
	6,659,675		(561)		28,444,888		(7,102,339)		(1,141,782)		8,300,316
	79,477,486		86,137,161		86,136,600		114,581,488		107,479,149		106,337,367
\$	86,137,161	\$	86,136,600	\$	114,581,488	\$	107,479,149	\$	106,337,367	\$	114,637,683
								1			
\$	65,425,832	\$	77,693,023	\$	55,490,282	\$	65,422,274	\$	81,627,541	\$	80,822,358
=	, -,	÷	, , -		,, -	÷		<u></u>		<u> </u>	,
	56.83%		52.58%		67.37%		62.16%		56.57%		58.65%
			02.0070				02.1070				33.5370
\$	11,820,133	\$	12,204,287	\$	12,200,039	\$	11,847,718	\$	12,590,394	\$	12,633,824
	553.51%		636.60%		454.84%		552.19%		648.33%		639.73%

### POLICE PENSION FUND

### SCHEDULE OF EMPLOYER CONTRIBUTIONS Last Ten Fiscal Years

	2015	2016	2017	2018	2019
Actuarially determined contribution	\$ 5,065,095	\$ 4,667,258	\$ 4,947,245	\$ 5,429,839	\$ 5,691,573
Contributions in relation to the actuarially determined contribution Contribution deficiency (excess)	3,758,825 \$ 1,306,270	4,690,359 \$ (23,101)	4,947,245 \$ -	5,429,839 \$ -	5,691,552 \$ 21
Covered payroll	\$ 10,408,623	\$ 10,843,786	\$ 11,133,837	\$ 11,309,331	\$ 11,820,133
Contributions as a percentage of covered payroll	36.11%	43.25%	44.43%	48.01%	48.15%
	2020	2021	2022	2023	2024
Actuarially determined contribution	\$ 5,860,038	\$ 5,868,874	\$ 7,095,290	\$ 6,662,156	\$ 6,701,162
Actuarially determined contribution  Contributions in relation to the actuarially determined contribution  Contribution deficiency (excess)					
Contributions in relation to the actuarially determined contribution	\$ 5,860,038 5,859,993	\$ 5,868,874 5,868,874	\$ 7,095,290 7,095,231	\$ 6,662,156 6,662,124	\$ 6,701,162 6,701,080

### Notes to Schedule:

The annual required contribution presented here represents the amount calculated using guidelines prescribed by GASB. The City is legally required to make contributions as determined by state statute which may differ from the amounts presented above. The City has made the minimum contribution required by state statute.

Valuation date: Actuarially determined contributions are calculated as of April 30 of the current fiscal year.

Methods and assumptions used to determine contribution rates:

Actuarial cost method Entry-age normal

Amortization method Level percentage of payroll

Remaining amortization period 20 years

Asset valuation method 5-Year smoothed market

Inflation 2.50%

Salary increases 2.85% - 13.75%

Investment rate of return 7.00%

Retirement age See Notes to the Financial Statements

Mortality Pub-2010 Adjusted for Plan Status, Demographics, and Illinois Public Pension

Data, as Described

### FIREFIGHTERS' PENSION FUND

SCHEDULE OF CHANGES IN THE CITY'S NET PENSION LIABILITY AND RELATED RATIOS Last Ten Fiscal Years

	2015	2016	2017	2018
Total pension liability Service cost Interest	\$ 2,332,694 6,681,712	\$ 2,046,451 6,998,650	\$ 2,125,600 7,485,870	\$ 2,274,392 7,920,899
Differences between expected and actual experience Changes of assumptions Changes of benefit terms	- - -	4,979 2,681,272	1,301,818 340,679	105,179 - -
Benefit payments, including refunds of member contributions  Net change in total pension liability	 (4,320,164) 4,694,242	 (4,653,276) 7,078,076	 (4,888,863) 6,365,104	 (5,189,668) 5,110,802
Total pension liability - beginning Total pension liability - ending (a)	\$ 97,613,111 102,307,353	102,307,353 109,385,429	\$ 109,385,429 115,750,533	115,750,533 120,861,335
Plan fiduciary net position Employer contributions Employee contributions Other contributions Other income Net investment income	\$ 3,946,587 803,646 75 - 2,891,292	\$ 4,416,266 808,931 70 - (1,439,295)	\$ 4,678,635 810,392 - - 6,141,878	\$ 4,873,683 913,926 2,021 - 6,588,290
Benefit payments, including refunds of member contributions Administration Net change in plan fiduciary net position	 (4,320,164) (62,719) 3,258,717	(4,653,276) (57,305) (924,609)	(4,888,863) (58,891) 6,683,151	(5,189,668) (68,633) 7,119,619
Plan fiduciary net position - beginning Plan fiduciary net position - ending (b)	\$ 47,335,996 50,594,713	\$ 50,594,713 49,670,104	\$ 49,670,104 56,353,255	\$ 56,353,255 63,472,874
City's net pension liability - ending (a) - (b)	\$ 51,712,640	\$ 59,715,325	\$ 59,397,278	\$ 57,388,461
Plan fiduciary net position as a percentage of the total pension liability	49.45%	45.41%	48.69%	52.52%
Covered payroll	\$ 8,617,171	\$ 8,338,822	\$ 8,960,353	\$ 9,612,394
City's net pension liability as a percentage of covered payroll	600.11%	716.11%	662.89%	597.03%

2019		2020	 2021	 2022		2023		2024
\$ 2,338,441 8,264,127	\$	2,357,522 8,582,453	\$ 2,601,913 9,165,510	\$ 2,543,979 9,259,471	\$	2,369,834 9,753,699	\$	2,652,736 10,731,299
590,789 -		1,117,211 1,847,611	(784,594) (217,589)	(3,477,067)		5,684,931 3,187,924		(562,418)
(5,604,751)		735,392 (5,938,848)	(6,462,528)	(7,211,043)		3,441 (7,201,215)		10,210 (7,444,679)
 5,588,606		8,701,341	4,302,712	1,115,340		13,798,614		5,387,148
120,861,335 126,449,941	\$	126,449,941 135,151,282	135,151,282 139,453,994	\$ 139,453,994 140,569,334	\$	140,569,334 154,367,948		154,367,948 159,755,096
	_				_		_	
\$ 5,075,695 908,794 4,837	\$	5,260,364 937,983	\$ 5,467,846 953,181	\$ 6,187,158 944,252 2,070	\$	6,089,432 980,045 3,441	\$	5,612,195 1,015,767 10,210
3,040,210		808,464	22,793,407	- (1,939,883)		1,129 (145,512)		12,889,867
 (5,604,751) (72,685)		(5,997,962) (65,142)	 (6,462,528) (56,823)	 (7,211,043) (61,696)		(7,201,215) (36,736)		(7,444,679) (62,917)
3,352,100		943,707	22,695,083	(2,079,142)		(309,416)		12,020,443
\$ 63,472,874 66,824,974	\$	66,824,974 67,768,681	\$ 67,768,681 90,463,764	\$ 90,463,764 88,384,622	\$	88,384,622 88,075,206	\$	88,075,206 100,095,649
\$ 59,624,967	\$	67,382,601	\$ 48,990,230	\$ 52,184,712	\$	66,292,742	\$	59,659,447
 , ,		, ,	 , ,	, ,		, ,		, ,
52.85%		50.14%	64.87%	62.88%		57.06%		62.66%
\$ 9,561,272	\$	9,872,013	\$ 10,059,028	\$ 10,066,419	\$	10,365,362	\$	10,743,173
623.61%		682.56%	487.03%	518.40%		639.56%		555.32%

### **FIREFIGHTERS' PENSION FUND**

### SCHEDULE OF EMPLOYER CONTRIBUTIONS Last Ten Fiscal Years

	 2015		2016		2017		2018	 2019
Actuarially determined contribution	\$ 4,045,021	\$	4,405,755	\$	4,673,635	\$	4,873,683	\$ 5,075,717
Contributions in relation to the actuarially determined contribution	 3,941,587		4,416,266		4,678,635		4,873,683	 5,075,695
Contribution deficiency (excess)	\$ 103,434	\$	(10,511)	\$	(5,000)	\$		\$ 22
Covered payroll	\$ 8,617,171	\$	8,338,822	\$	8,960,353	\$	9,612,394	\$ 9,561,272
Contributions as a percentage of covered payroll	45.74%		52.96%		52.21%		50.70%	53.09%
	2020		2021		2022		2023	2024
Actuarially determined contribution	\$ 5,260,410	\$	5,467,846	\$	6,187,221	\$	6,089,466	\$ 5,612,280
Contributions in relation to the actuarially determined contribution	5,260,364		5,467,846		6,187,158		6,089,432	5,612,195
Contribution deficiency (excess)	\$ 46	\$		\$	63	\$	34	\$ 85
Covered payroll	\$ 9,872,013	\$	10,059,028	\$	10,066,419	\$	10,365,362	\$ 10,743,173

### Notes to Schedule:

The annual required contribution presented here represents the amount calculated using guidelines prescribed by GASB. The City is legally required to make contributions as determined by state statute which may differ from the amounts presented above. The City has made the minimum contribution required by state statute.

Valuation date: Actuarially determined contributions are calculated as of April 30 of the current fiscal year.

Methods and assumptions used to determine contribution rates:

Actuarial cost method Entry-age normal

Amortization method Level percentage of payroll

Remaining amortization period 20 years

Asset valuation method 5-Year smoothed market

Inflation 2.50%

Salary increases 3.50% - 17.61%

Investment rate of return 7.00%

Retirement age See Notes to the Financial Statements

Mortality Pub-2010 Adjusted for Plan Status, Demographics, and Illinois Public Pension

Data, as Described

### OTHER POSTEMPLOYMENT BENEFITS PLAN

SCHEDULE OF CHANGES IN THE TOTAL OPEB LIABILITY AND RELATED RATIOS

### Six Most Recent Fiscal Years

	 2019	 2020	 2021	 2022
Total OPEB liability				
Service cost	\$ 412,691	\$ 464,486	\$ 526,566	\$ 589,693
Interest	591,087	622,243	353,149	390,984
Differences between expected and actual				
experience	662,449	(2,932,599)	-	(1,302,801)
Changes of assumptions	376,518	1,985,095	755,458	(584,702)
Benefit payments, including refunds of member contributions	(600,772)	(520,950)	(599,669)	(552,481)
Net change in total OPEB liability	1,441,973	(381,725)	 1,035,504	 (1,459,307)
not onunge in total or maximy	.,,	(001,120)	.,000,00	(1,100,001)
Total OPEB liability - beginning	 14,772,021	 16,213,994	 15,832,269	 16,867,773
Total OPEB liability - ending	\$ 16,213,994	\$ 15,832,269	\$ 16,867,773	\$ 15,408,466
Plan fiduciary net position as a				
percentage of the total OPEB liability	0.00%	0.00%	0.00%	0.00%
Covered-employee payroll	\$ 44,681,000	\$ 45,286,878	\$ 46,872,000	\$ 48,395,340
City's total OPEB liability as a percentage of covered-employee				
payroll	36.29%	34.96%	35.99%	31.84%

### Notes to Schedule:

The City implemented GASB Statement No. 75 in fiscal year 2019 and information prior to fiscal year 2019 is not available.

The City employs a pay-as-you-go method for OPEB liabilities and, therefore, no required contribution is calculated.

2023	2024
\$ 386,407	\$ 370,707
496,409	529,580
-	6,674,209
(580,719)	792,541
 (660,830)	 (836,325)
(358,733)	7,530,712
15,408,466	15,049,733
\$ 15,049,733	\$ 22,580,445
0.00%	0.00%
\$ 49,968,000	\$ 57,389,321
30.12%	39.35%

### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION For the Year Ended April 30, 2024

#### **BUDGETARY INFORMATION**

Annual budgets are legally adopted and separately reported for all funds of the City of Bloomington except for the Foreign Fire Insurance Board Fund. The City Council follows these procedures in establishing the budgetary data reflected in the financial statements:

Prior to February 1 (unless a later date is approved by the City Council), the City Manager submits to the City Council a proposed operating budget for the fiscal year commencing the following May 1. The operating budget includes proposed expenditures and the means of financing them. All budgets are adopted on a modified accrual basis except for the following modifications:

- Encumbrances are treated as expenditures in the year in which the purchase commitment is made.
- Collections of special revenue fund loans, capital project fund assessments and special assessments are budgeted as revenue in the year received.
- Special revenue fund loans are shown as expenditures when the funds are disbursed.
- Special revenue disbursements which result in increases in balances of properties held for rehabilitation
  or development are shown as expenditures. Receipts from sales of these properties or transfers from
  the savings accounts are treated as revenues.
- The proceeds of general obligation bonds reserved for enterprise projects and expenditures of such monies are accounted for in a Capital Projects Fund.
- Certain transfers between governmental funds are budgeted as revenues and expenditures. Budgeted
  Governmental Fund expenditures also include capital expenditures related to proprietary fund
  operations.
- In the Debt Service Fund, transfers from enterprise funds for payment of revenue-supported general obligation debt are reflected as revenue and payments of the debt and are shown as expenditures.
- For report presentation purposes, actual revenues and expenditures and other financing sources and uses have been adjusted to incorporate these modifications with reconciliation provided.
- Capital contributions and capital outlay from donated asses are not budgeted.

Public hearings are conducted at locations throughout the City to obtain taxpayer comments.

- Prior to May 1, the annual operating budget is legally enacted through passage of an ordinance.
   Passage of the annual budget is done in lieu of an appropriation ordinance as permitted by the Illinois Compiled Statutes.
- The City Manager is authorized to transfer budgeted amounts between departments within any fund; however, any revisions that alter the total expenditures of any fund must be approved by the City Council. The level of control (level at which expenditures may not exceed budget) is the fund total, not the individual line items.
- The annual budget can be amended by a two-thirds vote of the City Council. Various budget amendments were approved in this manner by the Council during the current year and the changes are reflected in the budgetary figures included in the accompanying financial statements.
- All appropriations lapse at year-end.



As of and for the Year Ended April 30, 2024

### **NONMAJOR GOVERNMENTAL FUNDS**

**Board of Elections Fund** – To account for the tax resources used to provide for the Election Commission expenses.

**Drug Enforcement Fund** – To account for police department revenues from drug raids.

**Foreign Fire Insurance Board Fund** – To account for the revenues from the 2% foreign fire insurance tax that is administered by the Foreign Fire Insurance Board.

**Community Development Fund** – To account for a federally funded block grant program designed to assist low and moderate-income families and eliminate slum and blight conditions.

**IHDA Grant Fund** – To account for a federally funded grant program for the rehabilitation of single-family, owner-occupied residences.

Park Dedication Fund – To account for collections to be used for future park developments.

**Empire Street TIF Fund** – To account for revenues and construction expenditures related to the Empire Street TIF redevelopment area.

**Downtown-Southwest TIF Fund** – To account for revenues and construction expenditures related to the Downtown-Southwest TIF redevelopment area.

**Downtown-East Washington Street TIF Fund** – To account for revenues and construction expenditures related to the Downtown-East Washington Street TIF redevelopment area.

**Capital Improvements Fund** – To account for the receipt and disbursement of monies used for the acquisition of capital facilities.

**Asphalt and Concrete Fund** – To account for the receipt and disbursement of monies used for sidewalk and street maintenance projects.

Capital Lease Fund - To account for the capital lease proceeds and capital outlay.

### COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS As of April 30, 2024

	Board of Elections	Drug Enforcement	Foreign Fire Insurance Board	Community Development	IHDA Grant	Park Dedication
ASSETS  Cash and investments  Receivables (net)  Loans receivable	\$ 995,043	\$ 1,656,406	\$ 257,195	\$ 6,027 2,144,541	\$ 15,354	\$ 885,317
Accounts receivable Due from other governmental units Due from other funds	77,185 -	-	-	151,348	47,145	-
Property held for resale	<u> </u>	<u>-</u> \$ 1,656,406	<u>-</u> \$ 257,195	16,775 \$ 2,318,691	\$ 62,499	\$ 885,317
TOTAL ASSETS	Ψ 1,072,220	<u>ψ 1,000,400</u>	<u>Ψ 237,133</u>	Ψ 2,310,031	ψ 02,433	ψ 000,017
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES Liabilities						
Accounts payable Due to other funds Deposits	\$ 16,812 - -	\$ 4,885 - -	\$ - - -	\$ 85,666 66,871	\$ 10,037 48,035	\$ - - -
Unearned revenues Total Liabilities	16,812	4,885		152,537	58,072	
Deferred Inflows of Resources Unavailable revenues Total Deferred Inflows						
of Resources						
Fund Balances (Deficit) Restricted Board of elections	1,055,416					
Public safety Culture and recreation	1,035,410	-	257,195	-	-	- - 885,317
Community development Committed	-	-	-	2,166,154	4,427	-
Public safety Highways and streets Assigned	-	1,651,521 -	-	-	-	-
Capital projects Unassigned						
Total Fund Balances (deficit)	1,055,416	1,651,521	257,195	2,166,154	4,427	885,317
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND	¢ 1072220	¢ 1656.406	¢ 257.405	¢ 2218 604	\$ 62,400	¢ 995 247
BALANCES	\$ 1,072,228	<u>\$ 1,656,406</u>	φ 201,195	<u>\$ 2,318,691</u>	\$ 62,499	\$ 885,317

Em	pire Street TIF		owntown- thwest TIF	W	Downtown East /ashington Street TIF	<u>Im</u>	Capital nprovements		Asphalt and Concrete	Ca	apital Lease		Total Nonmajor overnmental Funds
\$	803,235	\$	29,647	\$	28,608	\$	9,370,538	\$	11,184,825	\$	227,340	\$	25,459,535
	-		-		-				- 321,406		-		2,144,541 519,899
	- - -		- - -		- - -		750,000 117,977 -		- - -		- - -		827,185 117,977 16,775
\$	803,235	\$	29,647	\$	28,608	\$	10,238,515	\$	11,506,231	\$	227,340	\$	29,085,912
		•				•	0.000.070	•	4 400 040	•	40.575		0.040.000
\$	-	\$	237,030	\$	201,382	\$	2,289,070 - 2,000	\$	1,190,648	\$	46,575 -	\$	3,643,693 553,318 2,000
	<del></del>		237,030		201,382	_	2,291,070	_	2,604,551 3,795,199		46,575		2,604,551 6,803,562
							_						_
	<del>-</del>		<del></del>		<del>-</del>	_	750,000		<del>-</del>	_	<u>-</u>	_	750,000
	<del></del>		<u>-</u>	_			750,000	_			<del></del>		750,000
	- - - 803,235		- - -		- - - -		- - - -		- - - -		- - -		1,055,416 257,195 885,317 2,973,816
	-		-		-		-		5,610,716		-		1,651,521 5,610,716
	<u>.</u>		- (207,383)		- (172,774)	_	7,197,445 <u>-</u>	_	2,100,316		180,765 <u>-</u>		9,478,526 (380,157)
	803,235		(207,383)	_	(172,774)		7,197,445	_	7,711,032		180,765		21,532,350
<u>\$</u>	803,235	\$	29,647	\$	28,608	\$	10,238,515	\$	11,506,231	\$	227,340	\$	29,085,912

# COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS For the Year Ended April 30, 2024

	Board of Elections	Drug Enforcement	Foreign Fire Insurance Board	Community Development	IHDA Grant	Park Dedication
REVENUES Taxes	\$ -	\$ 51,271	\$ 150,992	\$ -	\$ -	\$ -
Intergovernmental	ъ - 670,348	φ 51,2 <i>1</i> 1	ъ 150,992 -	ъ - 800,521	237,220	<b>Ф</b> -
Fines and forfeitures	-	114,525	_	-	-	-
Investment income Other	43,728	63,624	1,017	38	5	33,882 21,056
Total Revenues	714,076	229,420	152,009	800,559	237,225	54,938
EXPENDITURES  Current  General government	460,144					
Public safety Community development	400,144	64,126	108,813	- - 560,020	- - 220,522	-
Culture and recreation  Debt service	-	-	-	-	-	175
Capital outlay Total Expenditures	460,144	64,126	108,813	560,020	220,522	175
Excess (deficiency) of revenues over expenditures	253,932	165,294	43,196	240,539	<u>16,703</u>	<u>54,763</u>
OTHER FINANCING SOURCES (USES)						
Transfers in Transfers out	-	176,164 -	-	(82,243)	- (15,476)	-
Proceeds from sale of capital assets		1,875				
Total Other Financing Sources (Uses)		178,039		(82,243)	(15,476)	
Net Change in Fund Balances	253,932	343,333	43,196	158,296	1,227	54,763
FUND BALANCES (DEFICIT) - Beginning of Year	801,484	1,308,188	213,999	2,007,858	3,200	830,554
FUND BALANCES (DEFICIT) - END OF YEAR	\$ 1,055,416	\$ 1,651,521	\$ 257,195	\$ 2,166,154	\$ 4,427	\$ 885,317

Em	pire Street TIF	vntown- iwest TIF	W	Oowntown East ashington Street TIF	Capital provements	4	Asphalt and Concrete	<u>C</u>	apital Lease		Total Nonmajor overnmental Funds
\$	475,497 - -	\$ 10,131 - -	\$	51,180 - -	\$ 1,221,458	\$	3,038,257 5,527,049	\$	-	\$	3,777,328 8,456,596 114,525
	37,023	1,025		9,313	356,495 40,000		423,565		42,813		1,012,528 61,056
	512,520	11,156		60,493	1,617,953	_	8,988,871	_	42,813		13,422,033
	- - 323,322 -	- - - -		- - 39,285 -	- - - -		- - - -		- - - -		460,144 172,939 1,143,149 175
	323,322	<del>-</del>		39,28 <u>5</u>	 9,229,566 9,229,566	_	6,640,766 6,640,766	_		_	15,870,332 17,646,739
	189,198	<u>11,156</u>		21,208	<u>(7,611,613</u> )	_	2,348,105	_	42,813		(4,224,706)
	-	-		- -	4,450,000		1,000,000		-		5,626,164 (97,719)
	<u>-</u>	 <u>-</u>		<u>-</u>	 <u>-</u>	_	<u>-</u>		<u>-</u>		1,87 <u>5</u>
				<u>-</u>	 4,450,000	_	1,000,000				5,530,320
	189,198	11,156		21,208	(3,161,613)		3,348,105		42,813		1,305,614
	614,037	 ( <u>218,539</u> )		(193,982)	 10,359,058		4,362,927		137,952		20,226,736
\$	803,235	\$ (207,383)	\$	(172,774)	\$ 7,197,445	\$	7,711,032	\$	180,765	\$	21,532,350

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES
IN FUND BALANCE - BUDGET AND ACTUAL - BUDGETARY BASIS - BOARD OF ELECTIONS FUND
For the Year Ended April 30, 2024

	 Budgeted	d Am	ounts		
	Original		Final	Actual	 riance with nal Budget
REVENUES Intergovernmental Investment income Total Revenues	\$ 637,037 1,400 638,437	\$	637,037 1,400 638,437	\$ 670,348 43,728 714,076	\$ 33,311 42,328 75,639
EXPENDITURES Current:					
General government Capital outlay Total Expenditures	 683,372 5,000 688,372		683,372 5,000 688,372	460,144 - 460,144	223,228 5,000 228,228
Net Change in Fund Balance	\$ (49,935)	\$	(49,935)	253,932	\$ 303,867
FUND BALANCE - Beginning of Year				801,484	
FUND BALANCE - END OF YEAR				\$ 1,055,416	

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES
IN FUND BALANCE - BUDGET AND ACTUAL - BUDGETARY BASIS - DRUG ENFORCEMENT FUND
For the Year Ended April 30, 2024

	Budget	ed Amounts		
	Original	Final	Actual	Variance with Final Budget
REVENUES Taxes	\$	- \$ -	\$ 51,271	\$ 51,271
Fines and forfeitures Investment income	110,500	110,500	114,525 63,624	4,025 63,624
Total Revenues	110,500	110,500	229,420	118,920
EXPENDITURES Current:				
Public safety	198,450	198,450	64,126	134,324
Capital outlay	30,000	30,000		30,000
Total Expenditures	228,450	228,450	64,126	164,324
Excess (deficiency) of revenues over expenditures	(117,950	<u>(117,950</u> )	165,294	283,244
OTHER FINANCING SOURCES				
Transfers in		-	176,164	176,164
Proceeds from sale of capital assets		<u> </u>	1,875	1,875
Total Other Financing Sources			178,039	178,039
Net Change in Fund Balance	\$ (117,950	<u>)</u> ) <u>\$ (117,950</u> )	343,333	\$ 461,283
FUND BALANCE - Beginning of Year			1,308,188	
FUND BALANCE - END OF YEAR			\$ 1,651,521	

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES
IN FUND BALANCE - BUDGET AND ACTUAL - BUDGETARY BASIS - COMMUNITY DEVELOPMENT FUND
For the Year Ended April 30, 2024

		Budgeted	l Am	ounts			
		Original		Final	Actual	_	ariance with inal Budget
REVENUES				·			
Intergovernmental	\$	1,681,291	\$	1,915,182	\$ 800,521	\$	(1,114,661)
Investment income		101		101	38		(63)
Other		30,000		30,000	<u> </u>		(30,000)
Total Revenues		1,711,392		1,945,283	800,559		(1,144,724)
EXPENDITURES Current:							
Community development		1,586,638		1,820,529	617,767		1,202,762
Total Expenditures		1,586,638		1,820,529	 617,767		1,202,762
Total Experiorales	_	1,300,030		1,020,329	 017,707		1,202,702
Excess (deficiency) of revenues over							
(under) expenditures		124,754		124,754	 182,792		58,038
OTHER FINANCING USES							
Transfers out		<u>(124,754</u> )		<u>(124,754</u> )	 <u>(82,243</u> )		42,511
Total Other Financing Uses		<u>(124,754</u> )		<u>(124,754</u> )	 (82,243)		<u>42,511</u>
Net Change in Fund Balance -							
Budgetary Basis	\$		\$		100,549	\$	100,549
Change in encumbrances					57,747		
Net Change in Fund Balance - GAAP Basis					158,296		
FUND BALANCE - Beginning of Year					2,007,858		
FUND BALANCE - END OF YEAR					\$ 2,166,154		

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES
IN FUND BALANCE - BUDGET AND ACTUAL - BUDGETARY BASIS - IHDA GRANT FUND
For the Year Ended April 30, 2024

		Budgeted	d Am	ounts				
		Original		Final		Actual		riance with nal Budget
REVENUES	•	000.050	•	000.050	•	007.000	•	(50.400)
Intergovernmental Investment income	\$	293,650	\$	293,650	\$	237,220 5	\$	(56,430)
Total Revenues		293,650		293,650		237,225		(56,425)
EXPENDITURES Current:								
Community development		280,275		280,275		224,082		56,19 <u>3</u>
Total Expenditures		280,275		280,275		224,082		<u>56,193</u>
Excess (deficiency) of revenues over (under) expenditures		13,375		13,37 <u>5</u>		13,14 <u>3</u>		(232)
OTHER FINANCING USES								
Transfers out		(13,375)		(13,375)		(15,47 <u>6</u> )		(2,101)
Total Other Financing Uses		<u>(13,375</u> )		<u>(13,375</u> )		<u>(15,476</u> )		<u>(2,101</u> )
Net Change in Fund Balance - Budgetary Basis	\$	<u> </u>	\$			(2,333)	\$	(2,333)
Change in encumbrances						3,560		
Net Change in Fund Balance - GAAP Basis						1,227		
FUND BALANCE - Beginning of Year						3,200		
FUND BALANCE - END OF YEAR					\$	4,427		

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGETARY BASIS - PARK DEDICATION FUND For the Year Ended April 30, 2024

	Budgeted	d Am	ounts		
	Original		Final	Actual	 riance with nal Budget
REVENUES Investment income Other Total Revenues	\$ 8,730 19,503 28,233	\$	8,730 19,503 28,233	\$ 33,882 21,056 54,938	\$ 25,152 1,553 26,705
EXPENDITURES Current:					
Culture and recreation Total Expenditures	 30,000 30,000	_	30,000 30,000	 175 175	29,825 29,825
Net Change in Fund Balance	\$ (1,767)	\$	(1,767)	54,763	\$ 56,530
FUND BALANCE - Beginning of Year				 830,554	
FUND BALANCE - END OF YEAR				\$ 885,317	

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGETARY BASIS - BUDGET AND ACTUAL - EMPIRE STREET TIF For the Year Ended April 30, 2024

	_	Budgeted	d Am	ounts			
	_	Original	Final			Actual	ariance with inal Budget
REVENUES Taxes Investment income Total Revenues	\$	545,534 16,464 561,998	\$	545,534 16,464 561,998	\$	475,497 37,023 512,520	\$ (70,037) 20,559 (49,478)
EXPENDITURES Current:							
Community development Total Expenditures	_	273,500 273,500		367,967 367,967		188,322 188,322	 179,645 179,645
Net Change in Fund Balance - Budgetary Basis	<u>\$</u>	288,498	<u>\$</u>	194,031		324,198	\$ 130,167
Change in encumbrances						(135,000)	
Net Change in Fund Balance - GAAP Basis						189,198	
FUND BALANCE - Beginning of Year						614,037	
FUND BALANCE - END OF YEAR					\$	803,235	

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGETARY BASIS DOWNTOWN - SOUTHWEST TIF FUND For the Year Ended April 30, 2024

	 Budgeted	d An	nounts				
	 Original		Final	Actual		Variance Final Bu	
REVENUES Taxes Investment income	\$ 10,130	\$	10,130	\$	10,131 1,025	\$	1 1,025
Total Revenues	 10,130		10,130		<u> 11,156</u>		1,026
EXPENDITURES Current:							
Community development Total Expenditures	2,400 2,400		2,400 2,400	_	<u>-</u>		2,400 2,400
Net Change in Fund Balance	\$ 7,730	\$	7,730		11,156	\$	3,426
FUND BALANCE (DEFICIT) - Beginning of Year					(218,539)		
FUND BALANCE (DEFICIT) - END OF YEAR				\$	(207,383)		

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGETARY BASIS - DOWNTOWN EAST WASHINGTON STREET TIF FUND

For the Year Ended April 30, 2024

		Budgeted	l Am	nounts				
	Original			Final	Actual		Variance with Final Budget	
REVENUES Taxes Investment income	\$	87,386 <u>-</u>	\$	87,386 <u>-</u>	\$	51,180 9,313	\$	(36,206) 9,313
Total Revenues		<u>87,386</u>	_	87,386		60,493		(26,893)
EXPENDITURES Current:								
Community development Total Expenditures		72,309 72,309		72,309 72,309		39,285 39,285		33,024 33,024
Net Change in Fund Balance	\$	15,077	\$	15,077		21,208	\$	6,131
FUND BALANCE (DEFICIT) - Beginning of Year						(193,982)		
FUND BALANCE (DEFICIT) - END OF YEAR					\$	(172,774)		

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES
IN FUND BALANCE - BUDGET AND ACTUAL - BUDGETARY BASIS - CAPITAL IMPROVEMENTS FUND
For the Year Ended April 30, 2024

		Budgeted	l An	nounts				
		Original		Final	Actual		Variance with Final Budget	
REVENUES Intergovernmental Investment income Other Total Revenues	\$	600,000 220,000 - 820,000	\$	600,000 220,000 - 820,000	\$	1,221,458 356,495 40,000 1,617,953	\$	621,458 136,495 40,000 797,953
EXPENDITURES		020,000		020,000		1,017,900		191,955
Capital outlay Total Expenditures	_	5,612,000 5,612,000	_	16,550,268 16,550,268		5,179,432 5,179,432	_	11,370,836 11,370,836
Excess (deficiency) of revenues over expenditures		(4,792,000)		(15,730,268)		(3,561,479)		12,168,789
OTHER FINANCING SOURCES  Transfers in  Total Other Financing Sources		3,300,000 3,300,000	_	4,450,000 4,450,000	_	4,450,000 4,450,000		<u>-</u>
Net Change in Fund Balance - Budgetary Basis	<u>\$</u>	(1,492,000)	\$	(11,280,268)		888,521	<u>\$</u>	12,168,789
Change in encumbrances						(4,050,134)		
Net Change in Fund Balance - GAAP Basis						(3,161,613)		
FUND BALANCE - Beginning of Year						10,359,058		
FUND BALANCE - END OF YEAR					\$	7,197,445		

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES
IN FUND BALANCE - BUDGET AND ACTUAL - BUDGETARY BASIS - ASPHALT AND CONCRETE FUND
For the Year Ended April 30, 2024

	 Budgeted	l Am	ounts					
	Original		Final		Actual		Variance with Final Budget	
REVENUES  Taxes Intergovernmental Investment income Other Total Revenues	\$ 2,850,000 4,000,000 96,450 10,000 6,956,450	\$	2,850,000 4,000,000 96,450 10,000 6,956,450	\$	3,038,257 5,527,049 423,565 	\$	188,257 1,527,049 327,115 (10,000) 2,032,421	
EXPENDITURES								
Capital outlay Total Expenditures	 10,000,000 10,000,000		15,154,289 15,154,289	_	9,117,438 9,117,438		6,036,851 6,036,851	
Excess (deficiency) of revenues over expenditures	(3,043,550)		(8,197,839)		(128,567)		8,069,272	
OTHER FINANCING SOURCES  Transfers in  Total Other Financing Sources	1,000,000 1,000,000		1,000,000 1,000,000		1,000,000 1,000,000		<u>-</u>	
Net Change in Fund Balance - Budgetary Basis	\$ (2,043,550)	\$	(7,197,839)		871,433	\$	8,069,272	
Change in encumbrances					2,476,672			
Net Change in Fund Balance - GAAP Basis					3,348,105			
FUND BALANCE - Beginning of Year					4,362,927			
FUND BALANCE - END OF YEAR				\$	7,711,032			

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES
IN FUND BALANCE - BUDGET AND ACTUAL - BUDGETARY BASIS - CAPITAL LEASE FUND
For the Year Ended April 30, 2024

	Budgete	ed Amounts			
	Original	Final	Actual	Variance with Final Budget	
REVENUES Investment income Total Revenues	\$ -	\$ -	\$ 42,813 42,813	\$ 42,813 42,813	
EXPENDITURES  Highways and streets  Capital outlay  Total Expenditures	2,930,675 2,930,675		70,327	(70,327) 5,721,805 5,651,478	
Excess (deficiency) of revenues over (under) expenditures	(2,930,675	<u>(5,721,805</u> )	(27,514)	5,694,291	
OTHER FINANCING SOURCES Lease proceeds Total Other Financing Sources	2,930,675 2,930,675			(2,930,675) (2,930,675)	
Net Change in Fund Balance - Budgetary Basis	\$ -	<u>\$ (2,791,130</u> )	(27,514)	<u>\$ 2,763,616</u>	
Change in encumbrances			70,327		
Net Change in Fund Balance - GAAP Basis			42,813		
FUND BALANCE - Beginning of Year			137,952		
FUND BALANCE - END OF YEAR			<u>\$ 180,765</u>		

As of and for the Year Ended April 30, 2024

#### **DEBT SERVICE FUND**

**Debt Service Fund** – To account for the servicing of the general long-term debt not financed by a specific source.

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGETARY BASIS - DEBT SERVICE FUND For the Year Ended April 30, 2024

	_	Budgeted	l Am	ounts			
	Original Final		Final	Actual		 ance with al Budget	
REVENUES Taxes Investment income Total Revenues	\$	1,024,879 63,007 1,087,886	\$	1,024,879 63,007 1,087,886	\$	1,022,439 206,383 1,228,822	\$ (2,440) 143,376 140,936
EXPENDITURES  Debt service  Total Expenditures	_	6,370,921 6,370,921	_	6,370,921 6,370,921		6,369,722 6,369,722	 1,199 1,199
Excess (deficiency) of revenues over expenditures		(5,283,035)		(5,283,035)		<u>(5,140,900</u> )	 142 <u>,135</u>
OTHER FINANCING SOURCES  Transfers in  Total Other Financing Sources	_	4,678,908 4,678,908		4,678,908 4,678,908		4,678,908 4,678,908	 <u>-</u>
Net Change in Fund Balance	\$	(604,127)	\$	(604,127)		(461,992)	\$ 142,135
FUND BALANCE - Beginning of Year						6,306,083	
FUND BALANCE - END OF YEAR					\$	5,844,091	

#### DEBT SERVICE FUND COMBINING BALANCE SHEET As of April 30, 2024

ASSETS Cash and investments Receivables: Taxes TOTAL ASSETS	General Bond and Interest  \$ 2,680,790	2004 Coliseum Bond Redemption \$ 1,885,679	2004 Multi-Project Bond Redemption \$ 1,277,622 - \$ 1,277,622	Total \$ 5,844,091  1,683,345 \$ 7,527,436
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES Liabilities Total liabilities	\$ -	\$ -	\$ -	\$ -
Deferred inflows of resources Property taxes levied for future period Total deferred inflows of resources	1,683,345 1,683,345	<u>-</u>	<u>-</u>	1,683,345 1,683,345
Fund balances Restricted Debt service Total fund balances	2,680,790 2,680,790	1,885,679 1,885,679	1,277,622 1,277,622	5,844,091 5,844,091
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES	\$ 4,364,135	\$ 1,885,679	\$ 1,277,622	\$ 7,527,436

# DEBT SERVICE FUND COMBINING SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES For the Year Ended April 30, 2024

	General Bond and Interest	2004 Coliseum Bond Redemption	2004 Multi-Project Bond Redemption	Total
REVENUES				
Taxes	\$ 972,439	\$ -	\$ 50,000	\$ 1,022,439
Investment income	100,894	46,327	59,162	206,383
Total Revenues	1,073,333	46,327	109,162	1,228,822
EXPENDITURES				
Current				
Debt service:				
Principal	2,388,582	1,085,000	1,100,000	4,573,582
Interest and fiscal agent fees	1,106,732	653,668	35,740	1,796,140
Total Expenditures	3,495,314	1,738,668	1,135,740	6,369,722
Excess (deficiency) of revenues over				
(under) expenditures	(2,421,981)	(1,692,341)	(1,026,578)	(5,140,900)
OTHER FINANCING SOURCES				
Transfers in	1,642,316	1,856,804	1,179,788	4,678,908
Total Other Financing Sources	1,642,316	1,856,804	1,179,788	4,678,908
Net Change in Fund Balances	(779,665)	164,463	153,210	(461,992)
FUND BALANCES - Beginning of Year	3,460,455	1,721,216	1,124,412	6,306,083
FUND BALANCES - END OF YEAR	\$ 2,680,790	\$ 1,885,679	\$ 1,277,622	\$ 5,844,091

As of and for the Year Ended April 30, 2024

#### **NONMAJOR ENTERPRISE FUNDS**

**Golf Operations Fund** – To account for the activities of operating the City's three golf courses – Highland Park, Prairie Vista, and The Den at Fox Creek.

**Parking Fund** – To account for the activities of operating the City's downtown parking system and Cityowned parking lots.

#### COMBINING STATEMENT OF NET POSITION NONMAJOR ENTERPRISE FUNDS As of April 30, 2024

	Gol	f Operations		Parking		tal Nonmajor erprise Funds
ASSETS						
Current Assets						
Cash and investments	\$	2,434,392	\$	1,563,061	\$	3,997,453
Accounts receivable, net of allowance for uncollectibles		54,073		373		54,446
Inventory		115,811				115,811
Total Current Assets		2,604,276		1,563,434		4,167,710
Noncurrent Assets						_
Capital Assets						
Land		1,907,587		-		1,907,587
Construction in progress		27,933		-		27,933
Other depreciable capital assets, net of accumulated						
depreciation		1,729,628		1,877,969		3,607,597
Total Noncurrent Assets		3,665,148		1,877,969		5,543,117
Total Assets		6,269,424		3,441,403		9,710,827
DEFERRED OUTFLOWS OF RESOURCES		070 405		44.045		005 000
Deferred outflows of resources related to pensions		270,185		14,845		285,030
Deferred outflows related to OPEB		33,413 303,598		422		33,835
Total Deferred Outflows of Resources		303,598	_	15,267		318,865
LIABILITIES						
Current Liabilities						
Accounts payable and accrued expenses		188,547		17.777		206.324
Compensated absences		6,803		727		7,530
Total OPEB liability, current portion		3,472		35		3,507
Unearned revenues		167,140		-		167.140
Deposits		-		142		142
Current maturities of long-term debt		41,261		73,571		114,832
Total Current Liabilities		407,223		92,252		499,475
Noncurrent Liabilities		,		,		,
Compensated absences		200,405		_		200,405
Total OPEB liability, noncurrent portion		77,038		1,236		78,274
Net pension liability		230,390		12,551		242,941
Equipment loan payable, noncurrent portion		-		218,043		218,043
Total Noncurrent Liabilities		507,833		231,830		739,663
Total Liabilities		915,056		324,082		1,239,138
						_
DEFERRED INFLOWS OF RESOURCES						
Deferred inflows of resources related to pensions		1,605		87		1,692
Deferred inflows related to OPEB		14,298		273		14,571
Total Deferred Inflows of Resources		15 002		360		16 262
NET POSITION		15,903		300		16,263
Net investment in capital assets		3,623,887		1,586,355		5,210,242
Unrestricted net position		2,018,176		1,545,873		3,564,049
TOTAL NET POSITION	\$	5,642,063	\$	3,132,228	\$	8,774,291
I STAL HET I SUITION	Ψ	J,U72,UUJ	Ψ	0,102,220	Ψ	0,114,231

# COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION NONMAJOR ENTERPRISE FUNDS For the Year Ended April 30, 2024

OPERATING REVENUES Charges for services Total Operating Revenues	Golf Operations  \$ 3,034,423 3,034,423	Parking  \$ 422,583  422,583	Total Nonmajor Enterprise Funds  \$ 3,457,006 3,457,006
OPERATING EXPENSES Personal services Contractual services	1,233,856	47,847	1,281,703
	608,032	106,843	714,875
Commodities Depreciation Total Operating Expenses	593,203	308,281	901,484
	203,863	148,663	352,526
	2,638,954	611,634	3,250,588
Operating Income (Loss)  NONOPERATING REVENUES (EXPENSES) Investment income Gain (loss) on sale of capital assets Other income	77,610 (4,156) 20,449	25,236 - 1,015	206,418 102,846 (4,156) 21,464
Interest and fiscal agent fees Total Nonoperating Revenues (Expenses)  Net Income (Loss) Before Transfers	(2,397)	(13,409)	(15,806)
	91,506	12,842	104,348
	486,975	(176,209)	310,766
TRANSFERS Transfers in Transfers out Total Transfers	1,255,918	1,307,703	2,563,621
	(76,170)	(9,411)	(85,581)
	1,179,748	1,298,292	2,478,040
Change in Net Position  NET POSITION - Beginning of Year	1,666,723	1,122,083	2,788,806
	3,975,340	2,010,145	5,985,485
NET POSITION - END OF YEAR	<u>\$ 5,642,063</u>	\$ 3,132,228	<u>\$ 8,774,291</u>

#### COMBINING STATEMENT OF CASH FLOWS NONMAJOR ENTERPRISE FUNDS For the Year Ended April 30, 2024

CASH FLOWS FROM OPERATING ACTIVITIES  Received from customers  Paid to suppliers for goods and services  Paid to employees for services  Other receipts	\$	Golf Operations 2,962,607 (1,178,900) (1,332,356) 20,449	\$	Parking  423,002 (446,818) (55,371) 1,015	tal Nonmajor Enterprise Funds 3,385,609 (1,625,718) (1,387,727) 21,464
Net Cash Flows From Operating Activities		471,800		(78,172)	393,628
CASH FLOWS FROM INVESTING ACTIVITIES Investment income Net Cash Flows From Investing Activities	_	77,610 77,610	_	25,236 25,236	 102,846 102,846
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES					
Transfers out to other funds		(76,170)		(9,411)	(85,581)
Transfers in from other funds	_	1,255,918		1,307,703	 2,563,621
Net Cash Flows From Noncapital Financing Activities		1,179,748		1,298,292	 2,478,040
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES					
Acquisition and construction of capital assets		(424,348)		-	(424,348)
Principal paid on equipment loans		(104,824)		(71,414)	(176,238)
Interest paid  Net Cash Flows From Capital and Related Financing		(2,397)		<u>(13,409</u> )	 <u>(15,806</u> )
Activities	_	(531,569)		(84,823)	 (616,392)
Net Change in Cash and Cash Equivalents		1,197,589		1,160,533	2,358,122
CASH AND CASH EQUIVALENTS - Beginning of Year	_	1,236,803		402,528	 1,639,331
CASH AND CASH EQUIVALENTS - END OF YEAR	\$	2,434,392	\$	1,563,061	\$ 3,997,453

RECONCILIATION OF OPERATING INCOME (LOSS) TO	_0	Golf perations		Parking	otal Nonmajor Enterprise Funds
NET CASH FLOWS FROM OPERATING ACTIVITIES					
Operating income (loss)	\$	395,469	\$	(189,051)	\$ 206,418
Adjustments to Reconcile Operating Income (Loss) to Net					
Cash Flows From Operating Activities					
Depreciation		203,863		148,663	352,526
Other Income		20,449		1,015	21,464
Changes in assets and liabilities					
Accounts receivable		(59,774)		419	(59,355)
Inventory		(14,034)		-	(14,034)
Deferred outflows related to pensions		122,581		7,755	130,336
Deferred outflows related to OPEB		(20,996)		(272)	(21,268)
Deferred inflows related to pensions		(6,519)		(375)	(6,894)
Deferred inflows related to OPEB		(7,353)		28	(7,325)
Accounts payable		36,369		(32,017)	4,352
Compensated absences		49,029		(413)	48,616
Deposits payable		-		142	142
Unearned revenue		(12,042)		-	(12,042)
Net pension liability		(242,851)		(14,491)	(257,342)
Total OPEB liability		7,609		425	 8,034
NET CASH FLOWS FROM OPERATING ACTIVITIES	\$	471,800	\$	(78,172)	\$ 393,628
ACTIVITIES	_	,,,,,,	÷	<u>, , , , , , , , , , , , , , , , , , , </u>	 1

### NONCASH CAPITAL AND RELATED FINANCING ACTIVITIES

None

As of and for the Year Ended April 30, 2024

#### **INTERNAL SERVICE FUNDS**

**Employee Group Healthcare Fund** – To account for the premiums and medical claims of all covered City employees and their covered dependents and Township employees.

**Retiree Group Healthcare Fund** – To account for the premiums and medical claims of all covered City retirees and their covered dependents.

**Casualty Insurance Fund** – To account for the premiums and the payment of claims for insurance for the City.

#### COMBINING STATEMENT OF NET POSITION INTERNAL SERVICE FUNDS As of April 30, 2024

		Employee roup Health Care	tiree Group ealth Care	_	Casualty Insurance		Totals
ASSETS Current Assets Cash and investments Receivables	\$	3,130,355	\$ 315,685	\$	4,418,424	\$	7,864,464
Accounts receivable, net of allowance for uncollectibles Total Current Assets	_	18,268 3,148,623	1,683 317,368		- 4,418,424	_	19,951 7,884,415
Total Assets	_	3,148,623	 317,368	_	4,418,424		7,884,415
DEFERRED OUTFLOWS OF RESOURCES  Deferred outflows of resources related to pensions		<u>-</u>			40,099		40,099
Total Deferred Outflows of Resources			 		40,099		40,099
LIABILITIES  Current Liabilities  Accounts payable and accrued expenses Claims payable  Total Current Liabilities	_	822,793 356,553 1,179,346	103,647 45,865 149,512	_	121,608 2,917,000 3,038,608		1,048,048 3,319,418 4,367,466
Noncurrent Liabilities Claims payable Compensated absences Net pension liability Total Noncurrent Liabilities  Total Liabilities	_	1,179,346	 - - - - 149,512	_	2,977,000 10,716 33,858 3,021,574 6,060,182		2,977,000 10,716 33,858 3,021,574 7,389,040
DEFERRED INFLOWS OF RESOURCES  Deferred inflows of resources related to pensions					233		233
NET POSITION Unrestricted net position		1,969,277	167,85 <u>6</u>		(1,601,892)		535,241
TOTAL NET POSITION	\$	1,969,277	\$ 167,856	\$	(1,601,892)	\$	535,241

# COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION INTERNAL SERVICE FUNDS For the Year Ended April 30, 2024

	Employee Group Health Care	Retiree Group Health Care	Casualty Insurance	Totals
OPERATING REVENUES Charges for services	¢ 12 200 207	\$ 1.750.340	\$ 5.171.228	\$ 19.221.855
Total Operating Revenues	\$ 12,300,287 12,300,287	\$ 1,750,340 1,750,340	\$ 5,171,228 5,171,228	\$ 19,221,855 19,221,855
OPERATING EXPENSES				
Personal services	94,240	9,495	112,323	216,058
Contractual services	13,058,497	1,811,712	1,597,506	16,467,715
Other charges, primarily claims	209,322	136,845	4,130,937	4,477,104
Commodities			870	<u>870</u>
Total Operating Expenses	13,362,059	1,958,052	<u>5,841,636</u>	21,161,747
Operating Income (Loss)	(1,061,772)	(207,712)	(670,408)	(1,939,892)
NONOPERATING REVENUES				
Investment income	90,544	3,515	129,843	223,902
Total Nonoperating Revenues	90,544	3,515	129,843	223,902
Change in net position	(971,228)	(204,197)	(540,565)	(1,715,990)
NET POSITION (DEFICIT) - Beginning of Year	2,940,505	372,053	(1,061,327)	2,251,231
NET POSITION (DEFICIT) - END OF YEAR	<u>\$ 1,969,277</u>	<u>\$ 167,856</u>	<u>\$ (1,601,892)</u>	<u>\$ 535,241</u>

#### COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS For the Year Ended April 30, 2024

CASH FLOWS FROM OPERATING	Employee Group Health Care	Retiree Group Health Care	Casualty Insurance	Totals
ACTIVITIES  Received from customers  Received from interfund services provided Paid to suppliers for goods and services Paid to employees for services	\$ 3,712,898 8,583,885 (11,450,962)	\$ 1,221,909 527,425 (1,725,793)	\$ 5,171,228 - (1,681,487) (130,766)	\$ 10,106,035 9,111,310 (14,858,242) (130,766)
Payments to claimants  Net Cash Flows From Operating  Activities	993,052	(90,980) (67,439)	(2,867,241) 491,734	(2,810,990) 1,417,347
CASH FLOWS FROM INVESTING ACTIVITIES Investment income Net Cash Flows From Investing Activities	90,544 90,544	3,515 3,515	129,843 129,843	223,902 223,902
Net Change in Cash and Cash Equivalents	1,083,596	(63,924)	621,577	1,641,249
CASH AND CASH EQUIVALENTS - Beginning of Year	2,046,759	379,609	3,796,847	6,223,215
CASH AND CASH EQUIVALENTS - END OF YEAR	\$ 3,130,355	<u>\$ 315,685</u>	<u>\$ 4,418,424</u>	\$ 7,864,464

RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH FLOWS		Employee Group Health Care		Retiree Group Health Care		Casualty nsurance		Totals
FROM OPERATING ACTIVITIES Operating income (loss)	\$	(1,061,772)	\$	(207,712)	\$	(670,408)	\$	(1,939,892)
Changes in assets and liabilities	*	(1,001,112)	*	(=0:,::=)	*	(0.0,.00)	*	(:,000,00=)
Accounts receivable		-		(1,006)		-		(1,006)
Due from other governments		(3,504)		_		_		(3,504)
Prepaid items		7,396		588		-		7,984
Deposits		1,131,257		-		-		1,131,257
Deferred outflows related to pensions		-		-		19,631		19,631
Deferred inflows related to pensions		-		-		(991)		(991)
Accounts payable		563,122		94,826		(83,111)		574 <u>,</u> 837 <sup>°</sup>
Claims payable		356,553		45,865	1	,263,696		1,666,114
Compensated absences		· -		· -		542		542
Net pension liability	_	<u>-</u>	_	<u> </u>		(37,625)		<u>(37,625</u> )
NET CASH FLOWS FROM OPERATING ACTIVITIES	\$	993,052	\$	(67,439)	\$	491,734	\$	1,417,347

### NONCASH CAPITAL AND RELATED FINANCING ACTIVITIES

None

As of and for the Year Ended April 30, 2024

#### **PENSION TRUST FUNDS**

**Police Pension Fund** – To account for the accumulation of resources needed to pay pension costs when due. Resources are contributions from police force members at rates fixed by state statutes and City contributions based on actuarial calculations.

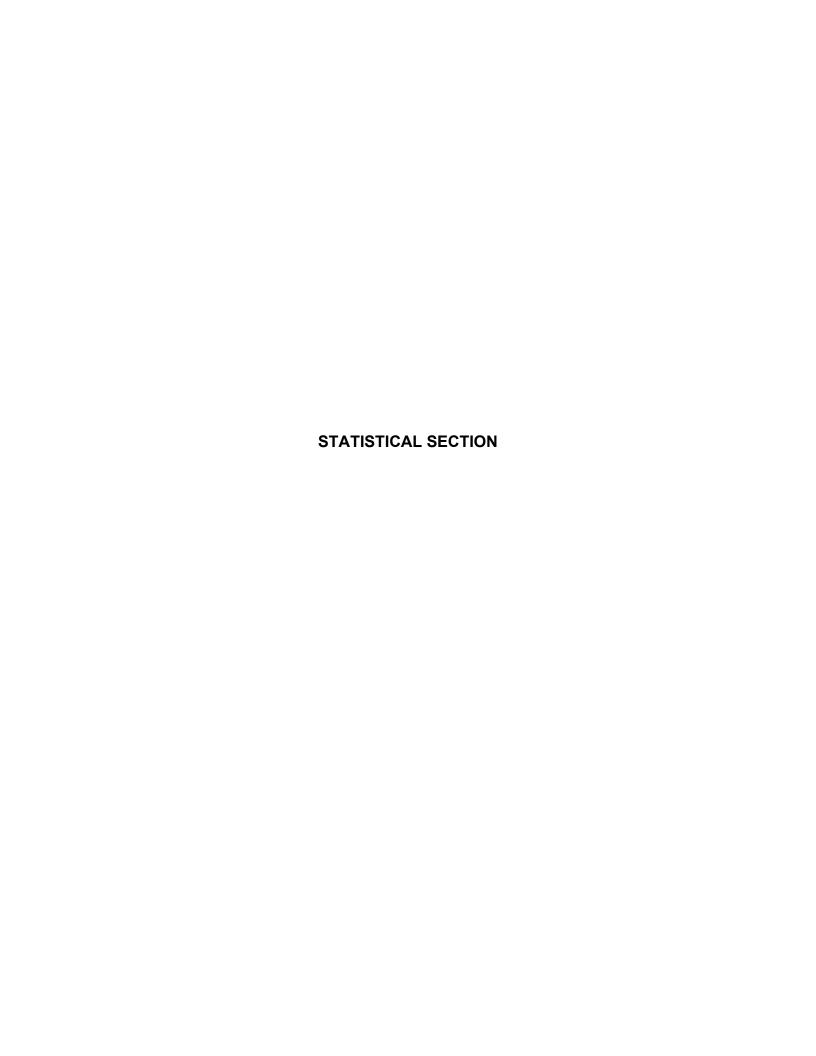
**Firefighters' Pension Fund** – To account for the accumulation of resources needed to pay pension costs when due. Resources are contributions from fire department members at rates fixed by state statutes and City contributions based on actuarial calculations.

#### COMBINING STATEMENT OF FIDUCIARY NET POSITION PENSION TRUST FUNDS As of April 30, 2024

400570		Police Pension	_F	Firefighters' Pension	_	Totals
ASSETS	Φ.	450.004	Φ.	4 400 004	Φ	4 000 500
Cash	\$	153,901	\$	1,108,691	\$	1,262,592
Investments		750 007				750 007
Certificates of deposit		753,027		-		753,027
U.S. government treasuries		-		906,709		906,709
U.S. government agencies and corporations		256		7 407 400		256
Annuities - fixed		-		7,137,136		7,137,136
Annuities - variable		-		47,390,200		47,390,200
Firefighters' pension investment fund	4.4	- 070 005		43,495,341		43,495,341
Police officers' pension investment fund	11	3,672,895		-	1	13,672,895
Receivables Contributions receivable		E0 E20		E1 0E1		100 504
Accrued interest receivable		58,530 19		51,054 13		109,584 32
						~-
Prepaid items		1,33 <u>5</u>		10,924		12,259
Total Assets	_11	<u>4,639,963</u>	_1	00,100,068	2	14,740,031
LIABILITIES						
Accounts payable		2,280		4,419	_	6,699
Total Liabilities		2,280		4,419		6,699
NET POSITION						
Restricted for pension benefits	\$11	4,637,683	\$1	00,095,649	\$2	14,733,332

## COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION PENSION TRUST FUNDS For the Year Ended April 30, 2024

	Police Pension	Firefighters' Pension	Totals
ADDITIONS			
Contributions			
Employer	\$ 6,701,080	\$ 5,612,195	\$ 12,313,275
Plan members	1,252,012	1,015,767	2,267,779
Other	<u>127,167</u>	10,210	137,377
Total Contributions	8,080,259	6,638,172	14,718,431
Investment income			
Net appreciation in fair value of investments	9,863,529	12,068,911	21,932,440
Investment earnings	64,536	868,450	932,986
Total Investment Income	9,928,065	12,937,361	22,865,426
Less Investment expense	45,610	47,494	93,104
Net Investment Income	9,882,455	12,889,867	22,772,322
Total Additions	17,962,714	19,528,039	37,490,753
DEDUCTIONS			
Benefits	9,449,633	7,430,194	16,879,827
Refunds of contributions	126,944	14,485	141,429
Administration	85,821	62,917	148,738
Total Deductions	9,662,398	7,507,596	<u>17,169,994</u>
Change in Net Position	8,300,316	12,020,443	20,320,759
NET POSITION - Beginning of Year	106,337,367	88,075,206	194,412,573
NET POSITION, END OF YEAR	\$114,637,683	\$100,095,649	\$214,733,332



### **Statistical Section Table of Contents**

The statistical section of the City's annual comprehensive financial report presents detailed information as a context for understanding what the information presented in the financial statements, note disclosures and required supplementary information say about the City's overall financial health.

Contents	Page(s)
Financial Trends These schedules contain trend information to help the reader understand how the City's financial performance and well being have changed over time.	139 - 149
Revenue Capacity  These schedules contain information to help the reader assess the City's most significant local revenue sources, the property tax (or sales tax).	150 - 157
Debt Capacity  These schedules present information to help the reader assess the affordability of the City's current level of outstanding debt and the City's ability to issue additional debt in the future.	158 - 161
Demographic and Economic Information  These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	164 - 164
Operating Information  These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	165 - 169

**Sources**: Unless otherwise noted, the information in these schedules is derived from the annual comprehensive report for the relevant year.

### Statistical Section Comments Relative to Statistical Section

The following statistical table recommended by the National Council on Governmental Accounting is not included for the reason stated below:

The government is a home rule municipality. Article VII, Section 6(k) of the 1970 Illinois Constitution governs computation of the legal debt margin.

"The General Assembly may limit by law the amount and require referendum approval of debt to be incurred by home rule municipalities, payable from ad valorem property tax receipts, only in excess of the following percentages of the assessed value of its taxable property. . .(1) if its population is more than 25,000 and less than 500,000 an aggregate of one percent. . . (2) indebtedness which is outstanding on the effective date (July 1, 1971) of this constitution or which is thereafter approved by referendum...shall not be included in the foregoing percentage amounts".

To date, the General Assembly has set no limits for home rule municipalities.

## NET POSITION BY COMPONENT, LAST TEN FISCAL YEARS (accrual basis of accounting) (Unaudited)

	2015	2016	2017	2018
Governmental activities:				
Net investment in capital assets	\$130,290,380	\$123,410,647	\$124,189,511	\$126,319,519
Restricted	26,535,308	25,724,683	26,319,160	24,831,282
Unrestricted	(31,828,171)	(130,943,807)	(132,650,181)	(132,888,737)
Total governmental activities net position	\$124,997,517	\$ 18,191,523	\$ 17,858,490	\$ 18,262,064
Business-type activities:				
Net investment in capital assets	\$173,157,013	\$177,662,567	\$175,223,265	\$176,113,451
Restricted	384,676	-	-	-
Unrestricted	18,710,885	14,454,569	19,712,671	20,495,312
Total business-type activities net position	\$192,252,574	\$192,117,136	\$194,935,936	\$196,608,763
Primary government:				
Net investment in capital assets	\$271,904,847	\$274,624,478	\$274,634,378	\$279,259,910
Restricted	26,919,984	25,724,683	26,319,160	24,831,282
Unrestricted	18,425,260	(90,040,502)	(88,159,112)	(89,220,365)
Total primary government net position	\$317,250,091	\$210,308,659	\$212,794,426	\$214,870,827

During fiscal year 2008, the Coliseum Fund and the Parking Fund transferred debt totaling \$29,455,000 and \$3,093,325, respectively, to the governmental funds as the City intends to repay those bonds with general government funds. The Net Position reported as Investment in Capital Assets, in the Governmental Activities in the Statement of Net Position does not include the debt balance as of April 30, 2009 totaling \$32,385,635, as this debt did not produce a capital asset for the governmental activities. However, the debt is included in the calculation of the Net Position Investment in Capital Assets in the total primary government column on the Statement of Net Position.

During fiscal year 2016, the City implemented GASB Statement No. 68 and No. 71. Prior years were not restated for the implementation of these standards.

\$ 15,137,059 \$ 11,890,578 \$ 32,136,602 \$ 64,550,028 \$ 90,688,612 \$ 108,097,076 \$ 176,936,009 \$ 174,294,433 \$ 174,533,501 \$ 176,303,732 \$ 181,072,199 \$ 187,849,250 	2019	2020	2021	2022	2023	2024
25,020,643       27,519,662       33,608,725       52,728,569       46,213,273       46,723,478         (133,657,424)       (138,573,130)       (124,569,763)       (114,242,277)       (82,792,493)       (84,867,021)         \$ 15,137,059       \$ 11,890,578       \$ 32,136,602       \$ 64,550,028       \$ 90,688,612       \$ 108,097,076         \$ 176,936,009       \$ 174,294,433       \$ 174,533,501       \$ 176,303,732       \$ 181,072,199       \$ 187,849,250         -       -       -       825,669       7,704,003       -       -       -         21,896,817       26,567,223       30,763,931       26,583,928       30,615,194       40,458,216         \$ 198,832,826       \$ 200,861,656       \$ 206,123,101       \$ 210,591,663       \$ 211,687,393       \$ 228,307,466						
(133,657,424)         (138,573,130)         (124,569,763)         (114,242,277)         (82,792,493)         (84,867,021)           \$ 15,137,059         \$ 11,890,578         \$ 32,136,602         \$ 64,550,028         \$ 90,688,612         \$ 108,097,076           \$ 176,936,009         \$ 174,294,433         \$ 174,533,501         \$ 176,303,732         \$ 181,072,199         \$ 187,849,250           -         -         825,669         7,704,003         -         -         -           21,896,817         26,567,223         30,763,931         26,583,928         30,615,194         40,458,216           \$ 198,832,826         \$ 200,861,656         \$ 206,123,101         \$ 210,591,663         \$ 211,687,393         \$ 228,307,466	\$123,773,840	\$122,944,046	\$123,097,640	\$126,063,736	\$127,267,832	\$146,240,619
\$ 15,137,059 \$ 11,890,578 \$ 32,136,602 \$ 64,550,028 \$ 90,688,612 \$ 108,097,076 \$ 176,936,009 \$ 174,294,433 \$ 174,533,501 \$ 176,303,732 \$ 181,072,199 \$ 187,849,250 -	25,020,643	27,519,662	33,608,725	52,728,569	46,213,273	46,723,478
\$176,936,009 \$174,294,433 \$174,533,501 \$176,303,732 \$181,072,199 \$187,849,250 -	(133,657,424)	(138,573,130)	(124,569,763)	(114,242,277)	(82,792,493)	(84,867,021)
\$176,936,009 \$174,294,433 \$174,533,501 \$176,303,732 \$181,072,199 \$187,849,250 -	<u>-</u>				<u> </u>	
21,896,817       26,567,223       30,763,931       26,583,928       30,615,194       40,458,216         \$198,832,826       \$200,861,656       \$206,123,101       \$210,591,663       \$211,687,393       \$228,307,466	\$ 15,137,059	\$ 11,890,578	\$ 32,136,602	\$ 64,550,028	\$ 90,688,612	\$108,097,076
21,896,817       26,567,223       30,763,931       26,583,928       30,615,194       40,458,216         \$198,832,826       \$200,861,656       \$206,123,101       \$210,591,663       \$211,687,393       \$228,307,466						
21,896,817       26,567,223       30,763,931       26,583,928       30,615,194       40,458,216         \$198,832,826       \$200,861,656       \$206,123,101       \$210,591,663       \$211,687,393       \$228,307,466						
21,896,817       26,567,223       30,763,931       26,583,928       30,615,194       40,458,216         \$198,832,826       \$200,861,656       \$206,123,101       \$210,591,663       \$211,687,393       \$228,307,466	\$176,936,009	\$174,294,433	\$174,533,501	\$176,303,732	\$181,072,199	\$ 187,849,250
\$198,832,826       \$200,861,656       \$206,123,101       \$210,591,663       \$211,687,393       \$228,307,466	-	-	825,669	7,704,003	-	-
	21,896,817	26,567,223	30,763,931	26,583,928	30,615,194	40,458,216
\$ 278 842 606  \$ 276 013 006  \$ 277 197 439  \$ 282 825 535  \$ 289 799 868  \$ 316 631 476	\$198,832,826	\$200,861,656	\$206,123,101	\$210,591,663	\$211,687,393	\$228,307,466
\$ 278 842 606     \$ 276 013 006     \$ 277 197 439     \$ 282 825 535     \$ 289 799 868     \$ 316 631 476						
\$ 278 842 606 \$ 276 013 006 \$ 277 107 430 \$ 282 825 535 \$ 280 790 868 \$ 316 631 476						
Ψ210,0-12,000 Ψ210,010,000 Ψ211,101,400 Ψ202,020,000 Ψ209,139,000 Ψ310,001,410	\$278,842,606	\$276,013,006	\$277,197,439	\$282,825,535	\$289,799,868	\$316,631,476
25,020,643 27,519,662 60,432,572 60,432,572 46,213,273 46,723,478	25,020,643	27,519,662	60,432,572	60,432,572	46,213,273	46,723,478
(89,893,364) (90,780,434) (73,372,130) (68,116,416) (33,637,136) (26,950,412)	(89,893,364)	(90,780,434)	(73,372,130)	(68,116,416)	(33,637,136)	(26,950,412)
			· · · · · · · · · · · · · · · · · · ·	· · · · · · · · · · · · · · · · · · ·		· ,
<u>\$213,969,885</u> <u>\$212,752,234</u> <u>\$264,257,881</u> <u>\$275,141,691</u> <u>\$302,376,005</u> <u>\$336,404,542</u>	\$213,969,885	\$212,752,234	\$264,257,881	\$275,141,691	\$302,376,005	\$336,404,542

## CHANGES IN NET POSITION, LAST TEN FISCAL YEARS (accrual basis of accounting) (Unaudited)

	2015	2016		2017		2018
Expenses		 				
Governmental Activities:						
General government	\$ 15,619,531	\$ 17,402,473	\$	21,823,425	\$	20,008,254
Public safety	49,672,616	51,075,108		55,797,870		55,372,002
Highways and streets	22,497,411	18,417,951		19,162,100		24,300,817
Culture and recreation	16,936,586	15,678,909		16,483,127		16,367,637
Parking	555,875	537,924		356,081		124,322
Community development	1,765,786	854,320		799,428		926,942
Interest on long-term debt	2,950,678	2,036,963		1,970,919		1,866,067
Total governmental activities expenses	109,998,483	106,003,648		116,392,950		118,966,041
Business-type activities:						
Water	12,871,172	13,276,164		13,705,031		14,653,884
Solid waste	6,982,277	6,529,308		6,644,660		6,565,395
Sewer	4,535,404	4,742,762		6,098,022		5,569,286
Golf operations	2,577,477	2,168,430		2,387,004		2,204,391
Parking	309,688	295,461		329,789		319,304
Bloomington Arena	4,138,094	5,115,442		4,705,096		4,087,689
Stormwater management	2,511,502	2,423,371		2,275,865		3,114,327
Total business-type activities expenses	 33,925,614	34,550,938		36,145,467		36,514,276
Total primary government expenses	143,924,097	140,554,586		152,538,417		155,480,317
Program Revenues						
Governmental Activities:						
Charges for services:						
General government	3,959,679	7,415,052		7,610,241		7,890,044
Public safety	5,765,961	6,466,873		7,389,074		6,857,570
Highway and streets	639,292	576,931		670,619		697,142
Culture and recreation	3,205,570	3,102,963		3,316,677		2,555,628
Parking	401,367	432,232		336,346		329,203
Operating grants and contributions:						
General government	755,341	643,844		589,693		524,073
Public safety	96,774	104,463		46,228		220,770
Highway and streets	2,608,949	2,090,573		2,200,917		2,035,327
Culture and recreation	147,823	248,680		183,217		169,098
Community development	1,081,285	1,034,979		796,017		926,448
Capital grants and contributions:	•	-		•		
Public safety	943,110	752,118		828,484		1,419,482
Highway and streets	-	-		-		-
Culture and recreation	56,000	-		-		-
Total governmental activities program revenues	 19,661,151	 22,868,708		23,967,513		23,624,785

2019	2020	2021	2022	2023	2024
\$ 21,559,656	\$ 22,720,229	\$ 22,123,337	\$ 24,795,649	\$ 30,599,326	\$ 32,165,942
58,078,747	63,753,297	50,159,087	55,031,359	67,619,800	70,632,169
21,124,994	20,577,683	18,414,727	20,208,562	26,615,815	27,166,108
16,102,411	15,993,222	14,081,825	13,894,686	10,491,641	12,585,854
236,953	705,189	551,006	523,572	629,529	652,497
1,054,183	1,096,652	1,196,547	1,383,133	1,616,148	1,155,404
1,804,720	1,576,582	1,516,618	1,197,455	2,579,753	1,902,720
119,961,664	 126,422,854	 108,043,147	 117,034,416	 140,152,012	 146,260,694
14,838,441	14,102,376	14,318,287	14,589,798	20,635,382	19,876,084
6,596,144	6,891,131	6,801,510	6,085,102	7,353,942	6,794,731
7,045,112	6,270,962	6,692,919	5,577,001	7,955,717	5,934,947
2,258,260	2,206,736	2,062,943	2,119,097	2,728,333	2,658,291
317,151	346,173	344,847	250,026	747,837	626,407
3,933,845	3,590,610	2,252,554	2,751,287	2,973,414	5,086,112
 1,822,294	2,889,606	2,046,238	1,916,075	2,413,722	2,049,964
36,811,247	 36,297,594	 34,519,298	33,288,386	44,808,347	43,026,536
 156,772,911	 162,720,448	 142,562,445	 150,322,802	 184,960,359	 189,287,230
8,076,758	7,643,688	7,637,867	8,347,726	8,589,971	8,614,227
6,941,483	7,751,991	7,210,582	8,000,428	14,961,517	8,876,527
601,915	648,563	659,337	872,677	1,138,342	1,258,961
3,113,254	2,190,138	1,191,295	2,535,446	2,699,650	3,705,445
382,622	363,468	54,728	142,882	152,165	287,956
550,098	552,972	3,898,462	620,351	661,747	970,822
79,355	58,299	37,857	80,162	37,775	104,294
2,094,919	2,846,547	5,698,114	5,226,503	8,416,192	7,650,805
215,867	238,413	219,927	258,268	303,405	272,556
918,135	971,461	1,283,468	1,162,610	1,382,210	800,521
29,785	41,754	453,510	480,976	115,779	1,034,551
-	-	-	-	700,000	750,000
	 27,636	 	 700,000	 2,643,959	 4,972,040
23,004,191	23,334,930	28,345,147	28,428,029	41,802,712	39,298,705

## CHANGES IN NET POSITION, LAST TEN FISCAL YEARS (accrual basis of accounting) (Unaudited)

	 2015	2016	2017	2018
Business-type activities:				
Charges for services:				
Water	\$ 15,670,011	\$ 15,559,320	\$ 15,847,003	\$ 15,923,704
Solid waste	5,328,215	6,012,621	6,093,425	6,446,291
Sewer	4,827,318	4,809,656	4,716,201	4,913,877
Golf operations	2,247,186	2,266,795	2,255,773	2,176,170
Parking	430,144	367,453	518,106	347,294
Bloomington Arena	2,587,395	3,331,795	2,643,835	1,881,369
Stormwater management	2,660,549	2,990,570	2,719,099	2,818,678
Operating grants and contributions:				
Water	-	739	463	-
Bloomington Arena	-	-	-	-
Capital grants and contributions:				
Water	296,003	361,712	301,814	638,341
Sewer	158,305	222,629	177,265	179,726
Stormwater management	 9	 	 -	 67,680
Total business-type activities program revenues	 34,205,135	 35,923,290	 35,272,984	 35,393,130
Total primary government program revenues	 53,866,286	 58,791,998	 59,240,497	 59,017,915
Net (Expense)/Revenue				
Governmental activities	(90,337,332)	(83,134,940)	(92,425,437)	(95,341,256)
Business-type activities	 279,521	 1,372,352	 (872,483)	 (1,121,146)
Total primary government net expense	 (90,057,811)	 (81,762,588)	(93,297,920)	 (96,462,402)
General Revenues and Other Changes in Net Position Governmental activities: Taxes:				
Property taxes	23,214,696	23,709,180	24,005,543	24,755,268
Franchise taxes	2,038,485	2,057,918	2,242,118	2,064,408
Sales tax	13,463,414	14,213,470	13,749,025	14,318,735
Home rule sales tax	12,578,389	17,116,537	21,432,131	21,326,285
Utility taxes	4,199,502	6,837,815	6,716,095	6,580,281
Income taxes	7,502,770	8,164,515	7,241,547	7,997,851
Food and beverage	4,323,168	4,462,657	4,301,263	4,291,619
Other taxes	13,006,938	12,160,846	12,270,818	12,441,311
American Rescue Plan Act	-	-	-	-
Investment earnings	31,440	152,614	284,891	591,760
Miscellaneous	1,441,162	1,709,311	1,439,315	1,678,866
Gain (loss) on sale of assets	-	-	-	61,248
Transfers	 (893,249)	(861,614)	(1,590,342)	(362,802)
Total governmental activities	 80,906,715	 89,723,249	 92,092,404	95,744,830
Business-type activities:				
Home rule sales tax	1,451,196	979,315	1,282,752	1,440,470
American Rescue Plan Act	-	-	-	-
Investment earnings	621	116,079	162,325	377,165
Miscellaneous	583,391	939,313	645,553	581,488
Gain (loss) on sale of assets	-	119,375	10,311	32,048
Transfers	893,249	861,614	1,590,342	362,802
Total business-type activities	2,928,457	3,015,696	3,691,283	2,793,973
Total primary government	83,835,172	92,738,945	95,783,687	98,538,803
Change in Net Position:				
Governmental activities	(9,430,617)	6,588,309	(333,033)	403,574
Business-type activities	3,207,978	4,388,048	2,818,800	1,672,827
Total primary government	\$ (6,222,639)	\$ 10,976,357	\$ 2,485,767	\$ 2,076,401

	2019	2020	 2021	2022 2023		 2024	
\$	15,880,099	\$ 15,213,673	\$ 16,007,744	\$ 16,171,429	\$	16,362,207	\$ 16,551,090
	7,269,536	7,195,651	7,573,399	7,946,951		8,187,341	8,321,194
	7,114,659	7,016,104	7,320,247	7,677,517		7,960,101	8,027,084
	2,067,924	1,631,442	2,130,170	2,210,764		2,533,514	3,034,423
	362,692	331,266	15,742	240,781		362,098	422,583
	2,234,026	1,697,402	480,194	1,202,952		934,636	2,176,811
	3,763,349	3,676,967	3,870,527	4,067,669		4,226,102	4,336,770
	-	- 34,904	- 155,472	-		-	-
	-	34,904	133,472	-		-	-
	20,103	10,350	133,553	441,014		-	321,411
	31,744	-	80,182	303,450		2,895	158,108
	-	-	-	125,565		106,635	 91,955
	38,744,132	 36,807,759	 37,767,230	 40,388,092		40,675,529	 43,441,429
-	61,748,323	 60,142,689	 66,112,377	 68,816,121		82,478,241	82,740,134
	(96,957,473)	(103,087,924)	(79,698,000)	(88,606,387)		(98,349,300)	(106,961,989)
	1,932,885	510,165	3,247,932	7,099,706		(4,132,818)	 414,893
	(95,024,588)	 (102,577,759)	 (76,450,068)	 (81,506,681)		(102,482,118)	 (106,547,096)
	25,278,467 2,011,733 14,353,010	25,497,064 1,988,552 14,057,321	25,819,692 1,944,565 15,182,232	26,055,332 1,952,614 18,535,902		27,281,054 1,895,891 20,364,541	29,025,685 1,798,872 21,844,427
	21,029,795	19,979,128	20,209,698	26,180,442		28,671,727	28,720,895
	6,533,387	6,006,467	5,651,579	5,903,562		5,973,068	5,493,485
	7,925,709	7,537,273	9,299,101	12,362,958		12,108,180	13,093,959
	4,398,757	4,272,235	3,830,867	5,141,891		5,635,476	5,989,957
	12,408,814	15,740,497	15,415,305	20,406,473		17,570,350	16,171,625
	-	-	-	-		428,542	4,956,778
	1,092,322	1,333,072	226,282	(1,409,862)		2,805,673	5,636,212
	1,686,672	1,427,436	1,259,731	1,474,141		2,553,544	1,552,244
	24,581	-	-	-		-	52,754
	1,446,230	2,002,398	1,104,972	4,416,360		(800,162)	(9,966,440)
	98,189,477	 99,841,443	 99,944,024	 121,019,813		124,487,884	 124,370,453
	1,396,768	1,513,788	1,580,641	1,689,566		1,735,681	1,857,225
	-	-	-	394,510		1,016,685	1,216,144
	781,879	784,432	104,176	(986,130)		930,844	1,870,016
	568,539	1,194,079	1,433,668	684,171		745,176	1,222,086
	(9,298)	28,764	-	3,099		-	73,269
	(1,446,230)	 (2,002,398)	 (1,104,972)	 (4,416,360)		800,162	 9,966,440
	1,291,658	 1,518,665	 2,013,513	 (2,631,144)		5,228,548	 16,205,180
	99,481,135	 101,360,108	 101,957,537	 118,388,669		129,716,432	 140,575,633
	1,232,004	(3,246,481)	20,246,024	32,413,426		26,138,584	17,408,464
	3,224,543	2,028,830	5,261,445	 4,468,562		1,095,730	16,620,073
\$	4,456,547	\$ (1,217,651)	\$ 25,507,469	\$ 36,881,988	\$	27,234,314	\$ 34,028,537

## FUND BALANCES, GOVERNMENTAL FUNDS Last Ten Fiscal Years

## (modified accrual basis of accounting) (Unaudited)

	2015	2016	2017	2018
General fund:				
Nonspendable	\$ 681,823	\$ 866,382	\$ 702,503	\$ 697,985
Restricted	-	991,845	1,663,067	1,528,847
Committed	1,887,372	3,694,295	4,906,931	5,402,532
Assigned	3,062,217	3,019,496	2,598,348	2,800,170
Unassigned	11,242,859	13,306,894	14,764,537	19,226,451
Total general fund	\$ 16,874,271	\$ 21,878,912	\$ 24,635,386	\$ 29,655,985
All other governmental funds:				
Nonspendable	\$ 1,297,951	\$ 21,325	\$ 2,134	\$ 1,679
Restricted	24,911,820	26,391,584	26,555,352	25,499,101
Committed	1,443,141	1,100,595	3,643,623	2,985,768
Assigned	2,186,698	1,734,442	2,226,112	2,062,442
Unassigned	(1,058,730)	(562,872)	(2,134,875)	(2,565,477)
Total all other governmental funds	\$ 28,780,880	\$ 28,685,074	\$ 30,292,346	\$ 27,983,513
Total fund balance	\$ 45,655,151	\$ 50,563,986	\$ 54,927,732	\$ 57,639,498

2019 2020		2021 2022		2023	2024	
\$ 579,182	\$ 986,808	\$ 962,879	\$ 786,863	\$ 775,797	\$ 842,324	
1,060,269	254,639	38,809	φ 700,003	213,995	529,919	
5,421,353	4,847,519	3,927,888	1,128,805	213,993	529,919	
2,651,503	3,126,536	3,483,828	5,026,227	6,791,945	6,930,171	
22,090,101	24,913,376	27,684,357	36,560,474	51,716,961	49,791,483	
\$ 31,802,408	\$ 34,128,878	\$ 36,097,761	\$ 43,502,369	\$ 59,498,698	\$ 58,093,897	
Ψ σ ι,σσ2, ισσ	Ψ 01,120,010	Ψ σσ,σστ,τστ	Ψ 10,002,000	Ψ σσ, ισσ,σσσ	Ψ 00,000,001	
\$ 312	\$ -	\$ -	\$ -	\$ -	\$ 21,836	
25,479,958	28,099,613	32,501,828	36,641,194	46,973,380	47,433,206	
1,774,316	3,652,195	2,826,313	3,525,029	4,915,281	7,262,237	
4,747,308	4,577,609	4,499,604	10,159,011	11,252,844	9,478,526	
(1,978,711)	(2,287,327)	(461,677)	(464,754)	(412,521)	(380,157)	
\$ 30,023,183	\$ 34,042,090	\$ 39,366,068	\$ 49,860,480	\$ 62,728,984	\$ 63,815,648	
\$ 61,825,591	\$ 68,170,968	\$ 75,463,829	\$ 93,362,849	\$122,227,682	\$ 121,909,545	

# CHANGES IN FUND BALANCE, GOVERNMENTAL FUNDS Last Ten Fiscal Years (modified accrual basis of accounting) (Unaudited)

	2015	2016	2017	2018
Revenues				
Taxes	\$ 80,035,386	\$ 86,118,410	\$ 94,034,099	\$ 93,662,092
Intergovernmental	4,757,092	4,155,615	3,827,462	3,894,042
Licenses and permits	1,141,389	1,260,597	1,344,424	1,265,842
Charges for services	12,455,491	11,698,902	12,093,245	12,076,944
Fines and forfeitures	1,169,989	1,094,160	1,448,225	869,579
Investment income	140,138	139,075	259,234	544,114
Other	1,441,162	1,651,131	1,439,315	1,678,866
Total revenues	101,140,647	106,117,890	114,446,004	113,991,479
Expenditures				
Current:				
General government	15,065,960	14,904,843	17,258,591	16,652,823
Public safety	46,020,034	48,233,671	50,614,396	53,353,792
Highways and streets	7,063,810	6,699,493	7,876,630	8,004,763
Culture and recreation	14,730,562	14,373,638	14,586,836	14,837,288
Community development	1,069,537	996,933	750,029	885,776
Parking	446,857	445,797	360,577	331,105
Capital outlay	13,232,556	7,092,361	8,776,145	14,826,820
Debt service:				
Principal	30,346,574	9,000,251	6,894,854	13,977,165
Bond issuance costs	440,550	-	_	37,500
Interest and fiscal agent fees	3,571,873	2,173,650	2,097,599	1,944,561
Total expenditures	131,988,313	103,920,637	109,215,657	124,851,593
Excess of revenues				
over (under) expenditures	(30,847,666)	2,197,253	5,230,347	(10,860,114)
	(00,041,000)	2,107,200	0,200,047	(10,000,114)
Other financing sources (uses)				
Transfers in	10,880,246	9,442,254	12,685,307	13,582,300
Transfers out	(11,773,495)	(10,259,545)	(14,275,649)	(11,763,102)
Bonds issued, at par	<u>-</u>	-	-	7,240,000
Refunding bonds	24,620,000	-	-	-
Equipment loans	-	3,417,707	702,220	4,377,975
Leases	-	-	-	-
Payment to refunded bond escrow agent	(237,800)	-	-	-
Premium (discount) on long-term debt	356,198	-	<u>-</u>	-
Proceeds from sale of property	45,954	111,166	21,521	134,707
Unrealized loss on sale of investment	(106,883)			
Total other financing				
sources (uses)	23,784,220	2,711,582	(866,601)	13,571,880
Net change in fund balances	\$ (7,063,446)	\$ 4,908,835	\$ 4,363,746	\$ 2,711,766
Debt service as a percentage				
of noncapital expenditures	27.3%	11.2%	8.5%	13.2%
2. Horrouphur oxportationoo	21.070	11.270	0.070	10.270

2019	2020	2021	2022	2023	2024
\$ 93,827,789	\$ 95,893,269	\$ 95,858,150	\$ 116,267,134	\$ 119,458,661	\$122,120,549
3,862,374	4,737,082	11,172,356	7,388,664	14,572,189	21,002,436
1,352,893	1,390,861	1,382,706	1,772,479	1,866,622	1,692,245
12,194,298	12,555,165	10,099,006	12,977,667	20,409,444	15,679,754
896,234	946,606	810,212	1,016,784	1,038,121	1,094,123
999,969	1,237,919	213,962	(1,335,946)	2,702,100	5,412,310
1,686,672	1,427,436	1,259,731	1,368,260	2,434,364	1,434,806
114,820,229	118,188,338	120,796,123	139,455,042	162,481,501	168,436,223
17,413,178	18,110,242	18,467,768	22,235,514	25,399,342	28,374,939
55,581,454	56,290,612	56,513,641	58,419,905	62,937,356	62,671,277
7,504,123	7,186,112	8,065,747	8,242,414	7,592,881	9,202,484
14,953,126	15,614,081	14,088,713	15,891,396	16,584,963	19,017,774
913,619	727,989	1,216,588	1,374,530	1,605,282	1,143,149
333,804	430,349	329,115	370,405	435,518	480,631
9,826,914	10,442,456	10,467,681	11,675,067	32,868,577	33,134,363
14,243,834	6,100,845	6,578,788	6,530,065	6,526,326	6,364,563
61,595	-	41,775	-	682,775	-
1,877,226	1,705,153	1,607,658	1,321,956	1,659,626	2,058,238
122,708,873	116,607,839	117,377,474	126,061,252	156,292,646	162,447,418
(7,888,644)	1,580,499	3,418,649	13,393,790	6,188,855	5,988,805
12,825,529	13,567,147	13,728,554	21,578,214	10,928,050	13,543,318
(11,379,299)	(11,564,749)	(12,623,582)	(17,161,854)	(11,728,212)	(23,509,758)
-	-	-	-	19,475,000	-
7,423,338	-	3,639,000	-	-	-
3,131,590	2,707,426	2,772,578	-	-	-
-	-	-	-	2,789,349	3,531,394
-	-	(3,655,825)	-	-	-
-	-	-	-	1,210,451	-
73,579	55,054	13,487	88,870	1,340	128,104
	<u>-</u>				
12,074,737	4,764,878	3,874,212	4,505,230	22,675,978	(6,306,942)
\$ 4,186,093	\$ 6,345,377	\$ 7,292,861	\$ 17,899,020	\$ 28,864,833	\$ (318,137)
13.6%	7.0%	7.3%	13.8%	6.3%	6.2%

## ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY Last Ten Fiscal Years (Unaudited)

Fiscal Year	Tax Year	Residential Property	Commercial Property	Industrial Property	Farm Property	
2016	2014	\$ 1,155,580,583	\$ 625,651,790	\$ 12,738,347	\$ 674,550	
2017	2015	1,171,670,602	626,317,035	11,989,029	690,292	
2018	2016	1,194,158,005	645,032,301	10,816,518	715,841	
2019	2017	1,194,327,291	655,778,641	10,990,738	734,193	
2020	2018	1,200,884,831	658,818,794	10,895,195	746,798	
2021	2019	1,202,743,376	671,023,103	10,736,535	690,908	
2022	2020	1,205,783,409	674,715,797	10,655,130	749,535	
2023	2021	1,226,432,592	686,947,519	11,206,346	764,402	
2024	2022	1,319,857,003	715,483,102	11,382,727	886,254	
2025	2023	1,473,426,856	759,973,161	12,337,761	930,631	

Source: County of McLean Tax Extension Office

**Note**: There is no personal property tax (on cars or jewelry); only real property is taxed. The above information presents the information for each period for which it is levied. A tax levy provides taxes remitted in the following year. The farmland value is based upon productivity instead of actual market value.

Railway Property		Total Taxable Assessed Value	Percent Growth	Total Direct Tax Rate	Actual Value	Value as a Percentage of Actual Value	
\$	830,183	\$ 1,795,475,453	1.92%	1.3211	\$ 5,386,426,359	33.33%	
	951,400	1,811,618,358	0.90%	1.3283	5,434,855,074	33.33%	
	935,914	1,851,658,579	2.21%	1.3366	5,554,975,737	33.33%	
	938,906	1,862,769,769	0.60%	1.3393	5,588,309,307	33.33%	
	999,047	1,872,344,665	0.51%	1.3468	5,617,033,995	33.33%	
	1,052,673	1,886,246,595	0.74%	1.3524	5,658,739,785	33.33%	
	1,096,233	1,893,000,104	0.36%	1.3568	5,679,000,312	33.33%	
	1,202,564	1,926,553,423	1.77%	1.3905	5,779,660,269	33.33%	
	1,334,957	2,048,944,043	6.35%	1.3954	6,146,832,129	33.33%	
	1,427,411	2,248,095,820	9.72%	1.2855	6,744,287,460	33.33%	

### DIRECT AND OVERLAPPING PROPERTY TAX RATES Last Ten Fiscal Years

O:4.	Direct	Datas
UIIV	Direct	Raies

				- ,			
				Illinois			
		Fire	Police	Municipal	Bond and	Public	
Levy	General	Pension	Pension	Retirement	Interest	Library	Total
Year	Fund	Fund	Fund	Fund	Fund	Fund	Direct
2014	0.35006	0.23370	0.22323	0.13940	0.12143	0.25323	1.32105
2015	0.36593	0.23162	0.22124	0.13816	0.12034	0.25098	1.32827
2016	0.42249	0.22665	0.21650	0.10023	0.11776	0.25296	1.33659
2017	0.42095	0.22582	0.21570	0.09987	0.11733	0.25959	1.33926
2018	0.43078	0.22463	0.21457	0.09934	0.11671	0.26081	1.34684
2019	0.43960	0.22300	0.21301	0.09862	0.11587	0.26230	1.35240
2020	0.44671	0.22228	0.21232	0.09830	0.11406	0.26317	1.35684
2021	0.47006	0.21780	0.20804	0.09632	0.09367	0.30457	1.39046
2022	0.48273	0.23895	0.22978	0.09057	0.04734	0.30604	1.39541
2023	0.40823	0.21778	0.20942	0.08254	0.07488	0.29269	1.28554

**Source:** County of McLean Tax Extension Office

Notes: As a home rule unit of local government, the City of Bloomington, Illinois has no statutory tax limit

Overlapping rates are those of local and county governments that apply to property owners within the City. Not all overlapping rates apply to all City property owners, although the county property tax rates apply to all City property owners; the Airport Authority rates apply to the property owners within that Authority's geographic boundaries.

\*Rate presented is for Bloomington School District #87. City of Bloomington taxpayers in other school districts will have different rates. Other school districts that overlap with the City include: Normal School District #5, Tri-Valley Community Unit School District #3, and Olympia Unit #16.

Overlapping Rates

School District*	McLean County	Township	Water Reclamation District	Airport Authority	Heartland Community College	Total Overlapping Rates	Total All Rates
4.95303	0.90133	0.12541	0.17216	0.13655	0.50469	6.79317	8.11422
5.15877	0.91836	0.12433	0.17446	0.13572	0.54046	7.05210	8.38037
5.13998	0.91399	0.12166	0.17931	0.12442	0.58840	7.06776	8.40435
5.15321	0.91052	0.12660	0.18466	0.11937	0.58538	7.07974	8.41900
5.15520	0.92082	0.12594	0.18651	0.09943	0.58150	7.06940	8.41624
5.14481	0.91509	0.12503	0.18835	0.14367	0.58179	7.09874	8.45114
5.17089	0.91386	0.12463	0.18679	0.14549	0.57762	7.11928	8.47612
5.17242	0.91404	0.12213	0.18052	0.14267	0.57635	7.10813	8.49859
5.18346	0.91064	0.11483	0.17754	0.13615	0.58083	7.10345	8.49886
5.17699	0.91684	0.10465	0.16465	0.12297	0.58632	7.07242	8.35796

# PRINCIPAL PROPERTY TAXPAYERS Current Year and Nine Years Ago (Unaudited)

2024 Percentage Assessed of Total City Assessed Value <u>Taxpayer</u> Value Rank State Farm Insurance Company \$ 168,793,826 1 6.95% 2 Westminister Village 13,068,990 0.54% **Brookridge Apartments** 12,213,429 3 0.50% Country Financial 10,954,697 4 0.45% Illinois Agricultural Association 5 0.40% 9,661,774 6 Wingover Apartments 9,521,745 0.39% 7 Traditions Essential Housing LLC. 8,770,569 0.36% BT Bloomington 6,857,840 8 0.28% **Eastland Mall** 6,666,667 9 0.27% U.S. REIF Parkway Fee LLC 6,631,457 10 0.27% The Carle Foundation **Snyder Brickyard Apartments** Totals 10.42% \$ 253,140,994 Note: Total 2015 Assessed Valuation

2,429,800,188

Source: City of Bloomington Township Assessor's Office

Note: Total 2024 Assessed Valuation

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		Percentage		
Assessed		of Total City		
Value	Rank	Assessed Value		
\$172,614,579	1	8.82%		
5,963,773	9	0.30%		
7,167,182	6	0.37%		
12,956,762	3	0.66%		
9,179,192	5	0.47%		
9,275,820	4	0.47%		
16,951,118	2	0.87%		
6,166,667	8	0.32%		
6,250,285	7	0.32%		
4,800,271	10	0.25%		
\$ 251,325,649		12.84%		

\$ 1,957,353,041

# PROPERTY TAX LEVIES AND COLLECTIONS Last Ten Fiscal Years (Unaudited)

Fiscal Year	Tax	Taxes Levied for the		cted within the Year Levied for	Collections in	Total Collections to Date		
Ended April 30	Year	Fiscal Year*	Amount **	Percentage of Levy **	Subsequent Years	Amount	Percentage of Levy	
2016	2014	\$ 23,719,128	\$ 23,709,179	99.96%	\$ -	\$ 23,709,179	99.96%	
2017	2015	24,063,364	24,005,543	99.76%	-	24,005,543	99.76%	
2018	2016	24,744,495	24,755,269	100.04%	-	24,755,269	100.04%	
2019	2017	24,914,988	25,278,466	101.46%	-	25,278,466	101.46%	
2020	2018	25,158,224	25,497,063	101.35%	-	25,497,063	101.35%	
2021	2019	25,446,743	25,819,692	101.47%	-	25,819,692	101.47%	
2022	2020	25,613,169	26,055,332	101.73%	-	26,055,332	101.73%	
2023	2021	26,788,169	27,281,055	101.84%	-	27,281,055	101.84%	
2024	2022	28,590,984	29,025,685	101.52%	-	29,025,685	101.52%	
2025***	2023	28,900,384	N/A	N/A	N/A	N/A	N/A	

Source: County of McLean Tax Extension Office

#### Note:

There is no personal property tax (on cars or jewelry); only real property is taxed.

The above information presents the information for each period for which it is levied.

A tax levy provides taxes remitted in the following year.

<sup>\*</sup> Includes Library

<sup>\*\*</sup> Includes TIF's not included in Levy which is why the percentage of levy can exceed 100%

<sup>\*\*\* 2023</sup> levy to be collected in fiscal year 2025

## SALES TAX REVENUE Last Ten Fiscal Years (Unaudited)

Fiscal Year	State Sales Tax	Tax Rate*	 Home Rule Sales Tax	Tax Rate**		Total Sales Taxes	
2015 2016	\$ 13,463,414	1.00% 1.00%	\$ 	1.50% 1.50%/2.50%	\$	27,492,999 29,699,250	
2017	13,698,690 14,337,218	1.00%	16,000,560 24,200,157	2.50%		38,537,375	
2018 2019	14,285,084 14,271,349	1.00% 1.00%	22,797,084 22,354,337	2.50% 2.50%		37,082,168 36,625,686	
2020 2021	14,330,059 14,566,629	1.00% 1.00%	22,053,823 20,808,310	2.50% 2.50%		36,383,882 35,374,939	
2022 2023	18,058,392 19,861,128	1.00% 1.00%	27,686,817 30,400,940	2.50% 2.50%		45,745,209 50,262,068	
2024	21,377,529	1.00%	30,575,354	2.50%		51,952,883	

Notes:

Due to the City's Home Rule status, there are no rate restrictions for the home rule sales tax.

<sup>\*</sup> Overall rate is 6.25% of which the City receives 1% while the state retains 5% and the County receives 0.25%.

<sup>\*\*</sup> Effective January 1, 2016 the City's Home Rule Sales Tax Rate is 2.50%

#### RATIOS OF OUTSTANDING DEBT BY TYPE Last Ten Fiscal Years

**Governmental Activities** 

					•••••						
_	Fiscal Year	General Obligation Bonds (3)		Obligation		E	Equipment Loan	Lease Liabilities (2)		General Obligation Bonds (3)	
	2015	\$	69,788,322	\$	-	\$	4,437,549	\$	_	\$	5,660,943
	2016		62,656,950		215,282		5,687,776		-		5,001,073
	2017		57,484,308		133,775		4,621,648		-		4,792,653
	2018		53,241,666		-		6,511,261		-		4,579,143
	2019		48,311,965		-		7,648,988		-		4,421,662
	2020		44,249,554		-		8,218,405		-		4,074,499
	2021		39,825,681		-		8,761,833		-		3,656,410
	2022		35,309,538		-		6,650,923		-		3,225,256
	2023		51,449,046		-		4,874,401	2,	483,191		2,782,904
	2024		46,753,678		-		3,421,600	5,	676,404		2,327,485

**Note:** Details regarding the City's outstanding debt can be found in the notes to the financial statements.

<sup>(1)</sup> See the Schedule of Demographic and Economic Statistics for personal income and population data.

<sup>(2)</sup>In FY2023 the City implemented GASB Statement No. 87 and reported lease liabilities.

<sup>(3)</sup>Presented net of discounts and premiums.

## **Business Activities**

Loan Payable	Equipment Loan	Note Payable	Total Primary Government	Percentage of Personal Income (1)	Per Capita (1)
\$ 11,586,828	\$ 4,184,540	\$ 10,650,952	\$ 106,309,134	3.055%	\$ 1,350.30
11,142,240	2,936,049	9,917,359	97,556,729	2.701%	1,239.13
10,332,586	4,502,465	9,168,243	91,035,679	2.488%	1,167.05
9,497,529	4,757,597	8,461,483	87,048,679	2.346%	1,110.77
8,646,728	5,356,166	7,680,141	82,065,650	2.140%	1,052.64
7,789,831	5,827,219	6,882,074	77,041,583	2.009%	996.27
6,886,478	5,564,363	6,066,483	70,761,248	1.646%	899.35
8,706,948	4,056,122	5,175,806	63,124,593	1.371%	802.30
10,883,817	2,702,717	4,325,000	79,501,076	1.737%	1,010.44
10,190,152	1,554,783	3,455,723	73,379,825	Not available	Not available

# RATIOS OF NET GENERAL BONDED DEBT OUTSTANDING Last Ten Fiscal Years (Unaudited)

Fiscal Year	General Obligation Bonds	Less Amount Available in Debt Service (1)	Net General Bonded Debt	Percentage of Actual Property Value	Debt Per Capita
2015	\$ 75,449,265	\$ 10,071,799	\$ 65,377,466	1.21%	\$ 830.40
2016	67,658,023	7,731,208	59,926,815	1.10%	768.24
2017	62,276,961	7,733,251	54,543,710	0.98%	695.99
2018	57,820,809	6,989,005	50,831,804	0.91%	652.01
2019	52,733,627	5,641,245	47,092,382	0.84%	608.98
2020	48,324,053	5,854,754	42,469,299	0.75%	539.77
2021	43,482,091	5,170,279	38,311,812	0.67%	486.93
2022	38,534,794	5,560,142	32,974,652	0.57%	419.10
2023	54,231,950	6,306,083	47,925,867	0.78%	609.12
2024	49,081,163	5,134,362	43,946,801	0.65%	Not available

Note:

Detail regarding the City's outstanding debt may be found in the notes to the basic financial statements.

As a Home rule entity, under the State of Illinois Constitution, the City has no statutory debt limit.

(1) Total fund balance available in the debt service fund. Includes accrued interest payable which is a liability entity wide and reduces resitrcted net position for debt service.

## DIRECT AND OVERLAPPING DEBT For the Year Ended December 31, 2023 (Payable in 2024) (Unaudited)

Governmental Unit		ot Outstanding	Estimated Percentage Applicable	 Estimated Share of Overlapping Debt		
Bloomington Normal Airport Authority	\$	8,985,822	64.80%	\$ 5,822,813		
Bloomington Schools District #87		42,186,229	99.66%	42,042,796		
Normal School District #5		29,836,104	44.28%	13,211,427		
Tri-Valley Community Unit School District #3		20,302,465	70.00%	14,211,726		
Olympia Unit #16		13,976,873	50.66%	7,080,684		
Heartland Community College #540		87,759,575	57.03%	50,049,286		
County of McLean		-	44.76%	-		
McLean County PBC		4,095,000	44.76%	1,832,922		
Subtotal, Overlapping Debt				134,251,654		
City direct debt		46,753,678	100.00%	46,753,678		
Total direct and overlapping debt				\$ 181,005,332		

Source: McLean County Clerk

Debt outstanding based on amounts reported by McLean County as of December 31, 2023 with the exception of the City's direct debt which is stated as of April 30, 2024. Overlapping debt percentages based on McLean County 2023 EAV

# DEMOGRAPHIC AND ECONOMIC STATISTICS Last Ten Calendar Years (Unaudited)

					Total		
Calendar		Per	Capita (2)	Pers	sonal Income	Median	School
Year	Population (1)	Perso	nal Income	(thousands) (3)		Age (1)	Enrollment (1)
2013	77,733	\$	44,180	\$	3,434,244	32.3	5,428 *
2014	78,730		44,202		3,480,023	32.2	5,415 *
2015	78,730		45,869		3,611,266	33	5,455 *
2016	78,005		46,910		3,659,215	33	5,455 *
2017	78,368		47,350		3,710,725	33.3	5,300 *
2018	77,962		49,180		3,834,171	32.7	5,315 *
2019	77,330		49,602		3,835,723	33.8	5,423 *
2020	78,680		54,639		4,298,997	35	5,423 *
2021	78,680		58,503		4,603,016	34.2	5,066 *
2022	78,680		58,178		4,577,445	35.9	4,982 *
2022	10,000		55,175		-,011, <del></del>	55.5	¬,50∠

#### Sources:

- (1) Bloomington-Normal 2022 Economic Development Council Demographic Profile
- (2) U.S. Commerce Department Bureau of Economic Analysis. Data gathered for Bloomington/Normal region, as separate information is not disclosed.

	Median House Costs (1)	Unemployment Rate (1)	Annual Airport Usage (1)			
\$	173,539 169,318 170,899 169,860 175,389 176,061 175,177	7.30% 5.50% 4.90% 5.10% 4.10% 4.50% 3.80% 5.90%	211,957 204,523 186,633 192,140 167,870 183,575 213,044 89,759			
168,300 168,800 250,136		3.40% 2.90%	166,000 175,665			

# PRINCIPAL EMPLOYERS Current Year and Nine Years Ago (Unaudited)

		2023			2013	
			Percentage of Total			Percentage of Total
Employer	Employees	Rank	Employment	Employees	Rank	Employment
State Farm Insurance Company	13,000	1	13.5%	14,935	1	16.5%
Rivian Automotive	7,500	2	7.8%			
Illinois State University	3,452	3	3.6%	3,251	2	3.6%
Country Financial	3,241	4	3.4%	1,955	3	2.2%
Unit 5 Schools	2,350	5	2.4%	1,674	4	1.8%
Carle BroMenn Medical Center	1,995	6	2.1%	1,347	5	1.5%
OSF-St. Joseph Medical Center	1,657	7	1.7%	1,028	7	
City of Bloomington	890	8	0.9%			0.0%
McLean County Government	832	9	0.9%	806	8	0.9%
District 87 Schools	745	10	0.8%			
Growmark Inc.				700	9	0.8%
Afni, Inc.				700	10	0.8%
Mitsubishi Motor Manufacturing				1,294	6	1.4%
-	35,662		37.1%	27,690		30.5%
Total Labor Force	96,209			90,654		

Source: Bloomington-Normal 2022 Economic Development Demographic Profile & Bloomington-Normal Pantagra

**Note:** Data includes employers throughout the Bloomington-Normal Metropolitan Statistical Area.

# FULL-TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES BY FUNCTION/PROGRAM Last Ten Fiscal Years (Unaudited)

	2015*	2016*	2017*	2018*	2019*	2020*	2021*	2022*	2023*	2024*
Function/Program										
General Government:										
City Manager	7	6	6	6	6	4	5	6	6	6
City Clerk	4	4	4	4	4	4	5	6	5	4
Human Resources	8	9	11	11	11	11	11	10	11	13
Finance	13	13	12	12	10	10	9	9	10	11
Collections	-	-	-	-	4	4	4	5	5	6
Billing	-	-	-	-	-	4	5	5	5	5
Information Services	12	10	11	11	11	11	12	12	19	19
Legal	6	4	5	5	5	7	9	9	12	11
Procurement	-	-	-	-	2	-	-	-	-	-
Community Development:										
Building Safety	12	12	10	13	15	15	15	15	15	17
Planning	1	1	1	2	3	3	3	3	3	3
Code Enforcement	11	12	14	11	10	9	9	9	11	13
Downtown Development	-	-	-	-	2	-	-	-	-	-
Economic Development	1	1	1	1	1	4	4	4	5	5
Facilities:										
Facilities Management	3	3	4	5	5	6	5	5	6	6
General Fund Parking	5	5	5	5	4	4	4	4	4	4
Abraham Lincoln Parking	-	1	1	1	1	1	1	1	1	1
Parks and Recreation:										
General and Administration	27	27	27	27	27	28	30	30	31	32
SOAR	2	2	2	2	2	2	2	2	2	2
Recreation	5	4	4	4	4	4	4	4	4	4
Pool(s)	-	-	-	-	-	-	-	-	-	-
Zoo	9	9	9	9	9	9	9	9	11	11
Golf Course(s)	8	8	7	7	7	7	7	7	7	7
BCPA	11	11	11	11	11	9	8	9	9	8
Public Ice Rink	3	3	3	3	3	3	3	3	3	3
Police:										
Officers and Civilians	160	160	161	162	162	162	162	162	162	163
Fire:										
Firefighters, Officers and Civilians	113	117	118	118	118	124	124	124	125	125
Public Works:										
Administration	3	3	4	4	4	6	5	5	5	4
Street Maintenance	17	19	19	19	19	18	18	19	19	20
Engineering	9	9	7	8	8	8	8	8	9	11
Refuse Collection	-	-	-	-	-	-	-	-	-	-
Fleet Management	9	9	9	9	9	9	9	9	9	9
Water:										
Administration	9	9	9	8	5	5	7	7	7	7
Transmission	14	16	15	14	14	15	11	11	11	11
Purification	16	15	15	16	16	16	8	8	8	8
Lake Bloomington Park	3	3	3	3	3	4	4	4	4	4
Water Meter Billing Services	8	7	8	8	8	6	6	6	6	6
Mechanical Maintenance	-	-	-	-	-	-	12	12	12	12
Other Programs/Functions:										
Sanitary Sewer Maintenance	14	13	14	15	16	17	16	16	16	17
Storm Water	11	9	10	10	10	9	8	8	8	8
Solid Waste Management	40	40	34	34	32	30	31	30	30	33
Library	44	45	45	45	46	46	47	45	45	47
Casualty Insurance	-	1	1	1	1	1	1	1	1	1
JM Scott	-	-	-	-	-	-	-	-	-	-
Board of Elections	1	1	2	2	2	2	2	2	2	2
Arena	-	-	-	-	-	-	1	1	1	-
Total	619	621	622	626	630	637	644	645	665	679

Source: City of Bloomington Human Resource Department

<sup>\*</sup> Beginning in 2013, the amounts reported represent full-time budgeted positions rather than full-time equivalents.

# OPERATING INDICATORS BY FUNCTION/PROGRAM Last Ten Calendar/Fiscal Years (Unaudited)

Function/Program	2014		2015	2016	2017
Police:					
Calls for service (Calendar 2023)	81,662		71,905	67,145	74,630
Adult arrest (Calendar 2023)	2,557		2,066	1,692	1,391
Juvenile arrest (Calendar 2023) Speeding citations only (Calendar 2023)	255 634		247 658	275 294	84 274
Traffic citations (Calendar 2023)	6,662		5,510	4,416	4,229
Fire:					
Total fire runs (Calendar 2023)	2,529		2,625	2,487	2,408
Total rescue runs (Calendar 2023)	7,933		8,247	8,327	8,401
Property loss (Calendar 2023)	\$ 1,886,895	\$	1,458,195	\$ 3,190,255	\$ 1,145,388
Building safety:					
Total building permits (Calendar 2023)	2,765	•	2,147	3,255	2,462
Total value all permits (Calendar 2023)	\$ 89,957,848	\$	102,374,800	\$ 83,313,064	\$129,225,278
Library:					
Visitors (Fiscal Year 2023)	411,492		354,786	315,328	309,777
Total circulation (Fiscal Year 2023)	1,442,572		1,430,682	1,392,122	1,325,386
Public service:					
Garbage collected (ton) (Calendar 2023)	15,631		15,835	16,005	16,315
Recycle collected (ton) (Calendar 2023)	4,902		4,847	4,849	4,667
Bulk Waste (ton) (Calendar 2023) Brush (cubic yard) (Calendar 2023)	5,282 32,397		4,631 30,768	4,638 40,766	3,957 31,279
Brush (Cubic yaru) (Calendar 2023)	32,397		30,700	40,700	31,279
Parks and Recreation:	400 270		420.002	100 150	100 111
Recreation program attendance (FY 2024) Aquatics program attendance (FY 2024)	128,378 55,281		130,883 55,871	123,153 59,673	128,141 65,295
Bloomingtoni Ice Center (FY 2024)	158,000		165,000	160,000	157,000
Golf rounds played (Calendar 2023)	57,627		60,993	61,379	57,026
Miller Park Zoo attendance (Calendar 2023)	104,215		106,139	121,447	108,511
Street trees maintained (Calendar Year 2023	7,827		3,822	5,545	6,284
Bloomington Center for Performing Arts:					
Events (Fiscal Year 2024)	541		525	558	418
Attendance (Fiscal Year 2024)	82,523		80,693	83,758	71,633
Bloomington Arena:					
Events (Fiscal Year 2024)	232		199	207	223
Attendance (Fiscal Year 2024)	173,382		206,265	159,746	124,520

**Source**: Various City Departments **Note**: N/A - Indicator not available

2018	2019	2020		2021		2022	2023	
74,710 1,890 69	78,085 2,005 73	56,471 1,782 61		71,249 1,419 49		76,193 1,813 83	68,444 1,540 80	
254	144	115		122		171	381	
4,523	4,156	3,603		3,748		3,741	4,024	
2,220	2,442	2,654		3,315		2,976	3,139	
8,483 \$ 1,628,725	8,943 \$ 1,392,070	8,929 \$ 2,020,345	\$	9,652 4,355,210	\$	10,314 1,235,210	10,476 \$ 3,115,085	
Ψ 1,020,720	Ψ 1,002,010	Ψ 2,020,040	Ψ	4,000,210	Ψ	1,200,210	Ψ 0,110,000	
2,235	2,255	1,962		2,173		1,853	1,615	
\$ 84,142,120	\$ 84,398,357	\$ 84,390,395	\$	101,445,956	\$	164,106,276	\$164,783,767	
338,761	328,681	277,302		107,287		206,793	158,603	
1,212,834	1,179,913	1,150,112		979,232		1,302,269	1,005,129	
15,761	14,933	15,972		17,411		17,338	17,510	
3,718	4,404	4,372		4,071		4,353	4,140	
4,448	3,436	3,851		6,499		4,774	3,803	
40,386	34,971	27,856		43,775		14,969	19,422	
127,456	118,525	11,160		22,675		36,500	46,830	
60,833	56,926	- 27 744		30,794		35,029	32,176	
153,000 53,192	133,000 50,408	37,711 49,972		155,000 54,679		160,000 53,458	170,000 59,088	
104,039	117,751	51,240		106,584		103,141	113,279	
5,786	5,734	5,912		2,926		3,642	3,742	
0,700	0,704	0,012		2,020		0,042	0,142	
414	369	92		44		66	71	
68,483	57,085	3,460		13,400		29,893	36,220	
552	442	182		8		39	52	
141,723	113,814	26,380		31,452		51,055	95,387	

# CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM Last Ten Fiscal Years (Unaudited)

Function/Program	2015	2016	2017	2018
Police:				
Stations	1	1	1	1
Zone Offices	_	-	-	_
Fire, Fire Stations	5	5	5	5
Refuse Collection:				
Collection Trucks	18	18	20	18
Other Public Works	62	65	74	67
Streets (Miles)	323	324	325	325
Traffic Signals	145	145	145	145
Parks & Recreation:				
Acreage	640	640	640	640
Parks	46	46	38	38
Golf Course	3	3	3	3
Baseball/Softball Diamonds	24	24	24	24
In-line Hockey Rinks-changed to Pickle				
Ball Courts in FY 2017	1	1	4	4
Soccer/Football Fields	23	23	23	23
Basketball Courts	31	31	31	31
Tennis Courts	26	26	26	26
Swimming Pools	2	2	2	2
Parks with Playground Equipment	32	32	32	32
Picnic Shelters	44	44	44	44
Community Centers	1	1	1	1
Library:				
Facilities	1	1	1	1
Volumes	307,261	316,319	319,329	316,420
Water:				
Lakes	2	2	2	2
Storage Capacity (MGD)	21	21	21	21
Average Daily Consumption (MGD)	11	10	10	10
Peak Consumption (MGD)	16	15	13	16
Wastewater:				
Sanitary Sewers (miles)	264	265	266	266
Storm Sewers (miles)	255	256	257	257
Combination Sanitary and Storm (miles)	85	85	85	85

**Source**: Various City Departments **Note**: MGD - Millions Gallons per Day

2019	2020	2021	2022	2023	2024
1	1	1	1	1	1
-	-	-	-	-	-
5	5	5	5	5	5
19	19	21	23	28	19
72	74	76	77	79	76
325	325	325	325	327	327
144	144	145	145	145	145
640	640	640	640	815	816
38	38	38	38	46	44
3	3	3	3	3	3
24	24	24	24	24	24
4	9	9	9	9	9
23	23	23	23	18	18
31	31	31	31	17	17
26	26	26	26	20	20
2	2	1	1	2	2
33	33	34	34	34	34
45	45	46	46	46	46
1	1	1	1	1	1
1	1	1	1	1	1
335,017	339,427	331,670	261,369	256,549	259,371
2	2	2	2	2	2
21	21	21	21	21	21
10	10	10	10	11	11
12	11	12	12	13	14
260	260	260	261	266	267
244	244	244	242	243	244
85	85	85	82	82	81